Federal Compliance Audit

# Town of Kittery, Maine

June 30, 2023



Proven Expertise & Integrity

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# JUNE 30, 2023

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#### INDEPENDENT AUDITOR'S REPORT

Town Council Town of Kittery Kittery, Maine

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Kittery, Maine as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the Town of Kittery, Maine's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Kittery, Maine as of June 30, 2023 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Kittery, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of

3 Old Orchard Road, Buxton, Maine 04093 Tel: (800) 300-7708 (207) 929-4606 Fax: (207) 929-4609 www.rhrsmith.com internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Kittery, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatements of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Kittery, Maine's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

 conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise doubt about the Town of Kittery, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension and OPEB information on pages 5 through 13 and 87 through 97 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Kittery, Maine's basic financial statements. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements

themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements, capital asset schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2024, on our consideration of the Town of Kittery, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Town of Kittery, Maine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Kittery, Maine's internal control over financial control over financial reporting and compliance.

RHR Smith & Company

Buxton, Maine March 19, 2024

#### REQUIRED SUPPLEMENTARY INFORMATION MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2023

#### (UNAUDITED)

The following management's discussion and analysis of Town of Kittery, Maine's financial performance provides an overview of the Town's financial activities for the fiscal year ended June 30, 2023. Please read it in conjunction with the Town's financial statements.

#### **Financial Statement Overview**

The Town of Kittery's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, pension and OPEB schedules and other supplementary information which includes combining and other schedules.

#### Basic Financial Statements

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the Town's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regard to the Town's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position - this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities - this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Both of the above-mentioned financial statements have separate columns for the two different types of Town activities. The types of activities presented for the Town of Kittery are:

- Governmental activities The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). Most of the Town's basic services are reported in governmental activities, which include general government, public safety, public works, recreation and culture, health and sanitation, social services, education, program expenses and grant funds/miscellaneous accounts.
- Business-type activities These activities are normally intended to recover all or a significant portion of their costs through user fees and/or charges to external users for goods and/or services. These activities for the Town of Kittery include the sewer department.

# Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Kittery, like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the Town of Kittery can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds: Most of the basic services provided by the Town are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the governmentwide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach revenues, are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the Town's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the Town.

Because the focus of governmental funds is narrower than that of governmentwide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental funds financial statement.

The Town of Kittery presents three columns in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances. The Town's major governmental funds are the general fund and the education fund. All other funds are shown as nonmajor and are combined in the "Other Governmental Funds" column on these statements.

The general fund and education fund are the only funds for which the Town legally adopted a budget. The Budgetary Comparison Schedule - Budgetary Basis -Budget and Actual - General Fund and the Budgetary Comparison Schedule -Budgetary Basis - Budget and Actual - Education Fund provide comparisons of the original and final budget and the actual expenditures for the current year.

*Proprietary Funds:* The Town of Kittery maintains one proprietary fund, the Sewer Department Fund. This fund is used to show activities that operate more like those of commercial enterprises. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Like the government-wide financial statements, proprietary fund financial statements use the accrual basis of accounting. No reconciliation is needed between the government-wide financial statements for business-type activities and the proprietary fund financial statements.

*Fiduciary Funds:* These funds are used to account for resources held for the benefit of parties outside the Town of Kittery. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the Town's own programs. The accounting used for fiduciary funds are much like that of proprietary funds. They use the accrual basis of accounting.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the Statement of Changes in Net Position - Fiduciary Funds.

#### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information, which includes a Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund, Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - Education Fund, a Schedule of Proportionate Share of the Net Pension Liability, a Schedule of Contributions - Pensions, a Schedule

of Proportionate Share of the Net OPEB Liability - SET Plan, a Schedule of Contributions - OPEB, a Schedule of Changes in Net OPEB Liability - MMEHT Plan, a Schedule of Changes in Net OPEB Liability and Related Ratios - MMEHT Plan, a Schedule of Changes in Net OPEB Liability - MEABT Plan, a Schedule of Changes in Net OPEB Liability - MEABT Plan, a Schedule of Changes in Net OPEB Liability and Related Ratios - MEABT Plan, a Schedule of Contributions - OPEB and Notes to Required Supplementary Information.

#### Other Supplementary Information

Other supplementary information follows the required supplementary information. These combining and other schedules provide information in regard to nonmajor funds, capital asset activity and other detailed budgetary information for the general fund.

#### **Government-Wide Financial Analysis**

Our analysis below focuses on the net position and changes in net position of the Town's governmental activities. The Town's total net position for governmental activities is \$36,682,007 compared to \$35,037,571 in the prior year, an increase of \$1,644,436. For the business-type activities, total net position is \$10,974,968 compared to \$11,496,779 in the prior year, a decrease of \$521,811.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - is \$6,726,994 at the end of this year for governmental activities and \$1,997,188 for the business-type activities.

#### Table 1 Town of Kittery, Maine Net Position June 30,

Z022         Z023         Z033         Z033 <thz033< th="">         Z0333         Z0333         <t< th=""><th></th><th>Governmen</th><th>tal Activities</th><th colspan="4"><b>Business-type Activities</b></th></t<></thz033<>		Governmen	tal Activities	<b>Business-type Activities</b>			
Assets:         Current Assets         S         26,449,984         \$ 26,297,778         \$ 3,692,968         \$ 4,027,232           Noncurrent Assets         - Capital Assets			2022				
Current Assets         \$ 26,449,984         \$ 26,297,778         \$ 3,692,968         \$ 4,027,232           Noncurrent Assets         39,736,725         39,462,856         17,876,175         18,675,951           Total Assets         66,186,709         65,760,634         21,569,143         22,703,183           Deferred Outflows of Resources:         2,190,746         2,361,415         155,362         179,228           Deferred Outflows Related to DPEB         1,460,156         1,560,791         -         -           Total Deferred Outflows of Resources         3,808,568         4,079,872         155,362         179,228           Liabilities:         23,684,671         22,069,561         8,594,810         8,935,120           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows of Resources         295         3,128         -         -           Deferred Inflows of Resources         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,		2023	(Restated)	2023	2022		
Noncurrent Assets - Capital Assets         39,736,725         39,462,856         17,876,175         18,675,951           Total Assets         66,186,709         65,760,634         21,569,143         22,703,183           Deferred Outflows Related to Dineen Property Deferred Outflows Related to Densions         2,190,746         2,361,415         155,362         179,228           Deferred Outflows Related to OPEB         1,460,156         1,560,791         -         -         -           Total Deferred Outflows of Resources         3,808,568         4,079,872         155,362         179,228           Liabilities:         23,684,671         22,069,561         8,594,810         8,935,120           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906	Assets:						
Total Assets         66,186,709         65,760,634         21,569,143         22,703,183           Deferred Outflows of Resources:         2         0         6         5         6         5         6         5         6         5         6         5         6         5         6         5         6         5         6         5         6         5         6         6         7         7         7         2         7         2         8         7         2         8         7         2         8         7         2         8         7         3         8         3         3         2         7         2         1         3         2         7         2         1         3         3         3         3         3         3         3         3         3         3	Current Assets	\$ 26,449,984	\$ 26,297,778	\$ 3,692,968	\$ 4,027,232		
Deferred Outflows of Resources:           Deferred Outflows Related to Dineen Property         157,666         157,666         -         -         -           Deferred Outflows Related to Densions         2,190,746         2,361,415         155,362         179,228           Deferred Outflows Related to OPEB         1,460,156         1,560,791         -         -         -           Total Deferred Outflows of Resources         3,808,568         4,079,872         155,362         179,228           Liabilities:         Current Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Position:	Noncurrent Assets - Capital Assets	39,736,725	39,462,856	17,876,175	18,675,951		
Deferred Outflows Related to Dineen Property Deferred Outflows Related to Pensions         157,666         157,666         -         -           Deferred Outflows Related to OPEB         2,190,746         2,361,415         155,362         179,228           Total Deferred Outflows of Resources         3,808,568         4,079,872         155,362         179,228           Liabilities:         3,808,568         4,079,872         155,362         179,228           Current Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780	Total Assets	66,186,709	65,760,634	21,569,143	22,703,183		
Deferred Outflows Related to Dineen Property Deferred Outflows Related to Pensions         157,666         157,666         -         -           Deferred Outflows Related to OPEB         2,190,746         2,361,415         155,362         179,228           Total Deferred Outflows of Resources         3,808,568         4,079,872         155,362         179,228           Liabilities:         3,808,568         4,079,872         155,362         179,228           Current Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780	Deferred Outflows of Resources:						
Deferred Outflows Related to Pensions Deferred Outflows Related to OPEB Total Deferred Outflows of Resources         2,190,746         2,361,415         155,362         179,228           Liabilities: Current Liabilities         3,808,568         4,079,872         155,362         179,228           Liabilities: Current Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Position:         2,368,284         3,248,522         -         -         -           Net Investment in Capital Assets Restricted         2,366,284         <		157.666	157.666	-	-		
Deferred Outflows Related to OPEB         1,460,156         1,560,791         -         -           Total Deferred Outflows of Resources         3,808,568         4,079,872         155,362         179,228           Liabilities:         23,808,568         4,079,872         155,362         179,228           Current Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Position:         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -           Unrestricted (Deficit)         6,726,994         6,15				155,362	179,228		
Liabilities:         Current Liabilities         Noncurrent Liabilities         Yotal Liabilities         23,684,671         22,069,561         8,594,810         8,935,120         28,416,441         27,182,029         9,348,252         9,629,845         Deferred Inflows of Resources:         Deferred Revenue         -       -         Prepaid Taxes       295         295       3,128         Deferred Inflows Related to Pensions         1,142,381       4,244,759         105,734       395,378         Deferred Inflows of Resources:         Deferred Inflows Related to OPEB         3,754,153       3,373,019         -       -         Total Deferred Inflows of Resources       4,896,829         7,620,906       1,401,285         1,755,787         Net Position:         Net Investment in Capital Assets       27,568,729       25,630,155       8,977,780       9,140,575         Restricted       2,386,284       3,248,522       -       -         Unrestricted (Deficit)       6,726,994       6,158,894       1,997,188       2,356,204    <	Deferred Outflows Related to OPEB			-	-		
Current Liabilities       4,731,770       5,112,468       753,442       694,725         Noncurrent Liabilities       23,684,671       22,069,561       8,594,810       8,935,120         Total Liabilities       28,416,441       27,182,029       9,348,252       9,629,845         Deferred Inflows of Resources:       -       -       1,295,551       1,360,409         Prepaid Taxes       295       3,128       -       -         Deferred Inflows Related to Pensions       1,142,381       4,244,759       105,734       395,378         Deferred Inflows Related to OPEB       3,754,153       3,373,019       -       -         Total Deferred Inflows of Resources       4,896,829       7,620,906       1,401,285       1,755,787         Net Position:       27,568,729       25,630,155       8,977,780       9,140,575         Restricted       2,386,284       3,248,522       -       -         Unrestricted (Deficit)       6,726,994       6,158,894       1,997,188       2,356,204	Total Deferred Outflows of Resources	3,808,568	4,079,872	155,362	179,228		
Current Liabilities         4,731,770         5,112,468         753,442         694,725           Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Position:         27,568,729         25,630,155         8,977,780         9,140,575           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204			_				
Noncurrent Liabilities         23,684,671         22,069,561         8,594,810         8,935,120           Total Liabilities         28,416,441         27,182,029         9,348,252         9,629,845           Deferred Inflows of Resources:         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204		4 70 4 770			004 705		
Total Liabilities       28,416,441       27,182,029       9,348,252       9,629,845         Deferred Inflows of Resources:       -       -       1,295,551       1,360,409         Prepaid Taxes       295       3,128       -       -         Deferred Inflows Related to Pensions       1,142,381       4,244,759       105,734       395,378         Deferred Inflows Related to OPEB       3,754,153       3,373,019       -       -         Total Deferred Inflows of Resources       4,896,829       7,620,906       1,401,285       1,755,787         Net Position:       -       -       -       -       -       -         Net Investment in Capital Assets       27,568,729       25,630,155       8,977,780       9,140,575         Restricted       2,386,284       3,248,522       -       -         Unrestricted (Deficit)       6,726,994       6,158,894       1,997,188       2,356,204							
Deferred Inflows of Resources:           Deferred Revenue         -         -         1,295,551         1,360,409           Prepaid Taxes         295         3,128         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204							
Deferred Revenue         -         -         1,295,551         1,360,409           Prepaid Taxes         295         3,128         -         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204	lotal Liabilities	28,416,441	27,182,029	9,348,252	9,629,845		
Prepaid Taxes       295       3,128       -       -         Deferred Inflows Related to Pensions       1,142,381       4,244,759       105,734       395,378         Deferred Inflows Related to OPEB       3,754,153       3,373,019       -       -         Total Deferred Inflows of Resources       4,896,829       7,620,906       1,401,285       1,755,787         Net Position:       .       .       .       .       .       .         Net Investment in Capital Assets       27,568,729       25,630,155       8,977,780       9,140,575         Restricted       2,386,284       3,248,522       -       -         Unrestricted (Deficit)       6,726,994       6,158,894       1,997,188       2,356,204	Deferred Inflows of Resources:						
Prepaid Taxes         295         3,128         -         -         -           Deferred Inflows Related to Pensions         1,142,381         4,244,759         105,734         395,378           Deferred Inflows Related to OPEB         3,754,153         3,373,019         -         -           Total Deferred Inflows of Resources         4,896,829         7,620,906         1,401,285         1,755,787           Net Position:         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204	Deferred Revenue	-	-	1,295,551	1,360,409		
Deferred Inflows Related to OPEB       3,754,153       3,373,019       -       -       -         Total Deferred Inflows of Resources       4,896,829       7,620,906       1,401,285       1,755,787         Net Position:       27,568,729       25,630,155       8,977,780       9,140,575         Restricted       2,386,284       3,248,522       -       -         Unrestricted (Deficit)       6,726,994       6,158,894       1,997,188       2,356,204	Prepaid Taxes	295	3,128	-	-		
Total Deferred Inflows of Resources       4,896,829       7,620,906       1,401,285       1,755,787         Net Position:	Deferred Inflows Related to Pensions	1,142,381	4,244,759	105,734	395,378		
Net Position:           Net Investment in Capital Assets         27,568,729         25,630,155         8,977,780         9,140,575           Restricted         2,386,284         3,248,522         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204	Deferred Inflows Related to OPEB	3,754,153	3,373,019	-			
Net Investment in Capital Assets27,568,72925,630,1558,977,7809,140,575Restricted2,386,2843,248,522Unrestricted (Deficit)6,726,9946,158,8941,997,1882,356,204	Total Deferred Inflows of Resources	4,896,829	7,620,906	1,401,285	1,755,787		
Net Investment in Capital Assets27,568,72925,630,1558,977,7809,140,575Restricted2,386,2843,248,522Unrestricted (Deficit)6,726,9946,158,8941,997,1882,356,204							
Restricted         2,386,284         3,248,522         -         -           Unrestricted (Deficit)         6,726,994         6,158,894         1,997,188         2,356,204							
Unrestricted (Deficit) 6,726,994 6,158,894 1,997,188 2,356,204	•	, ,	, ,	8,977,780	9,140,575		
				• • • - • •	-		
Total Net Position         \$ 36,682,007         \$ 35,037,571         \$ 10,974,968         \$ 11,496,779							
	Total Net Position	\$ 36,682,007	\$ 35,037,571	\$ 10,974,968	\$ 11,496,779		

#### **Revenues and Expenses**

Revenues for the Town's governmental activities increased by 0.63%, while total expenses increased by 8.08%. The increase in revenues was primarily due to taxes, grants and contributions not restricted to specific programs and investment income. The increase in expenses was primarily due to public safety, recreation and culture and capital outlay partially offset by decreases in public safety, recreation and culture, education and capital outlay.

Revenues decreased by 21.96% in the Town's business type activities, while the total expenses increased by 17.02%.

# Table 2Town of Kittery, MaineChange in Net PositionFor the Years Ended June 30,

	Governmen	tal Activities	Business-type Activities				
	2023	2022	2023	2022			
Revenues							
Program Revenues:							
Charges for services	\$ 2,740,147	\$ 4,197,725	\$ 2,937,068	\$ 3,755,156			
Operating grants and contributions	3,643,619	3,541,322	-	-			
General Revenues:	-,,	-,,					
Taxes	30,706,329	29,250,207	-	-			
Grants and contributions not restricted							
to specific programs	6,066,709	5,711,395	-	-			
Investment income	440,387	(25,962)	5,172	4,269			
Miscellaneous	1,314,907	1,955,952	5,099	17,217			
Total Revenues	44,912,098	44,630,639	2,947,339	3,776,642			
Expenses							
General government	5,145,347	5,530,680	-	-			
Public safety	4,663,835	4,106,912	-	-			
Public works	2,052,150	2,054,468	-	-			
Recreation and culture	2,543,995	2,152,783	-	-			
Health and sanitation	682,915	625,149	-	-			
Social services	175,908	67,095	-	-			
Education	20,886,470	20,015,146	-	-			
County tax	989,989	1,005,790	-	-			
Program expenses	918,159	615,028	-	-			
State of Maine on-behalf payments	1,909,188	1,774,450	-	-			
Capital outlay	2,707,333	1,475,552	-	-			
Grant funds/misc. accounts	288,664	249,933	-	-			
Unallocated depreciation (Note 5)*	-	4,860	-	-			
Interest on long-term debt	303,709	356,379	-	-			
Sewer department			3,469,150	2,964,647			
Total Expenses	43,267,662	40,034,225	3,469,150	2,964,647			
Change in Net Position	1,644,436	4,596,414	(521,811)	811,995			
Net Position - July 1, Restated	35,037,571	30,441,157	11,496,779	10,684,784			
Net Position - June 30	\$ 36,682,007	\$ 35,037,571	\$ 10,974,968	\$ 11,496,779			

#### Financial Analysis of the Town's Fund Statements

Governmental funds: The financial reporting focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information may be useful in assessing the Town's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year and the net resources available for spending.

#### Table 3 Town of Kittery, Maine Fund Balances - Governmental Funds June 30.

	2023	(	2022 Restated)	Change Increase Decrease)
Major Funds:				 
General Fund:				
Nonspendable	\$ 285,746	\$	498,893	\$ (213,147)
Committed	100,000		100,000	-
Unassigned	11,316,745		10,273,357	1,043,388
Education Fund:				
Nonspendable	186,430		158,489	27,941
Assigned	935,190		500,000	435,190
Unassigned	 1,627,809		1,680,190	(52,381)
Total Major Funds	\$ 14,451,920	\$	13,210,929	\$ 1,240,991
Nonmajor Funds: Special Revenue Funds: Nonspendable Restricted	\$ 20,359 937,809	\$	13,617 1,204,074	\$ 6,742 (266,265)
Committed	4,691,778		3,869,741	(200,203) 822,037
Assigned	691,920		665,727	26,193
Unassigned	(934,958)		(232,824)	(702,134)
Capital Projects Funds:	()		(,)	(*****
Restricted	1,158,549		1,285,852	(127,303)
Committed	1,456,175		1,908,116	(451,941)
Permanent Funds:				
Nonspendable	60,000		60,000	-
Restricted	671,029		684,939	(13,910)
Unassigned	 (1,538)		(1,538)	 -
Total Nonmajor Funds	\$ 8,751,123	\$	9,457,704	\$ (706,581)

The changes to total fund balances for the general fund, education fund and other governmental funds occurred due to the regular activity of operations.

*Proprietary funds*: The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The sewer department fund had a decrease in net position of \$521,811 from the prior year due primarily to an operating loss of \$400,227 that exceeded net nonoperating expenses of \$121,584.

#### **Budgetary Highlights**

The differences between the original and final budget for the general fund was the use of assigned fund balances.

The general fund actual revenues exceeded the budget by \$1,689,396. This was a result of all revenue categories being receipted within in or in excess of budgeted amounts.

The general fund actual expenditures were under budget by \$288,845. All expenditure categories were within or under budget with the exception of public works, interest on long-term debt and transfers to other funds.

There was no difference between the original and final budget for the education fund with the exception of the use of assigned fund balances.

The education fund actual revenues exceeded the budget by \$302,413. This was a result of all revenue categories being receipted within or in excess of budgeted amounts with the exception of Medicaid revenue.

The education fund actual expenditures were below budget by \$608,337. All expenditure categories were within or under budget except for transfers to other funds.

#### Capital Asset and Debt Administration

#### **Capital Assets**

As of June 30, 2023, the net book value of capital assets recorded by the Town decreased by \$525,907. This decrease is a result of capital additions of \$2,578,675 less current year depreciation expense of \$3,104,582. Refer to Note 5 of Notes to Financial Statements for additional information.

# Table 4 Town of Kittery, Maine Capital Assets (Net of Depreciation) June 30,

	 2023	 2022
Land Construction in progress	\$ 11,236,886 64,225	\$ 11,236,886 387,116
Land improvements Buildings and improvements Machinery, equipment and	877,556 26,903,808	985,606 28,086,462
vehicles Infrastructure	 5,687,871 12,842,554	4,669,870 12,772,867
Total	\$ 57,612,900	\$ 58,138,807

#### Debt

At June 30, 2023, the Town had \$20,802,847 in bonds and notes from direct borrowings payable versus \$23,368,077 last year. Refer to Note 6 of Notes to Financial Statements for more detailed information.

#### **Currently Known Facts, Decisions or Conditions**

#### Economic Factors and Next Year's Budgets and Rates

The Town has steadily maintained a sufficient unassigned fund balance to sustain government operations for a period of approximately nine months, while also maintaining significant reserve accounts for future capital and program needs. The FY 24 School Department budget could be severely impacted by the reduction of funding from the State.

#### **Contacting the Town's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town Finance Department at 200 Rogers Road, Kittery, Maine 03904.

# STATEMENT OF NET POSITION JUNE 30, 2023

	Governmental Activities		В	usiness-type Activities	Total
ASSETS					
Current assets:					
Cash and cash equivalents	\$	26,895,975	\$	2,604	\$ 26,898,579
Investments		546,387		-	546,387
Accounts receivable (net of allowance for uncollectibles):					
Taxes		734,505		-	734,505
Other		350,165		1,120,781	1,470,946
Prepaid items		387,194		-	387,194
Inventory		28,676		-	28,676
Tax acquired property		76,665		-	76,665
Internal balances		(2,569,583)		2,569,583	-
Total current assets		26,449,984		3,692,968	 30,142,952
Noncurrent assets:					
Capital assets:					
Land and other assets not being depreciated		11,015,131		285,980	11,301,111
Buildings and vehicles net of accumulated depreciation		28,721,594		17,590,195	 46,311,789
Total noncurrent assets		39,736,725		17,876,175	 57,612,900
TOTAL ASSETS		66,186,709		21,569,143	 87,755,852
DEFERRED OUTFLOWS OF RESOURCES					
Dineen property		157,666		-	157,666
Deferred outflows related to pensions		2,190,746		155,362	2,346,108
Deferred outflows related to OPEB		1,460,156		-	1,460,156
TOTAL DEFERRED OUTFLOWS OF RESOURCES		3,808,568		155,362	 3,963,930
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$	69,995,277	\$	21,724,505	\$ 91,719,782

# STATEMENT OF NET POSITION JUNE 30, 2023

	Governmental Activities		Βι	usiness-type Activities	Total
LIABILITIES					
Current liabilities:					
Accounts payable	\$	880,128	\$	158,767	\$ 1,038,895
Accrued payroll		963,173		-	963,173
Accrued expenses		1,009,447		10,877	1,020,324
Due to other governments		13,997		-	13,997
Escrows		132,951		-	132,951
Current portion of long-term obligations		1,732,074		583,798	2,315,872
Total current liabilities		4,731,770		753,442	 5,485,212
Noncurrent liabilities					
Noncurrent portion of long-term obligations:					
Bonds payable		10,585,264		8,326,376	18,911,640
Notes from direct borrowings payable		102,364		-	102,364
Accrued compensated absences		1,006,827		47,115	1,053,942
Net pension liability/(asset)		2,537,652		221,319	2,758,971
Net OPEB liability		9,452,564			9,452,564
Total noncurrent liabilities		23,684,671		8,594,810	 32,279,481
TOTAL LIABILITIES		28,416,441		9,348,252	 37,764,693
DEFERRED INFLOWS OF RESOURCES					
Deferred revenue		-		1,295,551	1,295,551
Prepaid taxes		295		-	295
Deferred inflows related to pensions		1,142,381		105,734	1,248,115
Deferred inflows related to OPEB		3,754,153		-	3,754,153
TOTAL DEFERRED INFLOWS OF RESOURCES		4,896,829		1,401,285	 6,298,114
NET POSITION					
Net investment in capital assets		27,568,729		8,977,780	36,546,509
Restricted		2,386,284		-	2,386,284
Unrestricted		6,726,994		1,997,188	8,724,182
TOTAL NET POSITION		36,682,007		10,974,968	 47,656,975
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES					
AND NET POSITION	\$	69,995,277	\$	21,724,505	\$ 91,719,782

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

					ram Revenue		Net (Expense) Revenue and Changes in Net Position							
						Dperating		Capital	Business-					
			С	harges for		Grants and		ants and	G	overnmental		/pe		
Functions/Programs	Expen	ses		Services		ontributions		tributions	-	Activities	-	ivities		Total
Governmental activities:														
General government	\$ 5,14	5,347	\$	573,934	\$	132,450	\$	-	\$	(4,438,963)	\$	-	\$	(4,438,963)
Public safety	4,66	3,835		308,221		-		-		(4,355,614)		-		(4,355,614)
Public works	2,05	2,150		17,814		-		-		(2,034,336)		-		(2,034,336)
Recreation and culture	2,54	3,995		1,291,834		-		-		(1,252,161)		-		(1,252,161)
Health and sanitation	68	2,915		153,982		-		-		(528,933)		-		(528,933)
Social services	17	5,908		-		-		-		(175,908)		-		(175,908)
Education	20,88	6,470		25,029		1,601,981		-		(19,259,460)		-		(19,259,460)
County tax	98	9,989		-		-		-		(989,989)		-		(989,989)
Program expenses	91	8,159		369,333		-		-		(548,826)		-		(548,826)
State of Maine on-behalf payments	1,90	9,188		-		1,909,188		-		-		-		-
Capital outlay		7,333		-		-		-		(2,707,333)		-		(2,707,333)
Grant funds/misc. accounts		8,664		-		-		-		(288,664)		-		(288,664)
Interest on long-term debt	30	3,709		-		-		-		(303,709)		-		(303,709)
Total governmental activities	43,26	7,662	_	2,740,147		3,643,619		-		(36,883,896)		-		(36,883,896)
Business-type activities:														
Sewer department	3,46	9,150		2,937,068		-		-		-	(53	32,082)		(532,082)
Total business-type activities		9,150	_	2,937,068		-		-		-		32,082)		(532,082)
Total government	\$ 46,73	6,812	\$	5,677,215	\$	3,643,619	\$	-		(36,883,896)	(53	32,082)		(37,415,978)

\*This amount excludes the depreciation that is included in the direct expenses of the various programs.

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

	Governmental Activities	Business- type Activities	Total
Changes in net position:			
Net (expense) revenue	(36,883,896)	(532,082)	(37,415,978)
General revenues: Taxes:			
Property taxes, levied for general purposes	28,539,214	-	28,539,214
Excise taxes	2,167,115	-	2,167,115
Grants and contributions not restricted to			
specific programs	6,066,709	-	6,066,709
Investment income, net of unrealized gains/(losses)	440,387	5,172	445,559
Miscellaneous	1,314,907	5,099	1,320,006
Total general revenues	38,528,332	10,271	38,538,603
Change in net position	1,644,436	(521,811)	1,122,625
NET POSITION - JULY 1, RESTATED	35,037,571	11,496,779	46,534,350
NET POSITION - JUNE 30	\$ 36,682,007	\$ 10,974,968	\$ 47,656,975

#### BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2023

		General Fund		Other Education Governmental Fund Funds		Total Governmental Funds		
ASSETS								
Cash and cash equivalents	\$	26,732,093	\$	99,899	\$	63,983	\$	26,895,975
Investments		-		-		546,387		546,387
Accounts receivables (net of allowance for								
uncollectibles):		704 505						704 505
Taxes/liens		734,505		-		-		734,505
Other Brongid items		53,886		47,800		248,479		350,165
Prepaid items Inventory		200,764 8,317		186,430		- 20,359		387,194 28,676
Tax acquired property		76,665		-		20,359		28,676 76,665
Due from other funds		3,445,456		- 7,181,280		- 9,112,936		19,739,672
TOTAL ASSETS		31,251,686		7,515,409		9,992,144		48,759,239
TOTAL ASSETS		31,231,000		7,313,409		9,992,144		40,739,239
DEFERRED OUTFLOWS OF RESOURCES								
Dineen property		157,666		-		-		157,666
TOTAL DEFERRED OUTFLOWS OF RESOURCES		157,666		-		-		157,666
	-		-		-			
TOTAL ASSETS AND DEFERRED OUTFLOWS OF								
RESOURCES	\$	31,409,352	\$	7,515,409	\$	9,992,144	\$	48,916,905
LIABILITIES Accounts payable Accrued payroll Accrued expenses Due to other governments Escrows Due to other funds TOTAL LIABILITIES	\$	203,349 71,318 16,536 13,997 132,951 18,863,799 19,301,950	\$	116,052 891,855 992,911 - 2,765,162 4,765,980	\$	560,727 - - - - - - - - - - - - - - - - - -	\$	880,128 963,173 1,009,447 13,997 132,951 22,309,255 25,308,951
DEFERRED INFLOWS OF RESOURCES		205						205
Prepaid taxes Deferred tax revenues		295 404,616		-		-		295
TOTAL DEFERRED INFLOWS OF RESOURCES		404,010						404,616 404,911
		404,911						404,911
FUND BALANCES								
Nonspendable		285,746		186,430		80,359		552,535
Restricted				-		2,767,387		2,767,387
Committed		100,000		-		6,147,953		6,247,953
Assigned		-		935,190		691,920		1,627,110
Unassigned		11,316,745		1,627,809		(936,496)		12,008,058
TOTAL FUND BALANCES		11,702,491		2,749,429		8,751,123		23,203,043
TOTAL LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES AND FUND BALANCES	\$	31,409,352	\$	7,515,409	\$	9,992,144	\$	48,916,905
	_		_				_	

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2023

	Total Governmental Funds
Total Fund Balances Amounts reported for governmental activities in the Statement of Net Position are	\$ 23,203,043
different because:	
Capital assets used in governmental activities are not financial resources and	20 726 725
therefore are not reported in the funds, net of accumulated depreciation Other long-term assets are not available to pay for current-period expenditures	39,736,725
and therefore are deferred in the funds shown above:	
Taxes and liens receivable	404,616
Deferred outflows of resources related to pensions are not financial resources and therefore are not reported in the funds	2,190,746
Deferred inflows of resources related to OPEB are not financial resources	2,100,740
and therefore are not reported in the funds	1,460,156
Long-term obligations are not due and payable in the current period and	
therefore are not reported in the funds: Bonds payable	(11,904,452)
Notes from direct borrowings payable	(11,904,452) (263,544)
Accrued compensated absences	(1,258,533)
Net pension (liability)	(2,537,652)
Net OPEB liability	(9,452,564)
Deferred inflows of resources related to pensions are not financial resources	
and therefore are not reported in the funds	(1,142,381)
Deferred inflows of resources related to OPEB are not financial resources	<i>/</i>
and therefore are not reported in the funds	(3,754,153)
Net position of governmental activities	\$ 36,682,007

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2023

		General Fund		Education Fund	Go	Other overnmental Funds	G	Total overnmental Funds
REVENUES	•	40.007.700	•	17 511 005	•		•	
General tax revenue	\$	13,307,763	\$	17,511,685	\$	-	\$	30,819,448
Intergovernmental revenue		2,298,888		2,230,565		3,271,687		7,801,140
Charges for services		2,345,785		25,029		369,333		2,740,147
Investment income, net of unrealized gains/(losses)		399,460		-		40,927		440,387
State of Maine on-behalf payments		-		1,475,562		-		1,475,562
Other revenue		168,796		15,756		1,130,355		1,314,907
TOTAL REVENUES		18,520,692		21,258,597		4,812,302		44,591,591
EXPENDITURES								
Current:								
General government		4,925,832		-		3,655		4,929,487
Public safety		3,915,814		-		371,614		4,287,428
Public works		1,328,399		-		-		1,328,399
Recreation and culture		1,980,821		-		244,283		2,225,104
Health and sanitation		623,906		-		56,500		680,406
Social services		175,908		-		-		175,908
Education		-		18,234,492		2,186,905		20,421,397
County tax		989,989		-		-		989,989
State of Maine on-behalf payments		-		1,475,562		-		1,475,562
Grant funds/misc. accounts		288,664		-		-		288,664
Program expenses		-		-		918,159		918,159
Debt service:								
Principal		890,302		603,500		-		1,493,802
Interest		209,416		94,293		-		303,709
Capital outlay		-		-		4,539,167		4,539,167
TOTAL EXPENDITURES		15,329,051		20,407,847		8,320,283		44,057,181
EXCESS REVENUES OVER (UNDER)								
EXPENDITURES		3,191,641		850,750		(3,507,981)		534,410
OTHER FINANCING SOURCES								
Transfers in		35,000		-		3,237,599		3,272,599
Transfers (out)		(2,396,400)		(440,000)		(436,199)		(3,272,599)
TOTAL OTHER FINANCING SOURCES (USES)		(2,361,400)		(440,000)		2,801,400		-
NET CHANGE IN FUND BALANCES		830,241		410,750		(706,581)		534,410
FUND BALANCES - JULY 1, RESTATED		10,872,250		2,338,679		9,457,704		22,668,633
FUND BALANCES - JUNE 30	\$	11,702,491	\$	2,749,429	\$	8,751,123	\$	23,203,043

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

Net change in fund balances - total governmental funds (Statement E)	\$	534,410
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets:		
Capital asset acquisitions		2,292,425
Depreciation expense		(2,018,556)
		273,869
Deferred outflows of resources are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:		
Pensions		(170,669)
OPEB		(100,635)
		(271,304)
		(211,001)
Revenues in the Statement of Activities that do not provide current financial resources are not reported:		
Taxes and liens receivable		(113,119)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position		(460,591)
Repayment of long-term debt principal is an expenditure in the governmental funds,		
but the repayment reduces long-term obligations in the Statement of Net Position		2,125,296
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the		
funds: Pensions		2 102 270
OPEB		3,102,378 (381,134)
		2,721,244
		2,721,244
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Accrued compensated absences		(293,696)
Net pension liability/(asset)		(2,716,168)
Net OPEB liability	,	(155,505)
		(3,165,369)
		(0,100,000)
Change in net position of governmental activities (Statement B)	\$	1,644,436

# STATEMENT OF NET POSITION - PROPRIETARY FUNDS JUNE 30, 2023

	Enterprise Fund Sewer Department
ASSETS Current assets: Cash and cash equivalents Accounts receivable (net of allowance for uncollectibles) Due from other funds Total current assets	\$ 2,604 1,120,781 2,569,583 3,692,968
Noncurrent assets: Capital assets: Land Buildings and improvements Machinery, equipment and vehicles Infrastructure Total capital assets Less: accumulated depreciation Total noncurrent assets	285,980 19,456,787 722,258 12,009,465 32,474,490 (14,598,315) 17,876,175
TOTAL ASSETS	21,569,143
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows related to pensions TOTAL DEFERRED OUTFLOWS OF RESOURCES	155,362 155,362
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 21,724,505
LIABILITIES Current liabilities: Accounts payable Accrued expenses Current portion of long-term obligations Total current liabilities	\$
Noncurrent liabilities: Noncurrent portion of long-term obligations: Bonds payable Accrued compensated absences Net pension liability Total noncurrent liabilities	8,326,376 47,115 221,319 8,594,810
TOTAL LIABILITIES	9,348,252
DEFERRED INFLOWS OF RESOURCES Deferred revenue Deferred inflows related to pensions TOTAL DEFERRED INFLOWS OF RESOURCES	1,295,551 105,734 1,401,285
NET POSITION Net investment in capital assets Unrestricted TOTAL NET POSITION	8,977,780 1,997,188 10,974,968
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	\$ 21,724,505

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	 terprise Fund Sewer Department
OPERATING REVENUES Charges for services Other	\$ 2,937,068 5,099
TOTAL OPERATING REVENUES	 2,942,167
OPERATING EXPENSES	
Salaries and wages	563,100
Benefits	259,411
Increase (decrease) in expenses related to net pension liability,	
deferred outflows and inflows of resources related to pensions	(25,943)
Contracted services	129,081
Insurance	31,458
Utilities	195,348
Fuel / motor	29,320
Repairs, maintenance and equipment	45,108
Supplies and office	90,295
Chemicals	161,290
Sludge management	263,167
Depreciation	1,086,026
	 514,733
TOTAL OPERATING EXPENSES	 3,342,394
OPERATING INCOME (LOSS)	 (400,227)
NONOPERATING REVENUES (EXPENSES)	
Interest income	5,172
Interest expense	(126,756)
TOTAL NONOPERATING REVENUES (EXPENSES)	(121,584)
CHANGE IN NET POSITION	(521,811)
NET POSITION - JULY 1	 11,496,779
NET POSITION - JUNE 30	\$ 10,974,968

#### STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2023

		Enterprise Fund Sewer Department		
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers	\$	2,777,473		
Other receipts	Ψ	5,099		
Internal activity - receipts (payments) from/to other funds		429,048		
Payments to employees		(832,677)		
Payments to suppliers		(1,334,081)		
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		1,044,862		
CASH FLOWS FROM INVESTING ACTIVITIES				
		5,172		
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES		5,172		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Capital assets purchased		(286,250)		
Interest payments on bond payable		(126,756)		
Principal payments on bond payable		(636,981)		
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES		(1,049,987)		
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		47		
CASH AND CASH EQUIVALENTS - JULY 1		2,557		
CASH AND CASH EQUIVALENTS - JUNE 30	\$	2,604		
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating income (loss) Adjustments to reconcile operating income to net cash provided (used) by operating activities:	\$	(400,227)		
Depreciation and amortization expense Changes in operating assets, deferred outflows of resources, liabilities and deferred inflows of resources:		1,086,026		
(Increase) decrease in accounts receivable		(94,737)		
(Increase) decrease in due from other funds		429,048		
(Increase) decrease in deferred outflows related to pensions		23,866		
(Decrease) increase in accounts payable		123,418		
(Decrease) increase in accrued expenses		2,301		
(Decrease) increase in accrued compensated absences		(10,166)		
(Decrease) increase in deferred revenues		(64,858)		
(Decrease) increase in net pension liability		(64,656) 239,835		
(Decrease) increase in deferred inflows related to pensions				
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	¢	(289,644) 1,044,862		
NET GASH FROVIDED (USED) DT OPERATING ACTIVITIES	\$	1,044,002		

# STATEMENT OF NET POSITION - FIDUCIARY FUNDS JUNE 30, 2023

	Fis	lial Fund scal t Fund	Private- Purpose Trust Funds		
ASSETS Cash and cash equivalents Due from other governments	\$	- 6,000	\$	7,367 4,680	
TOTAL ASSETS	\$	6,000	\$	12,047	
LIABILITIES Accounts payable	\$		\$		
TOTAL LIABILITIES					
NET POSITION Restricted - held in trust	\$	6,000	\$	12,047	

# STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	odial Fund Fiscal ent Fund	Private- Purpose Trust Funds		
ADDITIONS Contributions TOTAL ADDITIONS	\$ 6,000 6,000	\$	-	
DEDUCTIONS Scholarships TOTAL DEDUCTIONS	 <u>-</u>		<u>1,650</u> 1,650	
CHANGE IN NET POSITION	6,000		(1,650)	
NET POSITION - JULY 1	 		13,697	
NET POSITION - JUNE 30	\$ 6,000	\$	12,047	

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Town of Kittery was incorporated under the laws of the State of Maine. The Town operates under Town Council-manager form of government and provides the following services: general government, public safety, public works, recreation and culture, health and sanitation, social services, education, program expenses and grant funds/miscellaneous accounts.

The Town's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Although the Town has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the Town has chosen not to do so.

The Town's combined financial statements include all accounts and all operations of the Town. We have determined that the Town has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

#### Implementation of New Accounting Standards

During the year ended June 30, 2023, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 94 "Public-Private and Public-Public Partnerships and Availability Payment Arrangements". The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

operator is required to provide the services and the prices or rates that can be charged for the services and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 96 "Subscription-Based Information Technology Arrangements". This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset - an intangible asset - and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 99 "Omnibus 2022". The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The practice issues addressed by this Statement are to provide clarification of provisions in Statement No. 87, Leases, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset and identification of lease incentives, clarification of provisions in Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset, clarification of provisions in Statement No. Subscription-Based Information Technology Arrangements, related to the 96. subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA and recognition and measurement of a subscription liability, extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt, accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP), disclosures related to nonmonetary transactions, pledges of future revenues when resources are not received by the pledging government, clarification of provisions in Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, as

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

amended, related to the focus of the government-wide financial statements, terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position and terminology used in Statement 53 to refer to resource flows statements. Management has determined the impact of this Statement is not material to the financial statements.

#### **Government-Wide and Fund Financial Statements**

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major funds).

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Town's sewer department and is categorized as a business-type activity. All other activities of the Town are categorized as governmental.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are (a) presented on a consolidated basis by column and (b) reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position is reported in three parts - net investment in capital assets, restricted net position and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions and business-type activities (general government, public safety, etc.) excluding fiduciary activities. The functions are also supported by general aovernment revenues (property taxes. certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from these government-wide financial statements.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The Town does not allocate indirect costs. All costs are charged directly to the corresponding department.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

#### Measurement Focus - Basic Financial Statements and Fund Financial Statements

The financial transactions of the Town are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town:

#### 1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

#### Major Funds

- a. The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. The Education Fund is used to account for all financial resources of the Kittery School Department. Revenue sources are from intergovernmental revenues, charges for services and other revenues.

#### Nonmajor Funds

- c. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- d. Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment.
- e. Permanent Funds are used to account for assets held by the Town that are legally restricted pursuant to Title 30-A, §5653 of the Maine State

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Statutes, as amended and unless otherwise specified, only earnings and not principal, may be used for purposes that benefit the Town or its citizenry. The Town's policy for authorizing and spending investment income follows State statutes.

2. Proprietary Funds:

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Operating revenues include charges for services, intergovernmental reimbursements and other miscellaneous fees which are a direct result of the proprietary activity. Nonoperating revenues are any revenues which are generated outside of the general proprietary activity, i.e. interest income. The following is a description of the proprietary funds of the Town:

- a. Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) established fees and charges based on a pricing policy designed to recover similar costs.
- 3. Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds. Component units that are fiduciary in nature have been excluded from these financial statements.

The Town's fiduciary funds are presented in the fiduciary fund financial statements by type (custodial and private-purpose trusts). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column, GASB Statement No. 34 sets forth minimum criteria

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

(percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

# Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

#### <u>Budget</u>

The Town's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

In accordance with Governmental Accounting Standards Board Statement No. 24, Accounting and Reporting for Certain Grants and Other Financial Assistance, payments made by the State of Maine to the Maine State Retirement System for teachers and certain other school employees are reported as offsetting revenues and expenditures of the education fund.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenues per budgetary basis	\$ 19,783,035
Add: On-behalf payments	1,475,562
Total GAAP basis	\$ 21,258,597
Expenditures per budgetary basis	\$ 19,372,285
Add: On-behalf payments	1,475,562
Total GAAP basis	\$ 20,847,847

The following procedures are followed in establishing budgetary data reflected in the financial statements:

- 1. Early in the second half of the year the Town prepares a budget for the fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A meeting of the Town Council was called for the purpose of adopting the proposed budget after public notice of the meeting was given.
- 3. The budget was adopted subsequent to passage by the Town Council.

# **Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Town's policy to value investments at fair value. None of the Town's investments are reported at amortized cost. For purposes of the statement of cash flows, all highly liquid investments with a maturity of three months or less when purchased are considered to be a cash equivalent. The Town Treasurer is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposit and other evidence of deposits at banks, savings and loan associations
- Prime bankers' acceptances
- Prime commercial papers
- Repurchase agreements whose underlying collateral consist of the foregoing
- Money market mutual funds whose portfolios consist of the foregoing

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

It is the policy of the Town of Kittery, Maine to invest public funds in a manner in which will provide safety of principal with a market rate of return while meeting the daily cash flow demands of the Town and conforming to all state and local statutes governing the investment of public funds.

# **Receivables**

Receivables include amounts due from governmental agencies. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$40,000 as of June 30, 2023. Accounts receivable netted with allowances for uncollectibles were \$1,470,946 for the year ended June 30, 2023.

# Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### Inventories

Inventories consist of expendable supplies held for consumption and are valued at cost which approximates market, using the first-in/first-out (FIFO) method. The costs of inventories are recorded as expenditures when used (consumption method). The general fund inventory consists of diesel fuel and gasoline. The school lunch fund inventory consists of school lunch supplies and food on hand at the end of the year.

#### Tax Acquired Property

Real property becomes tax acquired when tax liens placed on property and associated costs remain unpaid eighteen months after the filing of the tax lien in accordance with 36 M.R.S.A. § 943. The amount of the taxes and associated costs become assets classified as tax acquired property receivables that are secured by the real property that foreclosed.

After real property becomes tax acquired, the Town Manager will seek Town Council approval to dispose of the property. This can be done through sealed bid, public auction or other alternative methods as determined by the Town Manager. The policy and procedures are outlined in the Policy for Collection of Unpaid Property Taxes adopted May 30, 2018.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances".

# Transactions Between Funds

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

## Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated capital assets are reported at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Infrastructure assets include roads, bridges, underground pipe (other than related to independently owned utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the Town. The Town has not retroactively recorded infrastructure.

Estimated useful lives are as follows:

Buildings and land improvements	20 - 50 years
Infrastructure	50 - 100 years
Machinery and equipment	3 - 50 years
Vehicles	3 - 25 years

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Long-term Obligations

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in government-wide statements. The long-term obligations consist of bonds payable, notes from direct borrowings payable, accrued compensated absences, net pension liability and net OPEB liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

# <u>Pensions</u>

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Maine Public Employees Retirement System Participating Local District (PLD) Consolidated Plan and State Employee and Teacher (SET) Plan and additions to/deductions from the PLD Consolidated and SET Plans' fiduciary net position have been determined on the same basis as they are reported by the PLD Consolidated and SET Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# <u>OPEB</u>

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on an actuarial report provided to them by the Maine Municipal Employees Health Trust (MMEHT) and Maine Education Association Benefits Trust (MEABT), which determined the School's fiduciary net position as a single employer defined benefit plan based on information provided solely by MMEHT and MEABT to complete the actuarial report. Additions to/deductions from the MMEHT and MEABT OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by MMEHT and MEABT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the fiduciary net position of the State Employee and Teacher (SET) Plan and additions to/deductions from the SET Plan's fiduciary net position have been determined on the same basis as they are reported by the SET Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

# Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

Nonspendable - This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted - This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

Committed - This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Town or the Town Council in

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

accordance with its charter. The inhabitants of the Town, through Town meetings, are the highest level of decision-making authority of the Town in that they must approve certain annual budgets (School), bonding and appropriation of unassigned fund balance. The Town Council must approve other annual budgets (capital and Town operating) and spending. Commitments may be modified or rescinded in the same manner they were established.

Assigned - This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance given annually by the taxpayers and is expressed by the Town Council.

Unassigned - This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Town meeting vote has provided otherwise in its commitment or assignment actions.

The Town has a fund balance policy that guides the Town to maintain an unassigned fund balance equal to at least 8.34% but preferable at 12% of the Town's general fund budget, i.e. an amount equal to 2.5 months of operating expenses from the then current operating budget, whichever is higher.

# Deferred Outflows and Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has three types of this item, deferred outflows related to the Dineen property, which is reported in both the statements of net position and governmental funds balance sheet, deferred outflows related to pensions and deferred outflows related to OPEB, which are reported in the statement of net position.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred tax revenues, which arises only under a modified accrual basis of accounting qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Prepaid taxes and deferred revenue also qualify for reporting in this category. These items are reported in both the statements of net position and governmental funds balance sheet. Deferred inflows related to pensions and OPEB qualify for reporting in this category as well. These items are reported only in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### **Revenue Recognition - Property Taxes - Modified Accrual Basis**

The Town's property tax for the current year was levied September 12, 2022 on the assessed value listed as of April 1, 2022, for all real and personal property located in the Town. Taxes were due on October 31, 2022, February 15, 2023 and May 31, 2023. Interest on unpaid taxes commenced on November 1, 2022, February 16, 2023 and May 31, 2023 at 4% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$651,401 for the year ended June 30, 2023.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

# Program Revenues

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided, operating or capital grants and contributions, including special assessments).

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Operating/Nonoperating Proprietary Fund Revenues**

Operating revenues consist mainly of direct revenue sources and/or charges for services applicable to that fund's ongoing operations. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## Encumbrance Accounting

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Town does not utilize encumbrance accounting for its general fund.

# Use of Estimates

During the preparation of the Town's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

The Town's investment policies, which follow state statutes, require that all investments be made considering the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all Town funds.

#### Deposits:

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Town will not be able to recover its deposits. The Town does not have a policy covering custodial credit risk for deposits. However, the Town maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At June 30, 2023, the Town's cash balance of \$26,905,946 was comprised of bank deposits amounting to \$27,123,299. Bank deposits and cash equivalents are adjusted primarily by outstanding checks and deposits in transit to reconcile to the

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Town's cash and cash equivalents balance. Of these bank deposits, \$679,613 was insured by federal depository insurance and consequently was not exposed to custodial credit risk. All of the bank deposits were insured or collateralized with securities held by the financial institution in the Town's name or with an irrevocable stand-by letter of credit.

Account Type	Bank Balance
	Balarioo
Checking accounts Savings accounts Money market accounts Cash and cash equivalents	\$21,471,783 10,064 5,616,044 25,408
	\$ 27,123,299

#### Investments:

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Town does not have a policy for custodial credit risk for investments. However, in accordance with its investment policy, the Town seeks to minimize custodial credit risk by doing business with authorized institutions, depositories and broker/dealers.

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

Of the Town's investments of \$546,387, all were covered by the Securities Investor Protection Corporation (SIPC) and consequently were not exposed to custodial credit risk.

At June 30, 2023, the Town had the following investments and maturities:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

Investment Type	Fair Value		N/A	<	1 Year	1 - 5 Years	
Debt securities:							
Corporate bonds	\$	95,176	\$ -	\$	95,176	\$	-
Equity securities:							
Common stock - domestic		165,361	165,361		-		-
Mutual funds:							
Equity - domestic		216,636	216,636		-		-
Equity - foreign		69,214	 69,214		-		-
	\$	546,387	\$ 451,211	\$	95,176	\$	-

# NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

# Fair Value Hierarchy

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as June 30, 2023:

			Fair Value Measurements Usi					
				ed Prices in		gnificant		
				ve Markets		Other	•	ificant
				dentical		servable		ervable
	Jun	e 30, 2023		Assets		Inputs		outs
		Total	(	Level I)	(	_evel II)	(Lev	el III)
Investments by fair value level								
Debt securities:	¢	05 470	¢		۴	05 470	¢	
Corporate bonds	\$	95,176	\$	-	\$		\$	-
Total debt securities		95,176		-		95,176		-
Equity securities:								
Common stock - domestic		165,361		165,361		-		-
Mutual funds - domestic and foreign		285,850		285,850		-		-
Total equity securities		451,211		451,211		-		-
Total investments by fair value level		546,387	\$	451,211	\$	95,176	\$	-
Cash equivalents measured at the net asset value (NAV)								
Money market mutual funds		25,408						
Total cash equivalents measured at the NAV		25,408						
Total investments and cash equivalents measured								
at fair value	\$	571,795						

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Equity securities classified in Level I of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level II of the fair value hierarchy are valued from publicly reliable sources or using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The Town has no Level II or III investments. The fair value of money market mutual funds that are measured at NAV per share (or its equivalent) is calculated as of June 30, 2023 in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies.

Credit risk - Statutes for the State of Maine authorize the Town to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Town does not have an investment policy on credit risk. Generally, the Town invests excess funds in repurchase agreements, savings accounts and various insured certificates of deposit. Certain long-term trust funds are invested through a financial institution with trust powers in a mix of securities that comply with state and federal regulations to provide long-term growth and income.

# NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2023 consisted of the following individual fund receivables and payables:

	Receivables (Due from)	Payables (Due to)
General fund	\$ 3,445,456	\$ 18,863,799
Education fund	7,181,280	2,765,162
Nonmajor special revenue funds	6,376,899	680,294
Nonmajor capital projects funds	2,616,916	-
Nonmajor permanent funds	119,121	-
Proprietary funds	2,569,583	
	\$ 22,309,255	\$ 22,309,255

The result of amounts owed between funds are considered to be in the course of normal operations by the Town. Reconciliation of the amounts owed between funds may or may not be expected to be repaid within one year in their entirety due to the recurring nature of these transactions during operations.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 4 - INTERFUND TRANSFERS

At June 30, 2023, the Town had the following interfund transfers:

	 Transfers From	 Transfers To
General fund Education fund Nonmajor special revenue funds Nonmajor capital projects funds Nonmajor permanent funds	\$ 35,000 - 2,679,568 477,786 80,245 3,272,599	\$ 2,396,400 440,000 46,490 244,286 145,423 3,272,599

Interfund transfers are the results of legally authorized activity and are considered to be in the course of normal operations.

# NOTE 5 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2023:

	Balance, 7/1/22	Additions	Additions Disposals		
Governmental activities					
Non-depreciated assets:					
Land	\$ 10,950,906	\$-	\$-	\$ 10,950,906	
Construction in progress	387,116	64,225	(387,116)	64,225	
	11,338,022	64,225	(387,116)	11,015,131	
Depreciated assets:					
Land improvements	2,551,832	-	-	2,551,832	
Buildings and improvements	48,444,611	192,630	-	48,637,241	
Machinery, equipment and					
vehicles	11,813,558	1,922,643	(57,942)	13,678,259	
Infrastructure	13,760,312	500,043		14,260,355	
	76,570,313	2,615,316	(57,942)	79,127,687	
Less: accumulated depreciation	(48,445,479)	(2,018,556)	57,942	(50,406,093)	
	28,124,834	596,760		28,721,594	
Net capital assets	\$ 39,462,856	\$ 660,985	\$ (387,116)	\$ 39,736,725	

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 5 - CAPITAL ASSETS (CONTINUED)

	E	Balance, 7/1/22	Ado	ditions	Dispo	sals	 Balance, 6/30/23
Business-type activities							
Non-depreciated assets: Land	\$	285,980	\$	-	\$	-	\$ 285,980
Depreciated assets:							
Buildings and improvements Machinery, equipment and		19,456,787		-		-	19,456,787
vehicles		722,258		-		-	722,258
Infrastructure		11,723,215		286,250		-	 12,009,465
		31,902,260		286,250		-	32,188,510
Less: accumulated depreciation	(`	13,512,289)	(1,	086,026)	1	-	 (14,598,315)
		18,389,971		799,776)		-	 17,590,195
Net capital assets	\$	18,675,951	\$ (	799,776)	\$	-	\$ 17,876,175
Current year depreciation expense	<u>):</u>						
General government							\$ 121,925
Police							158,760
Fire							217,647
Public works							733,751
Recreation and culture							236,182
Health and sanitation							2,509
Harbormaster							82,709
School department							465,073
Subtotal governmental							2,018,556
Sewer department							1,086,026
Subtotal business-type							1,086,026
Total depreciation expense						;	\$ 3,104,582

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 6 - LONG-TERM DEBT

The following is a summary of changes in the long-term debt for the year ended June 30, 2023:

	Balance, 7/1/2022 Restated)	A	dditions	Deletions	Balance, 6/30/23	Due Within One Year
Governmental activities:						
Bonds payable	\$ 13,408,254	\$	-	\$ (1,503,802)	\$ 11,904,452	\$ 1,319,188
Notes from direct borrowings payable	424,447	_	460,591	(621,494)	263,544	161,180
Total governmental activities	\$ 13,832,701	\$	460,591	\$ (2,125,296)	\$ 12,167,996	\$ 1,480,368
<u>Business-type activities:</u> Bonds payable	\$ 9,535,376	\$	-	\$ (636,981)	\$ 8,898,395	\$ 572,019

The following is a summary of the outstanding bonds and notes from direct borrowings payable:

	Governmental	Business-type
Bonds:		
\$3,268,766, 2010 General Obligation Bond due in annual principal installments and semiannual interest installments through April of 2030. Interest is charged at a fixed rate of 1.00% per annum. Annual principal installments vary from \$148,142 to \$179,346.	\$-	\$ 1,218,745
\$5,500,000, 2012 General Obligation Bond due in annual principal installments and semiannual interest installments through January of 2032. Interest is charged at a fixed rate ranging from 2.00% to 3.15% per annum. Annual principal installments are \$275,000.	2,475,000	-
\$150,000, 2014 General Obligation Bond due in annual principal installments and semiannual interest installments through November of 2034. Interest is charged at a fixed rate of 2.00% per annum. Annual principal installments vary from \$6,043 to \$10,111.	99,611	-
\$958,000, 2015 General Obligation Bond due in annual principal installments and semiannual interest installments through November of 2025. Interest is charged at a fixed rate of 2.00% per annum. Annual principal installments vary from \$95,000 to \$103,000.	285,000	-
\$1,300,000, 2015 General Obligation Bond due in annual principal installments and semiannual interest installments through November of 2025. Interest is charged at a fixed rate of 2.00% per annum. Annual principal installments are	000.000	
\$130,000.	390,000	-

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 6 - LONG-TERM DEBT (CONTINUED)

	G	overnmental	Bu	siness-type
\$821,000, 2015 General Obligation Bond due in annual principal installments and semiannual interest installments through November of 2025. Interest is charged at a fixed rate of 2.00% per annum. Annual principal installments vary from \$80,000 to \$86,000.		240,000		-
\$11,990,025, 2015 General Obligation Bond due in annual principal installments and semiannual interest installments through November of 2036. Interest is charged at a fixed rate of 1.00% per annum. Annual principal installments vary from \$377,865 to \$742,381.		-		7,679,650
\$275,000, 2016 General Obligation Bond due in annual principal installments and semiannual interest installments through November of 2036. Interest is charged at a fixed rate ranging from 0.91% to 3.50% per annum. Annual principal installments vary from \$11,352 to \$17,779.		204,841		-
\$1,140,000 2016 General Obligation Bond due in annual principal installments and semiannual interest installments through November 2026. Interest is charged at a fixed rate ranging from 2% to 2.25% per annum. Annual Installments vary from \$147,100 to 111,238.		440,000		-
\$8,960,000 2021 General Obligation Bond due in annual principal and semiannual interest installments through March 2041. Interest is charged at a fixed rate ranging from 1% to 3% per annum. Annual principal installments vary from \$610,000 to \$250,000.		7,770,000		-
Total bonds payable	\$	11,904,452	\$	8,898,395
Notes from direct borrowings payable:				
\$131,156, 2016 Capital Lease payable to Norway Savings Bank for photocopiers due in annual installments of \$28,669 through August 2021. Interest is charged at a fixed rate of 3.04% per annum.	\$	126,165	\$	-
\$44,818, 2021 Capital Lease payable to M.S.T. Government Leasing, LLC. For photocopiers due in annual installments of \$9,580 through August 2025. Interest is charged at a fixed rate of 3.29% per annum.		26,947		-
\$257,595, 2022 Capital Lease payable to Apple Financial Services. For computer equipment due in annual installments of \$85,865 through August 2025. Interest is charged at a fixed rate of 3.29% per annum.		85,865		-
\$49,134, 2022 Capital Lease payable to Apple Financial Services. For computer equipment due in annual installments of \$24,567 through August 2025. Interest is charged at a fixed rate of 3.29% per annum.		24,567		
Total notes from direct borrowings payable	\$	263,544	\$	

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 6 - LONG-TERM DEBT (CONTINUED)

The following is a summary of outstanding bond and notes from direct borrowings payable principal and interest requirements for the following fiscal years ending June 30:

		Governmental Activities						
			Notes from Di	rect Borrowings				
	Bonds	Payable	Pay	able	Total			
	Principal	Interest	Principal	Interest	Debt Service			
2024	\$ 1,319,188	\$ 118,551	\$ 161,180	\$ 887	\$ 1,599,806			
2025	1,319,612	99,743	51,034	601	1,470,990			
2026	1,320,078	80,802	51,330	305	1,452,515			
2027	1,015,590	64,014	-	-	1,079,604			
2028	906,161	52,793	-	-	958,954			
2029-2033	3,936,400	118,409	-	-	4,054,809			
2034-2038	1,337,423	5,564	-	-	1,342,987			
2039-2043	750,000				750,000			
	\$ 11,904,452	\$ 539,876	\$ 263,544	\$ 1,793	\$ 12,709,665			
Business-type Activities								

	 Business-type Activities					
	 Bonds	Paya	ble	Total		
	Principal		Interest		ebt Service	
2024	\$ 572,019	\$	119,918	\$	691,937	
2025	744,231		121,627		865,858	
2026	751,701		114,156		865,857	
2027	759,249		106,610		865,859	
2028	766,870		98,988		865,858	
2029-2033	3,402,514		356,060		3,758,574	
2034-2038	 1,901,811		125,177		2,026,988	
	\$ 8,898,395	\$	1,042,536	\$	9,940,931	
		_				

No interest costs were capitalized during the period. The amount of interest costs incurred and charged to expense for the business-type activities for the year ended June 30, 2023 was \$126,756.

All bonds payable are direct obligations of the Town, for which its full faith and credit are pledged. The Town is not obligated for any special assessment debt. All debt is payable from taxes levied on all taxable property within the Town.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 7 - OTHER LONG-TERM OBLIGATIONS

The following is a summary of changes in other long-term obligations for the year ended June 30, 2023:

		Balance, 7/1/22		Additions	Deletions	Balance, 6/30/23	C	Due Within Dne Year
Governmental activities:								
Accrued compensated absences	\$	964,837	\$	295,845	\$ (2,149)	\$ 1,258,533	\$	251,706
Net pension liability		(178,516)		4,058,049	(1,341,881)	2,537,652		-
Net OPEB liability		9,297,059		218,513	 (63,008)	 9,452,564		-
	\$	10,083,380	\$	4,572,407	\$ (1,407,038)	\$ 13,248,749	\$	251,706
Business-type activities: Accrued compensated	_		_		<i></i>			
absences	\$	69,060	\$	-	\$ (10,166)	\$ 58,894	\$	11,779
Net pension liability		(18,516)		333,013	 (93,178)	 221,319		-
	\$	50,544	\$	333,013	\$ (103,344)	\$ 280,213	\$	11,779

Refer to Notes 8, 16, 18 and 20 for more detailed information regarding other long-term obligations.

#### NOTE 8 - ACCRUED COMPENSATED ABSENCES

The Town's policies regarding vacation and sick time do permit employees to accumulate earned but unused vacation and sick leave. The liability for these compensated absences is recorded as a long-term obligation in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred. As of June 30, 2023, the Town's liability for compensated absences is \$1,317,427.

#### NOTE 9 - NET INVESTMENT IN CAPITAL ASSETS

The following is the calculation of the net investment in capital assets for the Town at June 30, 2023:

	Governmental Activities	Business-type Activities		
Invested in capital assets Accumulated depreciation	\$ 90,142,818 (50,406,093) (12,167,996)	\$ 32,474,490 (14,598,315) (8,898,395)		
Outstanding capital related debt	<u>(12,167,996)</u> \$ 27,568,729	<u>(8,898,395)</u> \$ 8,977,780		

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 10 - RESTRICTED NET POSITION

At June 30, 2023, the Town had the following restricted net position:

Nonmajor special revenue funds (Schedule E):	
Additional snow and ice damages	\$ 37,278
Public safety impact fees	234,605
MMA grants	285
PREPA grant	2,051
Affordable housing fund	150,000
School special revenue funds	72,487
Nonmajor capital projects funds (Schedule I):	
State aid to roads	678,086
Gorges Rd. fire station	480,463
Nonmajor permanent funds:	
Public health trust	26,378
Lester Raynes trust	10,000
Mary Safford Wildes	603,626
George Smart Santa	6,744
Recycling scholarship	25,680
Connie Samuels beautification	 58,601
	\$ 2,386,284

# NOTE 11 - NONSPENDABLE FUND BALANCES

At June 30, 2023, the Town had the following nonspendable fund balances:

General fund:	
Prepaid items	\$ 200,764
Inventory	8,317
Tax acquired property	76,665
Education fund:	
Prepaid items	186,430
Nonmajor special revenue funds (Schedule E)	20,359
Nonmajor permanent funds (Schedule I)	 60,000
	\$ 552,535

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 12 - RESTRICTED FUND BALANCES

At June 30, 2023, the Town had the following restricted fund balances:

Nonmajor special revenue funds (Schedule E)	\$ 937,809
Nonmajor capital projects funds (Schedule G)	1,158,549
Nonmajor permanent funds (Schedule I)	 671,029
	\$ 2,767,387

# NOTE 13 - COMMITTED FUND BALANCES

At June 30, 2023, the Town had the following committed fund balances:

General fund:	
Salary and position adjustment	\$ 100,000
Nonmajor special revenue funds (Schedule E)	4,691,778
Nonmajor capital projects funds (Schedule G)	1,456,175
	\$ 6,247,953

# NOTE 14 - ASSIGNED FUND BALANCES

At June 30, 2023, the Town had the following assigned fund balances:

Education fund	\$ 935,190
Nonmajor special revenue funds (Schedule E)	 691,920
	\$ 1,627,110

# NOTE 15 - DEFICIT FUND BALANCES

At June 30, 2023, the Town had the following deficit fund balances:

Nonmajor funds: Police New Officer Oil and More Donations ASA Concert in the Park	\$ 6,280 15 23,541 2,548
Spruce Creek PH5 Grant Emery Field PH2 LCWF Grant Police Grant Support Det.	16,271 313,588 9,333
Sewer Betterments Highway Vehicle Port Authority Equipment	24,000 11,902 1,304

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 15 - DEFICIT FUND BALANCES (CONTINUED)

PFAS	525,868
School Special Revenue Funds	 308
Total	\$ 934,958

# NOTE 16 - DEFINED BENEFIT PENSION PLANS

#### MAINE PUBLIC EMPLOYEES' RETIREMENT SYSTEM

#### PARTICIPATING LOCAL DISTRICT CONSOLIDATED PLAN

#### **Plan Description**

Town employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at www.mainepers.org or by contacting the System at (207) 512-3100.

#### **Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching gualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten-year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 or 65. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with PLD employers under applicable statutory provisions. As of June 30, 2022, there were 311 employers in the plan.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 1.52%.

## Contributions

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The Town's police and fire department employees are part of the PLDs special plan "1C" (effective July 1, 2007) and are required to contribute 8.8% of their annual salary, while all other employees are part of regular plan "AC" and are required to contribute 8.1% of their annual salary. The Town is required to contribute the actuarially determined rates of 16.0% for special plan "1C" members' covered payroll and 10.1% for regular plan "AC" members' covered payroll during the year. The contribution rates of plan members and the Town are established and may be amended by the Maine Public Employee Retirement Systems advisory group. The Town's contribution to the MainePERS PLD Consolidated Plan for the year ended June 30, 2023 was \$775,288.

# MAINE PUBLIC EMPLOYEES' RETIREMENT SYSTEM

# STATE EMPLOYEE AND TEACHER PLAN

# Plan Description

All school teachers, plus other qualified educators, participate in the Maine Public Employees Retirement System's (MainePERS) State Employee and Teacher (SET) Plan. The teacher's program is a multi-employer cost-sharing plan with a special funding situation, established by the Maine State Legislature. The State of Maine is also a non-employer contributing entity in that the State pays the initial unfunded actuarial liability on behalf of teachers, while school districts contribute the normal cost, calculated actuarially, for their teacher members. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the State Legislature. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial and actuarial information for the SET Plan. That report may be obtained online at <u>www.mainepers.org</u> or by contacting the System at (207) 512-3100.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

# Benefits Provided

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The authority to establish and amend benefit provisions rests with the State Legislature. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten year requirement was reduced by legislative action to five years for State employees and teachers). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age for State employees and teachers is age 60, 62 or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by statute for State employee and teacher members. As of June 30, 2022, there were 239 employers, including the State of Maine, participating in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 1.52%.

# Contributions

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The Department's teachers are required to contribute 7.65% of their compensation to the retirement system. The Department's payroll for teachers covered by this program was approximately \$10,325,837 for the year ended June 30, 2023. Title 5 of the Maine Revised Statutes Annotated requires the State to contribute 14.29% of the Department's contractually required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability (UAL). Contributions paid by the State were approximately

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

\$1,475,562 for the year ended June 30, 2023. Title 5 of the Maine Revised Statutes Annotated also requires the Department to contribute at an actuarially determined normal cost rate of 3.84%, which totaled \$409,939 for 2023. In addition, the Department is required to contribute toward the UAL of the plan and pay a small percentage of payroll towards the administrative costs for federally funded teachers, which amounts to 14.89% of compensation and totaled \$55,295 the year ended June 30, 2023.

## Pension Liabilities

## PLD Consolidated Plan

At June 30, 2023, the Town reported a liability of \$2,758,971 for its proportionate share of the net pension liabilities for the plan. The net pension liabilities were measured as of June 30, 2022 and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities were based on a projection of the Town's long-term share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2022, the Town's proportion was 0.93126%, which was a decrease of 0.04174% from its proportion measured as of June 30, 2021.

#### SET Plan

At June 30, 2023, the Town reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the Town. The amount recognized by the Town as its proportionate share of the net pension liability, the related State support and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$	283,366
State's proportionate share of the net pension liability associated with the Town	1	0,089,751
Total	\$ 1	0,373,117

The net pension liability was measured as of June 30, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability was based

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating school units and the State actuarially determined. At June 30, 2022, the Town's proportion was 0.019083%, which was an increase of 0.00852% from its proportion measured as of June 30, 2021.

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the Town recognized total pension revenue of \$158,672 for the PLD plan and total pension expense of \$1,532,451 and revenue of \$1,475,562 for support provided by the State of Maine for the SET plan. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	PLD Plan				SET Plan			
	Deferred Outflows		Def	erred Inflows	Deferred Outflows		Deferred Inflows	
	of	Resources	of	of Resources		lesources	of Resources	
Differences between expected and actual								
experience	\$	460,075	\$	-	\$	14,116	\$	-
Changes of assumptions		502,462		-		55,023		-
Net difference between projected and actual earnings on pension plan investments				1,039,025		-		55,810
Changes in proportion and differences between employer contributions and proportionate								
share of contributions		-		143,682		73,909		9,598
Contributions subsequent to the measurement date		775,288		<u> </u>		465,235		
Total	\$	1,737,825	\$	1,182,707	\$	608,283	\$	65,408

\$775,288 for the PLD plan and \$465,235 for the SET plan were reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

## Actuarial Methods and Assumptions

The respective collective total pension liability for the plans was determined by an actuarial valuation as of June 30, 2022, using the following methods and assumptions applied to all periods included in the measurement:

	PLD Plan			SET Plan		
Plan year ended June 30:						
2023	\$	207,332	\$	69,135		
2024		(270,019)		(3,236)		
2025		(645,500)		(14,581)		
2026		488,017		26,323		
2027		-		-		
Thereafter		-		-		

#### Actuarial Cost Method

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each member is the product of the member's pay and normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

# Asset Valuation Method

The actuarial valuation employs a technique for determining the actuarial value of assets which reduces the impact of short-term volatility in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

#### Amortization

The net pension liability of the PLD Consolidated Plan is amortized on a level percentage of payroll using a method where a separate twenty-year closed period is established annually for the gain or loss for that year.

The net pension liability of the State Employee and Teacher Retirement Plan is amortized on a level percentage of payroll over the amortization period then in effect under statutory and constitutional requirements. All other gains, losses and changes are amortized over ten-year periods beginning on the date as of which they occur.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2022 are as follows:

*Investment Rate of Return* - For the PLD and State Employee and Teacher Plans, 6.50% per annum for the years ended June 30, 2022 and 2021, compounded annually.

Salary Increases, Merit and Inflation - Members of the consolidated plan for PLDs, 2.75% - 11.48%; teachers, 2.80% - 13.03% per year.

*Mortality Rates* - For the PLD Consolidated Plan and the State Employee and Teacher Plan, the rates are based on the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2021 model.

*Cost of Living Benefit Increases* - for PLD Consolidated 1.91% and Teacher Plans, 2.20% per annum for the year ended June 30, 2022.

The long-term expected rate of return on pension plan assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as June 30, 2022 are summarized in the following table.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

		Long-term Expected
	Target	Real Rate of
Asset Class	Allocation	Return
Public equities	30.0%	6.0%
US Government	7.5%	2.3%
Private equity	15.0%	7.6%
Real assets:		
Real estate	10.0%	5.2%
Infrastructure	10.0%	5.3%
Natural resources	5.0%	5.0%
Traditional credit	7.5%	3.2%
Alternative credit	5.0%	7.4%
Diversifiers	10.0%	5.9%

#### Discount Rate

The discount rate used to measure the collective total pension liability was 6.50% for 2022 for each of the Plans. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table shows how the collective net pension liability as of June 30, 2022 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.50% for each of the Plans.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

	1% Decrease			Discount Rate		1% Increase
PLD Plan: Discount rate	5.50%			6.50%	7.50%	
Town's proportionate share of the net pension liability	\$	7,313,642	\$	2,475,605	\$	(1,523,205)
<u>SET Plan:</u> Discount rate		5.50%		6.50%		7.50%
Town's proportionate share of the net pension liability	\$	554,898	\$	283,366	\$	57,287

## Changes in Net Pension Liability

Each employer's share of the collective net pension liability is equal to the collective net pension liability multiplied by the employer's proportionate share as of June 30, 2022 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2022 with the following exceptions.

#### Differences between Expected and Actual Experience

The difference between expected and actual experience with regard to economic or demographic factors is recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resource. For 2022 through 2020, this was three years for the PLD Consolidated Plan. For 2019, this was four years for the PLD Consolidated Plan. For 2018 and 2017, this was three years; prior to 2017, this was four years for the PLD Consolidated Plan. For 2022 and 2017, this was three years for the SET Plan.

#### Differences between Expected and Actual Investment Earnings

Differences between projected and actual investment earnings are recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 16 - DEFINED BENEFIT PENSION PLANS (CONTINUED)

## Changes in Assumptions

Differences due to changes in assumptions about future economic or demographic factors or other inputs are recognized in pension expense using a straightline amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used for the year ended June 30, 2022 valuation were based on the results of an actuarial experience study for the period of July 1, 2015 through June 30, 2020. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Please refer to the *Actuarial Methods and Assumptions* section for information relating to the use of assumptions.

# Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions are recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

# Pension Plan Fiduciary Net Position

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2022 Annual Comprehensive Financial Report available online at <u>www.mainepers.org</u> or by contacting the System at (207) 512-3100.

# NOTE 17 - DEFERRED COMPENSATION PLAN

# MissionSquare Retirement

#### A. Plan Description

The Town contributes to a deferred compensation plan created in accordance with Internal Revenue Service Code Section 457 through the MissionSquare Retirement. The plan, available to all Town employees permits them to defer a portion

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 17 - DEFERRED COMPENSATION PLAN (CONTINUED)

of their salary, in addition to Town contributions, until future years. Employee's participation in this plan is voluntary. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts and all income attributable to those amounts, property or rights are (until paid or made available to the employee or other beneficiary) to be held in a trust for the exclusive benefit of the participants and their beneficiaries.

It is the opinion of the Town's management that the Town has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor.

#### B. Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Town Council. Effective July 1, 2001, the Town agrees to expand the coverage of the MissionSquare Retirement 457 plan currently in effect. This plan will be available for current employees who are not enrolled in the Maine State Retirement System and any newly-hired employee who wishes to enroll in the MissionSquare Retirement plan instead of the MSRS plan. The Town will match the employee's contribution into the 457 plan, up to a maximum Town contribution of six percent. The Town will make a contribution to either MSRS or the MissionSquare Retirement plan, but not both.

The Town's contributions to the plan for the year ended June 30, 2023 were \$28,533.

The Town offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 403. The plan, available to all School Department employees as part of a collective bargaining agreement, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts and all income attributable to those amounts, property or rights are (until paid or made available to the employee or other beneficiary) to be held in a trust for the exclusive benefit of the participants and their beneficiaries.

It is the opinion of the Town's management that the Town has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

# ALLEGIANT CARE AND MAINE MUNICIPAL EMPLOYEES' HEALTH TRUST

## Plan Description

The Town and Town retirees contribute to the Town's OPEB Plan with Allegiant Care and the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the Town and/or the Town retirees. Allegiant Care and MMEHT are fully funded, self-insured trusts which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the Town concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

# **Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same. The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

# **Employees Covered by Benefit Terms**

At January 1, 2022, the following employees were covered by the benefit terms:

Active members	74
Retirees and spouses	27
Total	101

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

## Contributions

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute 100% of the premium amounts. The sponsoring employer pays the remainder of the premium. Medical benefits are provided for the life of the retiree and surviving spouses.

#### **Retiree Premium Amounts:**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

	2021-2022							
	Pre 65			Post 65				
		Single	T	wo Person		Single		wo Person
Allegiant Care - Union Allegiant Care - Union Rx	\$	10,980.00 N/A	\$	23,184.00 N/A	\$ \$	2,107.20 3,132.00	\$ \$	4,214.40 6,264.00
MME Health Trust - POS A - Non Union	\$		\$	34,214.64	φ \$	7,141.68	φ \$	14,283.48
MME Health Trust - Dental - Non Union	\$	520.32	\$	898.20	\$	530.76	\$	916.20

	2022-2023							
	Pr	e 65	Post 65					
	Single	Two Person	Single	Two Person				
Allegiant Care - Union	\$ 11,244.00	\$ 23,616.00	\$ 2,107.20	\$ 4,214.40				
Allegiant Care - Union Rx	N/A	N/A	\$ 1,018.56	\$ 2,037.12				
MME Health Trust - PPO 500 - Non Union	\$ 12,603.24	\$ 28,270.80	\$ 7,206.00	\$ 14,412.00				
MME Health Trust - Dental - Non Union	\$ 525.48	\$ 907.20	\$ 536.04	\$ 925.32				

## Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the Town reported a liability of \$6,425,964 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2022 and was determined by an actuarial valuation as of that date. The Town's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

For the year ended June 30, 2023, the Town recognized OPEB expense of \$0. An actuarial valuation was not done since the prior fiscal year. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	MMEHT					
	Defer	red Outflows	Deferred Inflows			
	of F	Resources	of Resources			
Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments	\$	876,239 -	\$	- 3,341,625		
Total	\$	876,239	\$	3,341,625		

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Plan year ended June 30:	
2023	\$ 118,891
2024	118,891
2025	(311,707)
2026	(354,596)
2027	(1,018,462)
Thereafter	(1,018,403)

#### **Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2022. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 3.54% per annum for June 30, 2022 was based upon a measurement date of December 30, 2021. The sensitivity of net OPEB liability to changes in discount rate are as follows:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

	1% Decrease			Discount Rate 3.54%		1% Increase
		2.54%				4.54%
Total OPEB liability Plan fiduciary net position	\$	7,437,617	\$	6,425,964 -	\$	5,603,492 -
Net OPEB liability	\$	7,437,617	\$	6,425,964	\$	5,603,492
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

#### Healthcare Trend

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

		1% Decrease	-	lealthcare end Rates	1% Increase		
Total OPEB liability Plan fiduciary net position	\$	5,431,216 -	\$	6,425,964 -	\$	7,698,196 -	
Net OPEB liability	\$	5,431,216	\$	6,425,964	\$	7,698,196	
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%	

#### **Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2022, using the following methods and assumptions applied to all periods included in the measurement:

#### Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2021. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

#### Amortization

The total OPEB liability of this Plan is amortized on an open 30-year period. The amortization method is a level dollar amortization method.

#### Assumptions

The actuarial assumptions used in the January 1, 2022 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2021 and based on the experience study covering the period from June 30, 2016 through June 30, 2020. As of January 1, 2021, they are as follows:

Discount Rate - 3.54% per annum for year end 2022 reporting. 2.06% per annum for year end 2021 reporting.

#### Trend Assumptions:

Medical Trend assumptions were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA model was released in December 2007 and version 2022\_fa was used for this valuation. The following assumptions were input into this model:

Variable	Rate
Rate of Inflation	2.40%
Rate of Growth in Real Income/GDP per capital 2031+	1.10%
Extra Trend due to Taste/Technology 2031+	1.00%
Expected Health Share of GDP 2031	19.00%
Health Share of GDP Resistance Point	20.00%
Year for Limiting Cost Growth to GDP Growth	2042

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgements of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group.

The trends selected from 2022 to 2025 were based on plan design, population weighting, renewal projections and market analysis. For years 2026 to 2030, these are interpolated from 2025 to 2031 (which is the product of the inflation, GDP and extra trend rate assumptions).

Deductibles, Co-payments and Out of Pocket Maximums are assumed to increase at the above trend rates. The ultimate trend rate reflects an assumed nominal per capital GDP growth.

Administrative and claims expense: 3% per annum

Future plan changes: It is assumed that the current Plan and cost-sharing structure remains in place for all future years.

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2021.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims. A constant cost sharing in plan design between employer and employees is assumed.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

Rate of Mortality:

Healthy Annuitant- Based on 112% and 118.5% of the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, respectively, for males and females. The proposed rates are projected generationally using the RPEC\_2020 model, with an ultimate rate of 1.00% for ages 80 and under, grading down to 0.05% at age 95 and further grading down to 0.00% at age 115, along with convergence to the ultimate rates in the year 2027. All other parameters used in the RPEC\_2020 model are those included in the published MP-2020 scale. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Active Employees - Rates of mortality are based on 83.5% and 88.6% of the 2010 Public Plan General Benefits- Weighted Employee Mortality Table, respectively, for males and females. These rates are generationally projected using the same version of the RPEC\_2020 model as described in the healthy annuitant mortality. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible

## Changes in Net OPEB Liability

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2022 with the following exceptions:

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 18 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

#### Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2021 was \$876,239.

#### Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the January 1, 2022 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2021 and based on the experience study covering the period from June 30, 2016 through June 30, 2020. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

## Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

## **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the Town Office at 200 Rogers Road, Kittery, Maine 03904.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 19 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN

# MAINE PUBLIC EMPLOYEES' RETIREMENT SYSTEM

## STATE EMPLOYEE AND TEACHER PLAN

## Plan Description

All School teachers, plus other qualified educators, participate in the Maine Public Employees Retirement System's (MainePERS) State Employee and Teacher (SET) Plan. The teacher's program is a multi-employer cost-sharing plan with a special funding situation, established by the Maine State Legislature. The State of Maine is also a non-employer contributing entity in that the State pays the initial unfunded actuarial liability on behalf of teachers, while school districts contribute the normal cost, calculated actuarially, for their teacher members. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the State Legislature. As of June 30, 2022, there were 228 employers, including the State of Maine, participating in the plan. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial and actuarial information for the SET Plan. That report may be obtained online at www.mainepers.org or by contacting the System at (800) 451-9800.

## **Benefits Provided**

The Group Life Insurance Plan (the Plan) provides basic group life insurance benefits, during retirement, to retirees who participated in the Plan prior to retirement for a minimum of 10 years (the 10-year participation requirement does not apply to recipients of disability retirement benefits). The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

## Contributions

Life insurance benefits are funded by contributions from members and employers. Premium rates are those determined by the MainePERS' Board of Trustees to be actuarially sufficient to pay anticipated claims. For Department's teachers, the premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage while participants are active members. Premiums for basic life insurance coverage for retired teachers are paid by the State as the total dollar amount of each year's annual required contribution. The State participates in the SET Plan as a non-employer contributing entity in that the State pays the actuarially

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

## NOTE 19 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

determined premium contributions associated with retired teachers. The State's contribution to the Plan for the year ended June 30, 2023 were approximately \$29,082.

## **OPEB Liabilities and OPEB Expense**

At June 30, 2023, the School reported a liability for its proportionate share of the net OPEB liability that reflected a reduction for State OPEB support provided to the School. The total portion of the net OPEB liability that was associated with the School were as follows:

Town's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the School	 243,997
Total	\$ 243,997

For the year ended June 30, 2023, the District recognized net OPEB expense of \$25,926 and revenue of \$25,926 for support provided by the State of Maine.

## NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN

## MAINE EDUCATION ASSOCIATION BENEFITS TRUST

## **Plan Description**

The State of Maine and School retirees contribute to the School's OPEB Plan with the Maine Education Association Benefits Trust (MEABT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the State, the School and/or the School retirees. MEABT is a fully funded, self-insured trust which provides benefits to education organizations and acts as the agent to the School concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MEABT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MEABT participants and are administered by a number of third-party administrators contracted by MEABT. No assets are accumulated in a trust that meets the criterial of paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

*Other Than Pensions.* MEABT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by contacting MEABT at (888) 622-4418.

## **Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The employee must have participated in a plan for the 12 months prior to retirement and have 10 years (under age 50) or 5 years (age 50 or above) of continuous active service and enrollment in the health plan to be eligible for this Plan. The retiree who terminates coverage may elect to re-enroll in coverage if they participated in the health plan for 12 months prior to terminating coverage, as long as re-enrollment occurs within 5 years from coverage termination and as long as the retiree is not past age 62. The retiree must have maintained continuous health insurance coverage during the break in coverage with MEABT to be eligible for re-enrollment and is only eligible for re-enrollment once.

## Employees Covered by Benefit Terms

At June 30, 2023, the following employees were covered by the benefit terms:

Active members	159
Retirees and spouses	67
Total	226

## **Cost Sharing Provisions/Contributions**

Retirees are eligible for a State subsidy of 55% of the blended single premium for the retiree. The blended premium is determined by blending rates for active members and retired members, as determined by State law. The retiree contributes the remaining 45% of blended single premium and spouse must contribute 100% of the blended premium amount coverage elected.

## Employee/Retiree Premium Amounts:

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

		Employee		nployee/	Employee/	
	Er	Employee		Spouse	Child(ren)	Family
Pre-Medicare				<u> </u>		
Choice Plus	\$	782.02	\$	1,762.53	\$ 1,384.00	\$ 2,145.23
Standard \$200 Ded	\$	844.48	\$	1,903.52	\$ 1,494.71	\$ 2,316.85
Standard \$500 Ded	\$	742.91	\$	1,674.40	\$ 1,314.81	\$ 2,037.97
Standard \$1,000 Ded	\$	708.51	\$	1,596.85	\$ 1,253.91	\$ 1,943.58
<u>Medicare</u>						
Medicare-eligible						
retirees	\$	387.76	\$	775.52		

#### Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the Town reported a liability of \$2,563,629 for its total OPEB liability for this Plan. The total OPEB liability was measured as of June 30, 2022 and was determined by an actuarial valuation as of that date. The Town's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2023, the Town recognized OPEB expense of \$982,872. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	MEABT						
	Defer	red Outflows	Deferred Inflows				
	of F	Resources	of Resources				
Differences between expected and actual							
experience	\$	141,108	\$	396,832			
Changes of assumptions		442,809		15,696			
Net difference between projected and actual							
earnings on OPEB plan investments		-		-			
Contributions subsequent to the							
measurement date		-		-			
Total	\$	583,917	\$	412,528			

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

\$0 was reported as deferred outflows of resources related to OPEB resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	N	<b>MEABT</b>
Plan year ended June 30:		
2023	\$	65,565
2024		81,263
2025		61,192
2026		61,190
2027		(47,365)
Thereafter		(50,456)

#### **Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of June 30, 2021. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 3.54% per annum for June 30, 2023 was based upon a measurement date of June 30, 2022. The sensitivity of total OPEB liability to changes in discount rate are as follows:

	1% Decrease			Discount Rate	1% Increase		
		2.54%		3.54%		4.54%	
Total OPEB liability Plan fiduciary net position	\$	2,936,785	\$	2,563,629	\$	2,258,633	
Net OPEB liability	\$	2,936,785	\$	2,563,629	\$	2,258,633	
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%	

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

#### Healthcare Trend

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of total OPEB liability to changes in healthcare cost trend rates are as follows:

		1% Decrease	-	lealthcare rend Rates	1% Increase		
Total OPEB liability Plan fiduciary net position		2,238,054	\$	2,563,629 -	\$	2,967,403 -	
Net OPEB liability	\$	2,238,054	\$	2,563,629	\$	2,967,403	
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%	

## **Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of June 30, 2022, using the following methods and assumptions applied to all periods included in the measurement:

## Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

#### Assumptions

The demographic actuarial assumptions are the Teacher assumptions that were used by the Maine Public Employees Retirement System State Employee and Teacher Retirement Program valuation at June 30, 2021 and are based on the experience study covering the period from June 30, 2015 through June 30, 2020. The proposed assumptions were adopted by the Board of Trustees at their March 11, 2021 meeting.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

The economic assumptions are based on GASB 75 paragraph 36. Since the Plan is not funded via a qualified trust, the discount rates are selected based on the 20-year tax-exempt bond buyer rates as of the measurement dates. The other economic assumptions, ie trend rates, were developed based on historical and future projections of long term health care rates:

Discount Rate – 3.54% per annum for year-end 2022 reporting, 2.16% per annum for year-end 2021 reporting.

Trend Assumptions:

Health care trend assumptions used were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model version 2023\_1f. The following assumptions were applied in this model as below:

#### Trend Assumption Inputs

Variable	Rate
Rate of Inflation	2.70%
Rate of Growth in Real Income/GDP per capita 2032+	1.40%
Extra Trend due to Taste/Technology 2032+	0.80%
Expected Health Share of GDP 2032	19.80%
Health Share of GDP Resistance Point	19.90%
Year for Limiting Cost Growth to GDP Growth	2042

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group. Sample medical trends are listed in the table below.

Pre-Medicare - Initial trend of 7.95% applied in FYE 2023 and 4.00% applied in FYE 2022 grading over 18 years to 3.25% per annum.

Medicare - Initial trend of 0.0% applied in FYE 2023 and 5.62% applied in FYE 2024 grading over 18 years to 4.29% per annum.

Future plan changes - Assumes that the current Plan and cost-sharing structure remain in place for all future years.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

Significant actuarial assumptions employed by the actuary for demographic purposes are the assumptions that were adopted by Maine Public Employees Retirement System State Employee and Teacher Retirement Program at June 30, 2021 and based on the experience study covering the period from June 30, 2015 through June 30, 2020. The proposed assumptions were adopted by the Board of Trustees at their March 11, 2021 meeting. As of June 30, 2022, they are as follows:

Retirement Rates - Rates vary for plans based on age and service

Rates of Turnover - Rates vary for plans based on service

Disability Incidence - Rates vary for plans based on age

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims

Family Enrollment Composition - It is assumed that 80% is married with an eligible spouse.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method

Salaries - Salaries were not provided by the client. Assumed salaries are inferred using the Teachers Age/Service Salary scatter from the Maine State Teachers Retirement System's salary age/service scatter from the June 30, 2022 Maine Public Employees Retirement System State Employee and Teacher Retirement Program valuation. Based on the dates of hire assumed above and the participant's actual age, pay was assigned using the salary age service scatter, unless otherwise supplied by the district group during its review of the active data.

Dates of Hire - Were not available from the client and were available from the State Retirement Agency. Dates of hire were inferred using the Maine State Retirement System's Age/Service scatter from the June 30, 2022 Maine Public Employees Retirement System State Employee and Teacher Retirement

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

Program valuation. Those under 1 year of service, the date was assumed to be January 1, 2022 and all other groups were assumed to be hired on July 1 of each service midpoint.

Rate of Mortality:

Healthy Annuitants: Based on the 2010 Public Plan Teacher Benefits Weighted Healthy Retiree Mortality Table adjusted as follows:

- 98.1% and 87.5% respectively of the rates for males before age 85 and females before age 80
- 106.4% and 122.3% respectively of the rates for males on and after age 85 and females on and after age 80

Rates are projected generationally using the RPEC\_2022 model, with an ultimate rate of 1.00% for ages 80 and under, grading down to 0.05% at age 95 and further grading down to 0.00% at age 115, along with convergence to the ultimate rates in the year 2027. All other parameters used in the RPEC\_2022 model are those included in the published MP-2022 scale.

Healthy Employees: Based on 93.1% and 91.9% of the 2010 Public Plan Teacher Benefits Weighted Employee Mortality Table, respectively, for males and females. These rates are generationally projected using the same version of the RPEC\_2022 model as described in the healthy annuitant mortality.

Disabled Annuitants: Based on 94.2% and 123.8% of the 2010 Public Plan Non-Safety Benefits-Weighted Disabled Retiree Mortality Table, respectively, for males and females. These rates are generationally projected using the same version of the RPEC\_2022 model described in the healthy annuitant mortality.

Retiree Continuation Percentage:

Retirees who are currently in the Medicare Advantage Plan (Medicare participants) are assumed to remain in the Medicare Advantage Plan.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

Retirees who are over the age of 65 and enrolled in a Pre-Medicare plan are assumed to never be eligible for Medicare and are assumed to remain enrolled in the Pre-Medicare plan.

Retirees who are currently under the age of 64 and enrolled in a Pre-Medicare plan are assumed to be eligible for Medicare and are assumed to remain in the

Pre-Medicare Plan until age 64 and enroll in the Medicare Advantage Plan at age 65.

Spouses who are currently in a Pre-Medicare plan will follow the same assumptions as the retired member. Thus if the member is never eligible for Medicare, the spouse is not either.

Significant actuarial assumptions employed by the actuary for claims and expense purposes are the based on the actual community rated premiums of the entire group. As of June 30, 2022, they are as follows:

Monthly Per Capital Claims and Expense Cost - Claims are based on community rated premiums through July 1, 2022 and projects through June 30, 2023 and associate enrollment in the various options offered. Annual administrative and claims adjudication expenses are assumed to be included in the annual premiums.

Medical Plan Election - Employees are assumed to continue in their current medical plan for their entire career. 50% of retirees are assumed to switch from the Choice Plan to the Standard Plan.

Medicare Eligibility - Assumed to be age 65, with the exception of retirees over age 65 who are not in the Medicare Advantage Plan are assumed to never be eligible for Medicare, all current actives with a hire date before March 31, 1986 are assumed to never be eligible for Medicare.

## Changes in Total OPEB Liability

Changes in total OPEB liability are recognized in OPEB expense for the year ended June 30, 2022 with the following exceptions:

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

# NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) MEDICAL PLAN (CONTINUED)

#### Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. As of the beginning of the measurement period, this average was 7 years. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. For the fiscal year ended June 30, 2022, there were no differences between expected and actual experience.

#### Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense over the average expected remaining service life of all active and inactive Plan members. As of the beginning of the measurement period, this average was 7 years. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The amortization period was six years for year ending June 30, 2021. For the fiscal year ended June 30, 2022, there were no changes in assumptions.

#### Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

## **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the Town Office at 200 Rogers Road, Kittery, Maine 03904.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 21 - EXPENDITURES OVER APPROPRIATIONS

At June 30, 2023, the Town had the following overspent appropriations:

Insurance	\$ 101,028
Hydrants	962
Highways	81,336
Parks	33,458
Public health services	480
Debt service - interest	1
Transfers to other funds	845,000
Total	\$ 1,062,265

#### NOTE 22 - CONTINGENCIES

With regard to pending legal claims or any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the Town's financial position.

The Town participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the Town's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

NOTE 23 - RISK MANAGEMENT - PARTICIPATION IN A PUBLIC ENTITY RISK POOL

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the Town carries commercial insurance or participates in a public entity and self-insured risk pool sponsored by the Maine Municipal Association.

Based on the coverage provided by the insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded as of June 30, 2023. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 24 - TAX INCREMENT FINANCING DISTRICTS

The Town currently has one tax increment financing district in accordance with Maine statutes to finance development programs in the Town of Kittery. The expenditures generated by these development programs will be recovered in the future years through incremental tax levied upon the districts so-called "captured assed value". A portion of the incremental tax revenues will be returned to the district to repay costs associated with development of the district.

#### Municipal Development District (Business Park)

On February 8, 2011, the Kittery Town Council, as well as the Maine Department of Economic and Community Development, approved a Tax Increment Financing District to expand and diversify the Town's tax base and improve its economy through commercial development. The area of the District is 132.78 acres. The potential projects that will be implemented under this Development Program include: improvements to roads within and outside the District, trolley's trolley stops and related facilities and improvements, sewer and water system improvements including installation of lines, economic development planning and administrative expenses associated with the development effort. The original assessed value of the property is \$2,105,200. The Town anticipates over the life of the district that new development, rehabilitation and redevelopment will result in approximately \$29,500,000 in new taxable value. Tax increment revenues generated from this value over the life of the district will be approximately \$8,648,766. The Development Program provides for 100% of the increase in assessed value of the District to be captured and designated as captured assessed value. The tax increment revenues will be deposited by the Town into the Development Program Fund for a period of 30 years. The Development Program Fund is pledged to and charged with the payment of the project costs in the manner provided in 30-A M.R.S.A. §5801.

The TIF District will remain in place for a period of 30 years from adoption. The allocation of tax increment revenues, through a credit enhancement agreement, to be paid to owners/developers of specified property, will commence by agreement between the Town and the owner/developer and will continue for a period not to exceed 30 years or the remainder of the term of the District designation, whichever is less. No more than 75% of the property taxes to be generated on the improvements within the District will be returned to the developer. The remaining amount will be retained by the Town and used to fund the development plan of the District. The Council shall determine in its discretion whether it is necessary or appropriate to enter any Credit Enhancement Agreement. The Town will not incur any indebtedness in connection with the Capital Program. The developers of privately-owned property within the District will finance the Capital Program through a combination of the developers' funds, various loans and a

#### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 24 - TAX INCREMENT FINANCING DISTRICTS (CONTINUED)

portion of the tax increment of the District. The Town anticipates that it may elect, at a future date, to incur indebtedness to finance a portion of the public facilities, improvements and programs costs.

#### Tax Abatements:

As noted above, the Town of Kittery has established one tax increment financing district (TIF) in accordance with M.R.S.A. Title 30-A, §5221-§5235 for a variety of economic development purposes, including business retention and expansion and public infrastructure improvement. The Town has chosen to disclose information about its tax abatement (credit enhancement) agreements individually and negotiates property tax abatement agreements on an individual basis. The following is a brief description of and total amount of taxes abated for the tax increment financing district:

TIF District	Original Assessed Value	Current Assessed Value	New Taxes
TIF District (Business Park)	\$ 2,105,200	\$ 3,652,600	\$ 27,000

The Town has not made any commitments as part of the agreements other than to reduce taxes. The Town is not subject to any tax abatement agreements entered into by other governmental entities.

#### NOTE 25 - COLLATERALIZATION

At June 30, 2023, the Town had an outstanding irrevocable standby letter of credit issued by the Federal Home Loan Bank of Boston serving as collateral for its deposits held at M&T Bank. This letter of credit, which expires at the close of business on July 26, 2023, authorizes multiple and partial draws only up to the amount of \$23,000,000. There were no draws for the year ended June 30, 2023.

#### NOTE 26 - COMPARATIVE DATA/RECLASSIFICATIONS

Comparative total data for the prior year have been presented in selected sections of the accompanying financial statements in order to provide an understanding of the changes in the Town's financial position and operations. Also, certain amounts presented in the prior year's data have been reclassified to be consistent with the current year's presentation.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 27 - RESTATEMENTS

In 2023, it was determined that certain transactions were incorrectly recorded or omitted. The beginning balance for the nonmajor special revenue funds was restated as of July 1, 2022 by an increase of \$13,178.

The governmental activities net position was also restated to correct the beginning balance of the notes payable from direct borrowings payable to record an additional capital lease. This liability was increased by \$193,487.

These restatements to the governmental activities increased net position from \$35,217,880 to \$35,037,571.

# Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule Budgetary Basis Budget and Actual -General Fund
- Budgetary Comparison Schedule Budgetary Basis Budget and Actual -Education Fund
- Schedule of Proportionate Share of the Net Pension Liability
- Schedule of Contributions Pensions
- Schedule of Proportionate Share of the Net OPEB Liability SET Plan
- Schedule of Contributions OPEB
- Schedule of Changes in Net OPEB Liability MMEHT Plan
- Schedule of Changes in Net OPEB Liability and Related Ratios MMEHT Plan
- Schedule of Changes in Net OPEB Liability MEABT Plan
- Schedule of Changes in Net OPEB Liability and Related Ratios MEABT Plan
- Schedule of Contributions OPEB
- Notes to Required Supplementary Information

## BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

	Budgeted Amounts					Actual	Variance Positive
		Original		Final		Amounts	(Negative)
		•					· · · ·
Budgetary Fund Balance, July 1 Resources (Inflows):	\$	10,872,250	\$	10,872,250	\$	10,872,250	\$ -
General tax revenue		12,979,246		12,979,246		13,307,763	328,517
Intergovernmental revenue		1,892,800		1,892,800		2,298,888	406,088
Charges for services		1,843,050		1,843,050		2,345,785	502,735
Investment income		20,000		20,000		399,460	379,460
Other revenue		96,200		96,200		168,796	72,596
Transfers from other funds		35,000		35,000		35,000	 -
Amounts Available for Appropriation		27,738,546		27,738,546		29,427,942	 1,689,396
Charges to Appropriations (Outflows):							
General government		5,104,387		5,164,387		4,925,832	238,555
Public safety		3,740,876		4,138,876		3,915,814	223,062
Public works		1,207,063		1,247,063		1,328,399	(81,336)
Recreation and culture		1,948,128		2,013,128		1,980,821	32,307
Health and sanitation		686,323		686,323		623,906	62,417
Social services		58,420		178,828		175,908	2,920
County tax		989,989		989,989		989,989	_,
Debt service:		,		,		,	
Principal		890,302		890,302		890,302	-
Interest		209,415		209,415		209,416	(1)
Overlay		651,401		651,401		-	651,401
Grant funds/misc. accounts		288,592		293,184		288,664	4,520
Transfers to other funds		1,551,400		1,551,400		2,396,400	(845,000)
Total Charges to Appropriations		17,326,296		18,014,296		17,725,451	288,845
Budgetary Fund Balance, June 30	\$	10,412,250	\$	9,724,250	\$	11,702,491	\$ 1,978,241
Utilization of assigned fund balance	\$	460,000	\$	1,148,000	\$		\$ (1,148,000)

# BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - EDUCATION FUND FOR THE YEAR ENDED JUNE 30, 2023

	Budgeted Amounts					Actual		/ariance Positive
		Original		Final	Amounts		()	Vegative)
Budgetary Fund Balance, July 1 Revenues (Inflows):	\$	2,338,679	\$	2,338,679	\$	2,338,679	\$	-
Local assessments Intergovernmental revenues:		17,511,685		17,511,685		17,511,685		-
State subsidy		1,578,237		1,578,237		1,601,981		23,744
Medicaid		30,000		30,000		14,448		(15,552)
Impact aid		350,000		350,000		614,136		264,136
Tuition		7,500		7,500		25,029		17,529
Other revenue		-		-		3,212		3,212
Activity/Gate Fees		3,200		3,200		12,544		9,344
Amounts Available for Appropriation		21,819,301		21,819,301		22,121,714		302,413
Charges to Appropriations (Outflows):								
Regular instruction		7,992,346		7,881,466		7,613,780		267,686
Special education		4,392,472		4,336,837		3,884,334		452,503
Career and technical		6,752		8,233		8,233		-
Other instruction		366,157		373,157		371,125		2,032
Student and staff support		2,212,623		2,178,833		2,103,009		75,824
System administration		832,571		829,571		819,645		9,926
School administration		1,112,698		1,150,161		1,150,103		58
Transportation and buses		715,541		751,876		751,876		-
Operations and maintenance		1,411,669		1,532,695		1,532,387		308
Debt service:								
Principal		603,500		603,500		603,500		-
Interest		94,293		94,293		94,293		-
Transfers to other funds		240,000		240,000		440,000		(200,000)
Total Charges to Appropriations		19,980,622		19,980,622		19,372,285		608,337
Budgetary Fund Balance, June 30	\$	1,838,679	\$	1,838,679	\$	2,749,429	\$	910,750
Utilization of assigned fund balance	\$	500,000	\$	500,000	\$	-	\$	(500,000)

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST 10 FISCAL YEARS\*

	2023	2022	2021	2020	2019	2018	2017	2016	2015
PLD Plan:									
Proportion of the net pension liability	0.93%	0.97%	1.03%	1.00%	1.01%	0.98%	0.99%	1.02%	1.00%
Proportionate share of the net pension liability/(asset) Covered payroll Proportionate share of the net pension	\$ 2,475,605 \$ 6,409,801	\$ (312,682) \$ 5,721,087	\$ 4,089,141 \$ 4,732,851	\$ 3,064,549 \$ 4,275,045	\$ 2,771,205 \$ 4,957,486	\$ 4,022,261 \$ 4,621,325	\$ 5,257,645 \$ 4,437,060	\$ 3,253,198 \$ 4,374,536	\$ 1,538,376 \$ 4,052,282
liability as a percentage of its covered payroll	38.62%	-5.47%	86.40%	71.68%	55.90%	87.04%	118.49%	74.37%	37.96%
Plan fiduciary net position as a percentage of the total pension liability	93.26%	100.86%	88.35%	90.62%	91.14%	86.43%	81.60%	88.30%	94.10%
<u>SET Plan:</u>									
School Department's proportion of the net pension liability School Department's proportionate share of the	0.02%	0.01%	0.01%	0.02%	0.02%	0.02%	0.02%	0.02%	0.02%
net pension liability	\$ 283,366	\$ 115,650	\$ 172,431	\$ 321,950	\$ 305,986	\$ 317,524	\$ 308,441	\$ 240,362	\$ 204,809
State's proportionate share of the net pension liability associated with the School Department	10,089,751	5,707,190	11,136,868	9,407,634	8,627,532	9,439,716	11,131,629	8,327,329	6,502,031
Total	\$ 10,373,117	\$ 5,822,840	\$ 11,309,299	\$ 9,729,584	\$ 8,933,518	\$ 9,757,240	\$ 11,440,070	\$ 8,567,691	\$ 6,706,840
School Department's covered payroll School Department's proportionate share of the net pension liability as a percentage of its	\$ 9,930,446	\$ 9,335,191	\$ 8,988,666	\$ 8,204,989	\$ 8,135,669	\$ 8,075,196	\$ 7,602,064	\$ 7,506,846	\$ 6,957,837
covered payroll Plan fiduciary net position as a percentage of the	2.85%	1.24%	1.92%	3.92%	3.76%	3.93%	4.06%	3.20%	2.94%
total pension liability	85.79%	90.90%	81.03%	84.52%	85.17%	80.78%	76.21%	81.18%	83.91%

\* The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

#### SCHEDULE OF CONTRIBUTIONS - PENSIONS LAST 10 FISCAL YEARS\*

	2023		2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015
PLD Plan:										
Contractually required contribution	\$ 775,288	\$	723,239	\$ 663,384	\$ 563,331	\$ 514,920	\$ 562,108	\$ 503,516	\$ 464,330	\$ 416,802
Contributions in relation to the contractually required contribution	(775,288	)	(723,239)	 (663,384)	 (563,331)	 (514,920)	 (562,108)	 (503,516)	 (464,330)	 (416,802)
Contribution deficiency (excess)	\$ -	\$	-	\$ 	\$ 	\$ 	\$ -	\$ -	\$ 	\$ 
Covered payroll	\$ 7,044,862	\$	6,409,801	\$ 5,721,087	\$ 4,732,851	\$ 4,275,045	\$ 4,957,486	\$ 4,621,325	\$ 4,437,060	\$ 4,374,536
Contributions as a percentage of covered payroll	11.01%	, 0	11.28%	11.60%	11.90%	12.04%	11.34%	10.90%	10.46%	9.53%
<u>SET Plan:</u>										
Contractually required contribution	\$ 465,235	\$	423,227	\$ 415,310	\$ 393,956	\$ 386,762	\$ 355,212	\$ 299,625	\$ 277,171	\$ 220,876
Contributions in relation to the contractually required contribution	(465,235	)	(423,227)	 (415,310)	 (393,956)	 (386,762)	 (355,212)	 (299,625)	 (277,171)	 (220,876)
Contribution deficiency (excess)	\$ -	\$	-	\$ -	\$ 	\$ 	\$ -	\$ -	\$ 	\$ 
School Department's covered payroll	\$ 10,325,837	\$	9,930,446	\$ 9,335,191	\$ 8,988,666	\$ 8,204,989	\$ 8,135,669	\$ 8,075,196	\$ 7,602,064	\$ 7,506,846
Contributions as a percentage of covered payroll	4.51%	, 0	4.26%	4.45%	4.38%	4.71%	4.37%	3.71%	3.65%	2.94%

\* The amounts presented for each fiscal year are for those years for which information is available.

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY - SET PLAN LAST 10 FISCAL YEARS\*

SET Life Insurance:	 2023	 2022	 2021	 2020	 2019		2018
Proportion of the net OPEB liability Town's proportionate share of the net OPEB liability	\$ 0.00% -	\$ 0.00% -	\$ 0.00% -	\$ 0.00% -	\$ 0.00% -	\$	0.00% -
State's proportionate share of the net OPEB liability associated with the Town Total	\$ 243,997 243,997	\$ 240,532 240,532	\$ 240,532 240,532	\$ 237,241 237,241	\$ 228,880 228,880	\$	210,553 210,553
Covered payroll Proportionate share of the net OPEB liability	\$ 9,930,446	\$ 9,335,191	\$ 8,988,666	\$ 8,204,989	\$ 8,135,669	\$ 8	3,075,196
as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%		0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	52.39%	62.90%	55.40%	49.51%	49.22%		48.04%

\* The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY - MMEHT PLAN FOR THE YEAR ENDED JUNE 30, 2023

## Increase (Decrease)

	Net OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)		
Balances at 7/1/20 (Reporting July 1, 2021)	\$ 6,425,964	\$-	\$ 6,425,964		
Changes for the year:					
Service cost	-	-	-		
Interest	-	-	-		
Changes of benefits	-	-	-		
Differences between expected and actual experience	-	-	-		
Changes of assumptions	-	-	-		
Contributions - employer	-	-	-		
Contributions - member	-	-	-		
Net investment income	-	-	-		
Benefit payments	-	-	-		
Administrative expense	-		-		
Net changes	-	-	-		
Balances at 7/1/21 (Reporting July 1, 2022)	\$ 6,425,964	\$-	\$ 6,425,964		

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS - MMEHT PLAN LAST 10 FISCAL YEARS\*

	2023	2022	2021	2020	2019	2018
<u>Total OPEB liability</u> Service cost (BOY) Interest (includes interest on service cost) Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total OPEB liability	\$ - - - - - - -	\$ 333,782 214,485 - (5,519,099) (1,864,338) (362,405) \$ (7,197,575)	\$ 719,758 282,953 - 570,688 (570,688) (364,989) \$ 637,722	\$ 704,195 269,416 - 686,240 4,299,838 (357,097) \$ 5,602,592	\$ 308,137 239,907 - 262,710 - (253,943) \$ 556,811	\$ 93,836 121,824 - 3,357,298 282,775 (149,825) \$ 3,705,908
Total OPEB liability - beginning Total OPEB liability - ending	\$    6,425,964 \$    6,425,964	\$ 13,623,539 \$ 6,425,964	\$ 12,985,817 \$ 13,623,539	\$    7,383,225 \$   12,985,817	\$    6,826,414 \$    7,383,225	\$    3,120,506 \$    6,826,414
<u>Plan fiduciary net position</u> Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in fiduciary net position	- - - -	362,405 - - (362,405) - -	364,989 - - (364,989) - -	357,097 - - (357,097) - -	253,943 - - (253,943) - -	149,825 - - (149,825) - -
Plan fiduciary net position - beginning Plan fiduciary net position - ending	\$ - \$ -	\$ - \$ -	\$- \$-	\$- \$-	\$- \$-	\$- \$-
Net OPEB liability - ending	\$ 6,425,964	\$ 6,425,964	\$ 13,623,539	\$ 12,985,817	\$ 7,383,225	\$ 6,826,414
Plan fiduciary net position as a percentage of the total OPEB liability	-	-	-	-	-	-
Covered payroll Net OPEB liability as a percentage of covered payroll	\$ 4,559,321 140.94%	\$    4,559,321 140.94%	\$ 4,515,283 301.72%	\$ 4,426,748 293.35%	\$ 4,444,402 166.12%	\$    4,357,257 156.67%

\* The amounts presented for each fiscal year are for those years for which information is available.

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY - MEABT PLAN FOR THE YEAR ENDED JUNE 30, 2023

## Increase (Decrease)

	Net OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at 6/30/2021 (Reporting June 30, 2022)	\$ 2,871,095	\$-	\$ 2,871,095
Changes for the year:			
Service cost	46,399	-	46,399
Interest	62,341	-	62,341
Changes of benefits	-	-	-
Differences between expected and actual experience	(462,971)	-	(462,971)
Changes of assumptions	109,773	-	109,773
Contributions - employer	-	63,008	(63,008)
Contributions - member	-	-	-
Net investment income	-	-	-
Benefit payments	(63,008)	(63,008)	-
Administrative expense	-		
Net changes	(307,466)		(307,466)
Balances at 6/30/2022 (Reporting June 30, 2023)	\$ 2,563,629	\$-	\$ 2,563,629

# SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS - MEABT PLAN LAST 10 FISCAL YEARS\*

	2023	2022	2021	2020	2019
<u>Total OPEB liability</u> Service cost (BOY) Interest (includes interest on service cost) Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total OPEB liability	\$ 46,399 62,341 (462,971 109,773 (63,008 \$ (307,466	I 62,601  I) - 3 21,632 3) (90,987)	\$ 23,756 80,861 (270,272) 246,939 512,972 (100,447) \$ 493,809	\$ 19,953 84,343 - 120,416 (94,776) \$ 129,936	\$ 21,415 81,110 - (94,186) (91,500) \$ (83,161)
Total OPEB liability - beginning Total OPEB liability - ending	\$ 2,871,095 \$ 2,563,629		\$  2,336,337 \$  2,830,146	\$  2,206,401 \$  2,336,337	\$ 2,289,562 \$ 2,206,401
Plan fiduciary net position Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in fiduciary net position	63,008 (63,008		100,447 - - (100,447) - -	94,776 - - (94,776) - -	91,500 - - (91,500) - -
Plan fiduciary net position - beginning Plan fiduciary net position - ending	\$ \$	- \$ - - <u></u> \$ -	\$ - \$ -	\$- \$-	\$- \$-
Net OPEB liability - ending	\$ 2,563,629	9 \$ 2,871,095	\$ 2,830,146	\$ 2,336,337	\$ 2,206,401
Plan fiduciary net position as a percentage of the total OPEB liability			-	-	-
Covered payroll Net OPEB liability as a percentage of covered payroll	\$ 7,460,068 34.49		\$ 7,445,836 38.0%	\$ 7,718,042 30.3%	\$ 7,511,476 29.4%

\* The amounts presented for each fiscal year are for those years for which information is available.

#### SCHEDULE OF CONTRIBUTIONS - OPEB LAST 10 FISCAL YEARS\*

	 2023	 2022	 2021	 2020	 2019	2018	_
SET Life Insurance:							
Contractually required contribution Contributions in relation to the contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	- -
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 	\$ 	\$-	
Covered payroll Contributions as a percentage of covered	\$ 10,325,837	\$ 9,930,446	\$ 9,335,191	\$ 8,988,666	\$ 8,204,989	\$ 8,135,669	Э
payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	%
MMEHT:							
Employer contributions Benefit payments	\$ -	\$ 362,405 (362,405)	\$ 364,989 (364,989)	\$ 357,097 (357,097)	\$ 253,943 (253,943)	\$ 149,825 (149,825	
Contribution deficiency (excess)	\$ -	\$ - (002,+00)	\$ - (004,000)	\$ - (007,007)	\$ - (200,040)	\$ -	<u>"</u>
Covered payroll Contributions as a percentage of covered	\$ -	\$ 4,559,321	\$ 4,515,283	\$ 4,426,748	\$ 4,444,402	\$ 4,357,257	7
payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	%
MEABT:							
Employer contributions	\$ 63,008	\$ 90,987	\$ 100,447	\$ 94,776	\$ 91,500		
Benefit payments Contribution deficiency (excess)	\$ (63,008)	\$ (90,987)	\$ (100,447) -	\$ (94,776)	\$ (91,500) -		
Covered payroll	\$ 7,460,068	\$ 7,631,982	\$ 7,445,836	\$ 7,718,042	\$ 7,511,476		
Contributions as a percentage of covered payroll	0.84%	1.19%	1.35%	1.23%	1.22%		

\* The amounts presented for each fiscal year are for those years for which information is available.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2023

## **Changes of Assumptions**

#### MEPERS PLD Plan:

There were no changes of assumptions.

#### MEPERS SET Plan:

There were no changes of assumptions.

#### MMEHT OPEB Plan:

There have been no changes in actuarial assumptions since the last measurement date.

#### MEPERS OPEB SET Plan:

There have been no changes in actuarial assumptions since the last measurement date.

#### MEABT OPEB Plan

There was a change in the discount rate from 2.16% to 3.54% per GASB 75 discount rate selection.

# Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Budgetary Comparison Schedule Budgetary Basis Budget and Actual -General Fund Revenues
- Schedule of Departmental Operations General Fund
- Combining Balance Sheet Nonmajor Governmental Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds
- Combining Balance Sheet Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds
- Combining Balance Sheet Nonmajor Capital Projects Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds
- Combining Balance Sheet Nonmajor Permanent Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Permanent Funds
- Combining Schedule of Fiduciary Net Position Private-Purpose Trust Funds
- Combining Schedule of Changes in Fiduciary Net Position Private-Purpose
  Trust Funds
- Combining Schedule of Changes in Agency Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

# BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND REVENUES FOR THE YEAR ENDED JUNE 30, 2023

	Original	Final		Variance Positive
	Budget	Budget	Actual	(Negative)
REVENUES	200900			(1090110)
General tax revenues:				
Property taxes	\$ 11,023,246	\$ 11,023,246	\$ 11,140,648	\$ 117,402
Vehicle excise taxes	1,936,000	1,936,000	2,097,392	161,392
Boat excise taxes	20,000	20,000	69,723	49,723
Intergovernmental revenues:	- )	-,	, -	-, -
State revenue sharing	1,125,000	1,125,000	1,404,494	279,494
Homestead exemption	325,346	325,346	425,474	100,128
BETE	96,499	96,499	-	(96,499)
GMH Housing	310,000	310,000	321,655	11,655
General assistance	20,000	20,000	132,450	112,450
Other	15,955	15,955	14,815	(1,140)
Charges for services:	,	,		
Recreation fees	580,000	580,000	753,605	173,605
Library fees	2,000	2,000	3,986	1,986
Code enforcement fees	350,000	350,000	483,823	133,823
Registration fees	30,000	30,000	44,094	14,094
Town clerk fees	27,400	27,400	37,319	9,919
Planning fees	9,000	9,000	8,698	(302)
Solid waste/recycling	90,000	90,000	63,949	(26,051)
Solid waste/permits	80,000	80,000	90,033	10,033
Fort Foster fees	325,000	325,000	355,963	30,963
Dispatching services	166,000	166,000	208,650	42,650
Police department	29,950	29,950	96,267	66,317
Animal control	3,600	3,600	3,304	(296)
Public works	1,500	1,500	17,814	16,314
Mooring/launch fees	142,500	142,500	174,433	31,933
Harbor fees	6,100	6,100	3,847	(2,253)
Investment income:				
Investment income	20,000	20,000	399,460	379,460
Other income:				
Interest/fees on taxes	49,000	49,000	59,292	10,292
Payment in lieu of taxes	3,200	3,200	-	(3,200)
Rent	25,000	25,000	25,000	-
Other reimbursements	19,000	19,000	84,504	65,504
Transfers from other funds:				
Permanent funds	35,000	35,000	35,000	
	• • • • •	• • • • •	• • • •	• • • •
Total Revenues	\$ 16,866,296	\$ 16,866,296	\$ 18,555,692	\$ 1,689,396

## SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

	 Budget		Budget Adjustments		Final Available		Actual		Variance Positive Negative)
General government									
Administration	\$ 1,233,937	\$	60,000	\$	1,293,937	\$	1,262,518	\$	31,419
Code enforcement	616,949		-		616,949		576,961		39,988
Benefits	1,335,571		-		1,335,571		1,073,922		261,649
Insurance	1,891,580		-		1,891,580		1,992,608		(101,028)
Elections	20,700		-		20,700		16,358		4,342
Council	 5,650		-		5,650		3,465		2,185
	 5,104,387		60,000		5,164,387		4,925,832		238,555
Public safety									
Police department	2,746,211		73,000		2,819,211		2,816,476		2,735
Fire department	670,715		325,000		995,715		787,779		207,936
Street lights	55,000		-		55,000		41,647		13,353
Hydrants	268,950		-		268,950		269,912		(962)
-	 3,740,876		398,000		4,138,876		3,915,814		223,062
Public works									
Highways	1,207,063		40,000		1,247,063		1,328,399		(81,336)
	 1,207,063		40,000		1,247,063		1,328,399		(81,336)
Recreation and culture									
Parks	253,043		-		253,043		286,501		(33,458)
Fort Foster	189,369		-		189,369		133,710		55,659
Recreation	890,025		-		890,025		884,951		5,074
Library	484,931		46,000		530,931		528,543		2,388
Harbormaster	 130,760		19,000		149,760		147,116		2,644
	 1,948,128		65,000		2,013,128		1,980,821		32,307
Health and sanitation									
Solid waste	686,323		-		686,323		623,906		62,417
	686,323		-		686,323		623,906		62,417

## SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

		Budget	Final		Variance Positive
	Budget	Adjustments	Available	Actual	(Negative)
Social services					
General assistance	50,000	120,408	170,408	170,408	-
Community agencies	7,900	-	7,900	4,500	3,400
Public health services	520	-	520	1,000	(480)
	58,420	120,408	178,828	175,908	2,920
County tax	989,989		989,989	989,989	<u> </u>
Debt service					
Principal	890,302	-	890,302	890,302	-
Interest	209,415	-	209,415	209,416	(1)
	1,099,717	<u> </u>	1,099,717	1,099,718	(1)
Overlay	651,401		651,401		651,401
Grant funds/misc. accounts					
Miscellaneous accounts	164,080	4,592	168,672	-	168,672
EPA stormwater program	-	-	-	25,116	(25,116)
Memorial day activities	-	-	-	128	(128)
Computer repair	-	-	-	87,197	(87,197)
Mosquito/tick control	-	-	-	32,793	(32,793)
EV charging electricity	-	-	-	1,703	(1,703)
PSAP paid to York police dept.	-	-	-	36,184	(36,184)
Bank fees	500	-	500	43	457
Adult education	105,500	-	105,500	105,500	-
TIF financing	18,512		18,512		18,512
	288,592	4,592	293,184	288,664	4,520

# SCHEDULE B (CONTINUED)

#### TOWN OF KITTERY, MAINE

#### SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

	Budget	Budget Adjustments	Final Available	Actual	Variance Positive (Negative)
Transfers to other funds Special revenue funds	<u>-</u>	-	-		-
Capital projects funds	1,551,400		1,551,400	2,396,400	(845,000)
	1,551,400		1,551,400	2,396,400	(845,000)
Total Departmental Operations	\$ 17,326,296	\$ 688,000	\$ 18,014,296	\$ 17,725,451	\$ 288,845

# COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

	Special Revenue Funds		Capital Projects Funds		Permanent Funds		Total Nonmajor Governmental Funds	
ASSETS	•		•		•	~~~~~	•	
Cash and cash equivalents	\$	-	\$	-	\$	63,983	\$	63,983
Investments		-		-		546,387		546,387
Accounts receivable (net of allowance for uncollectibles)		249 470						249 470
Inventory		248,479 20,359		-		-		248,479 20,359
Due from other funds		6,376,899		- 2,616,916		- 119,121		9,112,936
TOTAL ASSETS	\$	6,645,737	\$	2,616,916	\$	729,491	\$	9,992,144
TOTAL ASSETS	Ψ	0,043,737	ψ	2,010,910	Ψ	729,491	ψ	9,992,144
LIABILITIES								
Accounts payable	\$	558,535	\$	2,192	\$	-	\$	560,727
Due to other funds		680,294		-		-		680,294
TOTAL LIABILITIES		1,238,829		2,192		-		1,241,021
FUND BALANCES								
Nonspendable		20,359		-		60,000		80,359
Restricted		937,809		1,158,549		671,029		2,767,387
Committed		4,691,778		1,456,175		-		6,147,953
Assigned		691,920		-		-		691,920
Unassigned		(934,958)		-		(1,538)		(936,496)
TOTAL FUND BALANCES		5,406,908		2,614,724		729,491		8,751,123
TOTAL LIABILITIES AND FUND								
BALANCES	\$	6,645,737	\$	2,616,916	\$	729,491	\$	9,992,144

	 Special Revenue Funds		Capital Projects Funds	P(	ermanent Funds	tal Nonmajor overnmental Funds
REVENUES						
Intergovernmental revenues	\$ 1,993,945	\$	1,277,742	\$	-	\$ 3,271,687
Charges for services	369,333		-		-	369,333
Investment income, net of unrealized gains/(losses)	-		-		40,927	40,927
Other income	 1,040,675		75,684		13,996	 1,130,355
TOTAL REVENUES	 3,403,953		1,353,426		54,923	 4,812,302
EXPENDITURES						
General government	-		-		3,655	3,655
Public safety	371,614		-		- ,	371,614
Health and sanitation	56,500		-		-	56,500
Recreation and culture	244,283		-		-	244,283
Education	2,186,905		-		-	2,186,905
Capital outlay	2,374,509		2,164,658		-	4,539,167
Other	916,647		1,512		-	918,159
TOTAL EXPENDITURES	 6,150,458		2,166,170		3,655	 8,320,283
EXCESS OF REVENUES OVER (UNDER)						
EXPENDITURES	 (2,746,505)		(812,744)		51,268	 (3,507,981)
OTHER FINANCING SOURCES (USES)						
Transfers in	2,679,568		477,786		80,245	3,237,599
Transfers (out)	(46,490)		(244,286)		(145,423)	(436,199)
TOTAL OTHER FINANCING SOURCES (USES)	 2,633,078		233,500		(65,178)	 2,801,400
NET CHANGE IN FUND BALANCES	(113,427)		(579,244)		(13,910)	(706,581)
FUND BALANCES - JULY 1, RESTATED	 5,520,335	1	3,193,968		743,401	 9,457,704
FUND BALANCES - JUNE 30	\$ 5,406,908	\$	2,614,724	\$	729,491	\$ 8,751,123

## Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

	enior Tax Program	Sno	dditional w and Ice amages	Fire łazmat I Cleanup	lice New Officer	l and More Donations	Cor	Accrued mpensated bsences	Co	Ballot ounting achines	E	Kittery Block Party
ASSETS Accounts receivable (net of allowance for uncollectibles) Inventory	\$ -	\$	-	\$ -	\$ -	\$ -	\$	-	\$	-	\$	-
Due from other funds	 104,000		37,278	 7,156	 -	 -		256,120		6,078		31,363
TOTAL ASSETS	\$ 104,000	\$	37,278	\$ 7,156	\$ -	\$ -	\$	256,120	\$	6,078	\$	31,363
LIABILITIES Accounts payable Due to other funds TOTAL LIABILITIES	\$ -	\$	-	\$ -	\$ - 6,280 6,280	\$ - 15 15	\$	-	\$	-	\$	105 - 105
FUND BALANCES (DEFICITS) Nonspendable Restricted	-		- 37,278	-	-	-		-		-		-
Committed	104,000		- 57,270	7,156	-	-		256,120		6,078		31,258
Assigned	-		-	-	-	-				-		-
Unassigned	-		-	-	(6,280)	(15)		-		-		-
TOTAL FUND BALANCES (DEFICITS)	104,000		37,278	7,156	 (6,280)	(15)		256,120		6,078		31,258
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$ 104,000	\$	37,278	\$ 7,156	\$ _	\$ _	\$	256,120	\$	6,078	\$	31,363

	A	SA		oncert in ne Park		Open Space		servation mmittee		Vetland itigation	Co	Kittery mmunity Center	olice eiture	D.A	A.R.E.
ASSETS															
Accounts receivable (net of															
allowance for uncollectibles)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-
Inventory Due from other funds		-		-		- 25,000		- 568		- 16,703		- 8,343	- 80		- 216
TOTAL ASSETS	\$	-	\$		\$	25,000	\$	568	\$	16,703	\$	8,343	\$ 80	\$	210
			<u> </u>		<b>—</b>		<u> </u>		<u> </u>		<u> </u>	-,	 	<b>—</b>	
LIABILITIES															
Accounts payable	\$	9	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-
Due to other funds	23	3,532		2,548		-		-		-		-	 -		-
TOTAL LIABILITIES	23	3,541		2,548		-		-		-		-	 -		-
FUND BALANCES (DEFICITS)															
Nonspendable		-		-		-		-		-		-	-		-
Restricted		-		-		-		-		-		-	-		-
Committed		-		-		25,000		568		16,703		8,343	80		216
Assigned		-		-		-		-		-		-	-		-
Unassigned	(23	3,541)		(2,548)		-		-		-		-	 -		-
TOTAL FUND BALANCES (DEFICITS)	(23	3,541)		(2,548)		25,000		568		16,703		8,343	 80		216
TOTAL LIABILITIES AND FUND															
BALANCES (DEFICITS)	\$	-	\$	-	\$	25,000	\$	568	\$	16,703	\$	8,343	\$ 80	\$	216

	TIF Financial	Plan	Ch	annel 22	Pla	KCC aygrounds	Covid Grant	•	uce Creek 15 Grant	F	Emery Field PH CWF Grant	I	Billable Police Details	l. Grant port Det.
ASSETS Accounts receivable (net of allowance for uncollectibles) Inventory	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-	\$ -
Due from other funds		,477		222,917		64,718	39,188		-		-		44,330	 -
TOTAL ASSETS	\$95	,477	\$	222,917	\$	64,718	\$ 39,188	\$	-	\$	-	\$	44,330	\$ -
LIABILITIES Accounts payable Due to other funds TOTAL LIABILITIES	\$	-	\$	6,122 - 6,122	\$	- - -	\$ - - -	\$	3,181 13,090 16,271	\$	125,383 188,205 313,588	\$	234 - 234	\$ - 9,333 9,333
FUND BALANCES (DEFICITS) Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES (DEFICITS)		- - ,477 - - ,477		216,795 216,795		- 64,718 - - 64,718	 - 39,188 - - 39,188		- - - (16,271) (16,271)		- - - (313,588) (313,588)		- - 44,096 - - - 44,096	 - - - (9,333) (9,333)
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)		,477	\$	222,917	\$		\$ 	\$	-	\$		\$	44,330	\$ -

		Sewer bact Fees		Sewer tterments		ort Foster hvasives		Legion wasives		W Right of ay Reserve		creational Vehicle		lighway /ehicle		Dept. iicle
ASSETS Accounts receivable (net of allowance for uncollectibles) Inventory	\$	16,840 -	\$	9,000 -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Due from other funds	<u></u>	-	<b>•</b>	-	¢	22,581	¢	19,089	•	489,520	¢	23,050	<b></b>	-	<u></u>	-
TOTAL ASSETS	\$	16,840	\$	9,000	\$	22,581	\$	19,089	\$	489,520	\$	23,050	\$	-	\$	-
LIABILITIES	•		•		•		•	4 400	•	50.004	•		•		•	
Accounts payable	\$	-	\$	-	\$	-	\$	4,480	\$	58,664	\$	-	\$	608	\$	-
Due to other funds		16,840		33,000		-		-		-		-		11,294		-
TOTAL LIABILITIES		16,840		33,000				4,480		58,664		-		11,902		-
FUND BALANCES (DEFICITS) Nonspendable		-		-		-		-		-		-		-		-
Restricted		-		-		-		-		-		-		-		-
Committed		-		-		22,581		14,609		430,856		23,050		-		-
Assigned		-		-		-		-		, -		-		-		-
Unassigned		-		(24,000)		-		-		-		-		(11,902)		-
TOTAL FUND BALANCES (DEFICITS)		-		(24,000)		22,581		14,609		430,856		23,050		(11,902)		-
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	16,840	\$	9,000	\$	22,581	\$	19,089	\$	489,520	\$	23,050	\$		\$	-

	orm Drain Iapping	Poi	rt Authority Boat	creational quipment	C	omputer	Police Vehicle quipment	Records eservation	/lunicipal Facility Reserve	blic Safety pact Fees
ASSETS Accounts receivable (net of allowance for uncollectibles) Inventory	\$ -	\$	-	\$ -	\$	:	\$ -	\$ -	\$ -	\$ -
Due from other funds	 40,191		18,325	64,079		122,946	110,100	 15,510	 352,551	 237,393
TOTAL ASSETS	\$ 40,191	\$	18,325	\$ 64,079	\$	122,946	\$ 110,100	\$ 15,510	\$ 352,551	\$ 237,393
LIABILITIES Accounts payable Due to other funds TOTAL LIABILITIES	\$ -	\$	- - -	\$ - - -	\$	2,030 - 2,030	\$ -	\$ -	\$ -	\$ 2,788 - 2,788
FUND BALANCES (DEFICITS) Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES (DEFICITS)	 - 40,191 - - 40,191		- - 18,325 - - - 18,325	 - 64,079 - - 64,079		- 120,916 - - 120,916	 - 110,100 - 110,100	 - 15,510 - - 15,510	 - 352,551 - 352,551	 - 234,605 - - 234,605
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$ 40,191	\$	18,325	\$ 64,079	\$	122,946	\$ 110,100	\$ 15,510	\$ 352,551	\$ 237,393

	Buil	Parks dings and rounds	Co	Kittery mmunity ter 5 Year		t Authority uipment		Fire quipment Reserve	Acqu	ax iired erties	Vis	KCC sual Arts mmittee	H	York lospital		iresher emorial
ASSETS Accounts receivable (net of allowance for uncollectibles) Inventory	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Due from other funds		26,807		49,107		-		241,529		-		4,612		31,951		3,930
TOTAL ASSETS	\$	26,807	\$	49,107	\$	-	\$	241,529	\$	-	\$	4,612	\$	31,951	\$	3,930
							<u> </u>									
LIABILITIES	<b>^</b>		۴		¢		•		¢		٠		•		<b>•</b>	
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Due to other funds						1,304		-	,	-		-		-		-
TOTAL LIABILITIES				-		1,304		-		-		-		-		-
FUND BALANCES (DEFICITS) Nonspendable Restricted		-		-		-		-		-		-		-		-
Committed		26,807		49,107		-		- 241,529		_		4,612		31,951		3,930
Assigned		20,007		49,107		-		241,529		-		4,012		51,951		3,930
Unassigned						(1,304)				-				-		-
TOTAL FUND BALANCES (DEFICITS)		26,807		49,107		(1,304)		241,529				4,612		31,951	-	3,930
		20,007		-0,107		(1,004)		271,020	1			4,012		01,001		0,000
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	26,807	\$	49,107	\$		\$	241,529	\$	-	\$	4,612	\$	31,951	\$	3,930

	ibrary nations	 MMA Grants	ass Transit serve Fund	ep Maine Ilthy Grant	 ARPA Fund	PREPA Grant	ffordable Housing Fund	 PFAS
ASSETS Accounts receivable (net of allowance for uncollectibles) Inventory	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due from other funds	 9,427	285	17,500	 867	 441,103	2,051	150,000	-
TOTAL ASSETS	\$ 9,427	\$ 285	\$ 17,500	\$ 867	\$ 441,103	\$ 2,051	\$ 150,000	\$ -
LIABILITIES Accounts payable Due to other funds TOTAL LIABILITIES	\$ - - -	\$ - - -	\$ - - -	\$ 	\$ 	\$ - - -	\$ - - -	\$ 353,347 172,521 525,868
FUND BALANCES (DEFICITS) Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES (DEFICITS)	 - 9,427 - 9,427	 - 285 - - - 285	 - 17,500 - 	 - 867 - - 867	 - 441,103 - - - 441,103	 2,051 - - 2,051	 - 150,000 - - - 150,000	- - - (525,868) (525,868)
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$ 9,427	\$ 285	\$ 17,500	\$ 867	\$ 441,103	\$ 2,051	\$ 150,000	\$ 

## COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2023

		375th ebration		eal state		emorial Field essment		ike/Ped Master Plan		School Special Revenue Funds		Total
ASSETS												
Accounts receivable (net of												
allowance for uncollectibles)	\$	-	\$	-	\$	-	\$	-	\$	222,639	\$	248,479
Inventory		-		-		-		-		20,359		20,359
Due from other funds		4,757	89	98,926		7,366		97,706		1,914,105		6,376,899
TOTAL ASSETS	\$	4,757	\$ 89	98,926	\$	7,366	\$	97,706	\$	2,157,103	\$	6,645,737
LIABILITIES												
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	1,584	\$	558,535
Due to other funds		-		-		-		-		202,332		680,294
TOTAL LIABILITIES		-		-		-		-		203,916		1,238,829
FUND BALANCES (DEFICITS)										00.050		00.050
Nonspendable		-		-		-		-		20,359		20,359
Restricted		-	0(	-		-		-		72,487		937,809
Committed		4,757	8:	98,926		7,366		97,706		1,168,729		4,691,778
Assigned		-		-		-		-		691,920		691,920
		-		-		-		-		(308)		(934,958)
TOTAL FUND BALANCES (DEFICITS)		4,757	85	98,926		7,366		97,706		1,953,187		5,406,908
TOTAL LIABILITIES AND FUND												
BALANCES (DEFICITS)	\$	4,757	\$ Q(	98,926	\$	7,366	\$	97,706	\$	2,157,103	\$	6,645,737
	Ψ	4,757	ψΟ	0,520	Ψ	7,500	Ψ	31,100	Ψ	2,107,100	Ψ	0,040,707

	Senior Tax Program	Additional Snow and Ice Damages	Fire Hazmat Spill Cleanup	Police New Officer	Oil and More Donations	Accrued Compensated Absences	Ballot Counting Machines	Kittery Block Party
REVENUES Intergovernmental revenue	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
Charges for services Other income	-	-	-	- 7,863	-	-	-	- 49,450
TOTAL REVENUES	-			7,863		-	-	49,450
EXPENDITURES Public safety Health and sanitation	-	-	4,071	7,630	-	-		-
Recreation and culture	-	-	-	-	-	-	-	- 31,407
Education	-	-	-	-	-	-	-	-
Capital outlay Other	-	-	-	-	-	- 33,620	-	-
TOTAL EXPENDITURES			4,071	7,630		33,620		31,407
				,				
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES			(4,071)	233		(33,620)	-	18,043
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)	100,000		-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	100,000	-		-		-	-	-
NET CHANGE IN FUND BALANCES (DEFICITS)	100,000	-	(4,071)	233	-	(33,620)	-	18,043
FUND BALANCES (DEFICITS) - JULY 1, RESTATED	4,000	37,278	11,227	(6,513)	(15)	289,740	6,078	13,215
FUND BALANCES (DEFICITS) - JUNE 30	\$ 104,000	\$ 37,278	\$ 7,156	\$ (6,280)	\$ (15)	\$ 256,120	\$ 6,078	\$ 31,258

	ASA	Concert in the Park	Open Space	Conservation Committee	Wetland Mitigation	Kittery Community Center	Police Forfeiture	D.A.R.E
REVENUES								
Intergovernmental revenue	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
Charges for services	-	-	-	-	-	-	-	-
Other income	52,558	-			-	8,738	1,368	-
TOTAL REVENUES	52,558		-		-	8,738	1,368	-
EXPENDITURES								
Public safety	-	-	-	-	-	-	3,580	-
Health and sanitation	-	-	-	-	-	-	-	-
Recreation and culture	77,514	4,195	-	-	-	9,943	-	-
Education	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-
TOTAL EXPENDITURES	77,514	4,195	-	-	-	9,943	3,580	
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES	(24,956)	(4,195)		-	-	(1,205)	(2,212)	
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	-	-	-	-	-	-
Transfers (out)	-	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)			-	-	-	-	-	-
NET CHANGE IN FUND BALANCES (DEFICITS)	(24,956)	(4,195)	-	-	-	(1,205)	(2,212)	-
FUND BALANCES (DEFICITS) - JULY 1, RESTATED	1,415	1,647	25,000	568	16,703	9,548	2,292	216
FUND BALANCES (DEFICITS) - JUNE 30	\$ (23,541)	\$ (2,548)	\$ 25,000	\$ 568	\$ 16,703	\$ 8,343	\$ 80	\$ 216

	TIF Financial Plan	Channel 22	KCC Playgrounds	Covid Grant	Spruce Creek PH5 Grant	Emery Field PH 2 LCWF Grant	Billable Police Details	Pol. Grant Support Det.
REVENUES								
Intergovernmental revenue	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
Charges for services	-	-	-	-	-	-	172,740	18,708
Other income	-	98,761		-	-			
TOTAL REVENUES		98,761	-	-			172,740	18,708
EXPENDITURES								
Public safety	-	-	-	-	-	-	149,523	6,529
Health and sanitation	-	-	-	-	-	-	-	-
Recreation and culture	-	-	-	-	-	-	-	-
Education	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	664,124	-	-
Other	49,832	73,145			18,623			
TOTAL EXPENDITURES	49,832	73,145		-	18,623	664,124	149,523	6,529
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES	(49,832)	25,616		-	(18,623)	(664,124)	23,217	12,179
OTHER FINANCING SOURCES (USES)								
Transfers in	25,000	-	-	-	-	-	-	-
Transfers (out)	-,	(35,000)	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	25,000	(35,000)	-	-	-	-	-	
NET CHANGE IN FUND BALANCES (DEFICITS)	(24,832)	(9,384)	-	-	(18,623)	(664,124)	23,217	12,179
FUND BALANCES (DEFICITS) - JULY 1, RESTATED	120,309	226,179	64,718	39,188	2,352	350,536	20,879	(21,512)
FUND BALANCES (DEFICITS) - JUNE 30	\$ 95,477	\$ 216,795	\$ 64,718	\$ 39,188	\$ (16,271)	\$ (313,588)	\$ 44,096	\$ (9,333)

	Sewer Impact Fees	Sewer Betterments	Fort Foster Invasives	Legion Invasives	DPW Right of Way Reserve	Recreational Vehicle	Highway Vehicle	Fire Dept. Vehicle
REVENUES Intergovernmental revenue	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
Charges for services	-	-	-	-	-	-	-	-
Other income			-	35,457	65,474	-	18,801	
TOTAL REVENUES		-		35,457	65,474		18,801	<u> </u>
EXPENDITURES								
Public safety	-	-	-	-	-	-	-	-
Health and sanitation	-	24,000	-	-	-	-	-	-
Recreation and culture	-	-	31,421	-	-	-	-	-
Education	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	263,786	-	559,113	460,591
Other		-	-	12,768	-		-	-
TOTAL EXPENDITURES		24,000	31,421	12,768	263,786		559,113	460,591
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES		(24,000)	(31,421)	22,689	(198,312)		(540,312)	(460,591)
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	37,000	-	600,000	-	340,000	460,000
Transfers (out)			-	-				
TOTAL OTHER FINANCING SOURCES (USES)		-	37,000		600,000	-	340,000	460,000
NET CHANGE IN FUND BALANCES (DEFICITS)	-	(24,000)	5,579	22,689	401,688	-	(200,312)	(591)
FUND BALANCES (DEFICITS) - JULY 1, RESTATED			17,002	(8,080)	29,168	23,050	188,410	591_
FUND BALANCES (DEFICITS) - JUNE 30	<u>\$-</u>	\$ (24,000)	\$ 22,581	\$ 14,609	\$ 430,856	\$ 23,050	\$ (11,902)	<u>\$-</u>

	Storm Drair Mapping	1	Port Authority Boat	Recreational Equipment	(	Computer	Police Vehicle Equipment	ecords servation	Municipal Facility Reserve	Public Safety Impact Fees
REVENUES										
Intergovernmental revenue	\$	-	\$ -	\$-	\$	-	\$-	\$ -	\$-	\$-
Charges for services		-	-	-		-	-	-	-	76,930
			10,000	-		-	1,000	 		-
TOTAL REVENUES			10,000	-		-	1,000	 -		76,930
EXPENDITURES										
Public safety		-	-	-		-	-	-	-	200,281
Public works		-	-	-		-	-	-	-	
Health and sanitation		-	-	-		-	-	-	-	-
Recreation and culture		-	-	-		-	-	-	-	-
Education		-	-	-		-	-	-	-	-
Capital outlay	13,590	)	381	13,914		84,040	126,848	-	107,171	-
Other			-			-		 -		
TOTAL EXPENDITURES	13,590	)	381	13,914		84,040	126,848	-	107,171	200,281
EXCESS OF REVENUES OVER (UNDER)	(40.50)	2	0.040	(40.04.4)		(04.040)	(405.040)		(407 474)	(400.054)
EXPENDITURES	(13,590	<u>)</u>	9,619	(13,914)		(84,040)	(125,848)	 -	(107,171)	(123,351)
OTHER FINANCING SOURCES (USES)										
Transfers in	40,000	n	_	55,000		70,000	140,000	12,000	235,000	
Transfers (out)	40,000	-	_			- 10,000		-12,000	- 200,000	-
TOTAL OTHER FINANCING SOURCES (USES)	40,000	<u> </u>	-	55,000		70,000	140,000	 12,000	235,000	
	· · · ·					<u> </u>			, ,	
NET CHANGE IN FUND BALANCES (DEFICITS)	26,410	)	9,619	41,086		(14,040)	14,152	12,000	127,829	(123,351)
FUND BALANCES (DEFICITS) - JULY 1, RESTATE	13,78	1	8,706	22,993		134,956	95,948	 3,510	224,722	357,956
FUND BALANCES (DEFICITS) - JUNE 30	\$ 40,19	1	\$ 18,325	\$ 64,079	\$	120,916	\$ 110,100	\$ 15,510	\$ 352,551	\$ 234,605

	Parks Buildings and Grounds	Kittery Community Center 5 Year	Port Authority Equipment	Fire Equipment Reserve	Tax Acquired Properties	KCC Visual Arts Committee	York Hospital	Thresher Memorial
REVENUES Intergovernmental revenue	\$-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-	-	-	-	-
Other income TOTAL REVENUES						<u>820</u> 820		
	·							······································
EXPENDITURES								
Public safety	-	-	-	-	-	-	-	-
Health and sanitation Recreation and culture	- 16,060	-	-	-	-	- 629	-	-
Education	- 10,000	-	-	-	-	- 029	-	-
Capital outlay	-	-	50,286	30,665	-	-	-	-
Other					200		20,451	1,639
TOTAL EXPENDITURES	16,060		50,286	30,665	200	629	20,451	1,639
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES	(16,060)	-	(50,286)	(30,665)	(200)	191	(20,451)	(1,639)
	(10,000)		(00,200)	(00,000)	(200)		(	(1,000)
OTHER FINANCING SOURCES (USES) Transfers in	20,000	25,000	3,500	60,400	45,178	-	20,000	-
	-	-	-	-	-		-	
TOTAL OTHER FINANCING SOURCES (USES)	20,000	25,000	3,500	60,400	45,178	-	20,000	
NET CHANGE IN FUND BALANCES (DEFICITS)	3,940	25,000	(46,786)	29,735	44,978	191	(451)	(1,639)
FUND BALANCES (DEFICITS) - JULY 1, RESTATED	22,867	24,107	45,482	211,794	(44,978)	4,421	32,402	5,569
FUND BALANCES (DEFICITS) - JUNE 30	\$ 26,807	\$ 49,107	\$ (1,304)	\$ 241,529	\$-	\$ 4,612	\$ 31,951	\$ 3,930

		brary nations		1MA rants		ass Transit serve Fund	Keep Maine lealthy Grant		ARPA Fund		PREPA Grant		ffordable Iousing Fund		PFAS
REVENUES	•		•		•			•		•		•		•	
Intergovernmental revenue	\$	-	\$	-	\$	-	\$ -	\$	-	\$	9,920	\$	-	\$	-
Charges for services		-		-		-	-		-		-		-		-
Other income		9,509		-		-	 -		-		-		-		-
TOTAL REVENUES		9,509		-		-	 -		-		9,920		-		-
EXPENDITURES															
Public safety		-		-		-	-		-		-		-		-
Public works		-		-		-	-		-		-		-		-
Health and sanitation		-		-		32,500	-		-		-		-		-
Recreation and culture		-		-		-	-		-		-		50,000		-
Education		-		-		-	-		-		-		-		-
Capital outlay		-		-		-	-		-		-		-		-
Other		13,773		-		-	-		163,223		2,479		-		501,966
TOTAL EXPENDITURES		13,773		-		32,500	 -		163,223		2,479		50,000		501,966
EXCESS OF REVENUES OVER (UNDER)															
EXPENDITURES		(4,264)		-		(32,500)	-		(163,223)		7,441		(50,000)		(501,966)
		(1,201)				(02,000)			(100,220)		7,111		(00,000)		(001,000)
OTHER FINANCING SOURCES (USES)															
Transfers in		-		-		-	-		-		-		50,000		-
Transfers (out)		-		-		-	 -		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)		-		-		-	 -		-		-		50,000		-
NET CHANGE IN FUND BALANCES (DEFICITS)		(4,264)		-		(32,500)	-		(163,223)		7,441		-		(501,966)
FUND BALANCES (DEFICITS) - JULY 1, RESTATED		13,691		285		50,000	 867		604,326		(5,390)		150,000		(23,902)
FUND BALANCES (DEFICITS) - JUNE 30	\$	9,427	\$	285	\$	17,500	\$ 867	\$	441,103	\$	2,051	\$	150,000	\$	(525,868)

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES and CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	375th Celebration	Real Estate	Memorial Field Assessment	Bike/Ped Master Plan	School Special Revenue Funds	Total
REVENUES						
Intergovernmental revenue	\$-	\$-	\$-	\$-	\$ 1,984,025	\$ 1,993,945
Charges for services	-	-	-	-	100,955	369,333
Other income	21,927	340,413			318,536	1,040,675
TOTAL REVENUES	21,927	340,413			2,403,516	3,403,953
EXPENDITURES						
Public safety	-	-	-	-	-	371,614
Health and sanitation	-	-	-	-	-	56,500
Recreation and culture	23,114	-	-	-	-	244,283
Education	, -	-	-	-	2,186,905	2,186,905
Capital outlay	-	-	-	-	-	2,374,509
Other	-	-	22,634	2,294	-	916,647
TOTAL EXPENDITURES	23,114	-	22,634	2,294	2,186,905	6,150,458
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,187)	340,413	(22,634)	(2,294)	216,611	(2,746,505)
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	30,000	-	311,490	2,679,568
Transfers (out)	-	-		-	(11,490)	(46,490)
TOTAL OTHER FINANCING SOURCES (USES)	-	-	30,000		300,000	2,633,078
NET CHANGE IN FUND BALANCES (DEFICITS)	(1,187)	340,413	7,366	(2,294)	516,611	(113,427)
FUND BALANCES (DEFICITS) - JULY 1, RESTATED	5,944	558,513		100,000	1,436,576	5,520,335
FUND BALANCES (DEFICITS) - JUNE 30	\$ 4,757	\$ 898,926	\$ 7,366	\$ 97,706	\$ 1,953,187	\$ 5,406,908

## Capital Projects Funds

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary or trust fund.

## COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2023

	Fort Foster Bench	State Aid to Roads	Rice Building Rehab	Fire Department Facility	Government St. Pier Reserve	Street Lights Project	Abatement Reserve	Climate Action
ASSETS Due from other funds TOTAL ASSETS	\$ 10,986 \$ 10,986	\$ 678,086 \$ 678,086	\$ 119,268 \$ 119,268	\$ 37,319 \$ 37,319	\$6,363 \$6,363	\$ 49,687 \$ 49,687	\$ 264,712 \$ 264,712	\$ 65,000 \$ 65,000
LIABILITIES Accounts payable TOTAL LIABILITIES	<u>\$-</u>	<u>\$-</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$-</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u> 
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	- - 10,986 - - - 10,986	- 678,086 - - - - - - -	- - 119,268 - - - 119,268	- 37,319 - - 37,319	- - 6,363 - - - 6,363	- - 49,687 - - - 49,687	- 264,712 - - 264,712	- 65,000 - - 65,000
TOTAL LIABILITIES AND FUND BALANCES	\$ 10,986	\$ 678,086	\$ 119,268	\$ 37,319	\$ 6,363	\$ 49,687	\$ 264,712	\$ 65,000

# SCHEDULE G (CONTINUED)

## TOWN OF KITTERY, MAINE

## COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2023

	Eq	Police uipment eserve		oadside Idscaping	Gorges Rd. Fire Station		Fown acilities	V	Covid ⁄accine Clinics	School Capital Projects Funds	To	tal
ASSETS Due from other funds TOTAL ASSETS	\$ \$	2,000 2,000	\$ \$	38,330 38,330	\$ 480,463 \$ 480,463	\$ \$	-	\$	13,645 13,645	\$ 851,057 851,057	\$ 2,61 \$ 2,61	
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	-	\$	2,192 2,192	<u>\$ -</u>	\$		\$	-	\$ 		2,192 2,192
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		- 2,000 - 2,000		- 36,138 - - 36,138	- 480,463 - - - - 480,463		- - - - -		- 13,645 - - 13,645	 - 851,057 - - 851,057	1,45	- 8,549 6,175 - - 4,724
TOTAL LIABILITIES AND FUND BALANCES	\$	2,000	\$	38,330	\$ 480,463	\$		\$	13,645	\$ 851,057	\$ 2,61	6,916

	Fort Foster Bench	State Aid to Roads	Rice Building Rehab	Fire Department Facility	Government St. Pier Reserve	Street Lights Project	Abatement Reserve	Climate Action
REVENUES Intergovernmental revenue Other income TOTAL REVENUES	\$ - - -	\$ 459,177 - 459,177	\$- 75,684 75,684	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ - - -
EXPENDITURES Capital outlay Other TOTAL EXPENDITURES		1,066,963 	538,077 	- - 	10,760 	61,952 		- - 
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(607,786)	(462,393)		(10,760)	(61,952)		
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	-				8,500  	75,000		- - -
NET CHANGE IN FUND BALANCES	-	(607,786)	(462,393)	-	(2,260)	13,048	-	-
FUND BALANCES - JULY 1, RESTATED	10,986	1,285,872	581,661	37,319	8,623	36,639	264,712	65,000
FUND BALANCES - JUNE 30	\$ 10,986	\$ 678,086	\$ 119,268	\$ 37,319	\$ 6,363	\$ 49,687	\$ 264,712	\$ 65,000

### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Equi	lice pment serve		adside scaping_	Gorges Rd Fire Station		Town Facilities	V	Covid accine Clinics	School Capital Projects Funds	Total
REVENUES	•		•		<b>•</b> • • • <b>-</b> • <b>-</b>	<u> </u>		•		•	•
Intergovernmental revenue Other income	\$	-	\$	-	\$ 818,565	\$	-	\$	-	\$-	\$ 1,277,742 75,684
TOTAL REVENUES					818,565				<u> </u>		1,353,426
EXPENDITURES											
Capital outlay	1	8,000		18,862	338,102		-		-	111,942	2,164,658
Other		-		-			-		1,512	-	1,512
TOTAL EXPENDITURES	1	8,000		18,862	338,102		-		1,512	111,942	2,166,170
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1	8,000)		(18,862)	480,463				(1,512)	(111,942)	(812,744)
OTHER FINANCING SOURCES (USES)										004 000	477 700
Transfers in Transfers (out)	1	0,000		-	-		-		-	384,286 (244,286)	477,786 (244,286)
TOTAL OTHER FINANCING SOURCES (USES)	1	0,000								140,000	233,500
		0,000								110,000	
NET CHANGE IN FUND BALANCES		(8,000)		(18,862)	480,463		-		(1,512)	28,058	(579,244)
FUND BALANCES - JULY 1, RESTATED	1	0,000		55,000					15,157	822,999	3,193,968
FUND BALANCES - JUNE 30	\$	2,000	\$	36,138	\$ 480,463	\$	-	\$	13,645	\$ 851,057	\$ 2,614,724

## Permanent Funds

Permanent funds are used to account for assets held by the Town of Kittery, Maine that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended and unless otherwise specified, only earnings and not principal, may be used for purposes that benefit the Town or its citizenry. These funds have been established for various purposes including the provision and/or maintenance of cemeteries and school department scholarships.

## COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS JUNE 30, 2023

	Public Health Trust	 Mary Safford Wildes	R	Lester Raynes Trust	:	George Smart Santa	ecycling holarship	S	Connie amuels autification	 Total
ASSETS Cash and cash equivalents Investments Due from other funds	\$ - - 26,378	\$ 57,239 546,387 -	\$	- - 8,462	\$	6,744 - -	\$ - - 25,680	\$	- - 58,601	\$ 63,983 546,387 119,121
TOTAL ASSETS	\$ 26,378	\$ 603,626	\$	8,462	\$	6,744	\$ 25,680	\$	58,601	\$ 729,491
LIABILITIES Due to other funds TOTAL LIABILITIES	\$ <u>-</u> -	\$ 	\$	-	\$	-	\$ -	\$	-	\$ <u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned	- 26,378 - -	- 603,626 - -		10,000		- 6,744 - -	- 25,680 - -		50,000 8,601 - -	60,000 671,029 - -
Unassigned TOTAL FUND BALANCES	 - 26,378	 - 603,626		(1,538) 8,462		- 6,744	 - 25,680		- 58,601	 (1,538)
TOTAL LIABILITIES AND FUND BALANCES	\$ 26,378	\$ 603,626	\$	8,462	\$	6,744	\$ 25,680	\$	58,601	\$ 729,491 729,491

### COMBINING SCHEDULE OF REVENUES, EXPENDITURES, CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Public Health Trust	Mary Safford Wildes	Lester Raynes Trust	George Smart Santa	Recycling Scholarship	Connie Samuels Beautification	Total
REVENUES	\ <b>^</b>	<b>•</b> • • • • • <b>-</b>	<u>^</u>	<u>,</u>	•	•	<b>•</b> 40.00 <b>-</b>
Investment income, net of unrealized gains/(losses Other income	s)\$ -	\$ 40,927	\$-	\$-	\$- 13,996	\$-	\$    40,927 13,996
TOTAL REVENUES		40,927			13,996		54,923
EXPENDITURES							
Other	-	90		3,565			3,655
TOTAL EXPENDITURES	-	90	-	3,565	-		3,655
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		40,837		(3,565)	13,996		51,268
OTHER FINANCING SOURCES (USES) Transfers in	-	75,340	-	4,905	-	-	80,245
Transfers (out)		(145,423)					(145,423)
TOTAL OTHER FINANCING SOURCES (USES)	-	(70,083)	-	4,905			(65,178)
NET CHANGE IN FUND BALANCES	-	(29,246)	-	1,340	13,996	-	(13,910)
FUND BALANCES - JULY 1	26,378	632,872	8,462	5,404	11,684	58,601	743,401
FUND BALANCES - JUNE 30	\$ 26,378	\$ 603,626	\$ 8,462	\$ 6,744	\$ 25,680	\$ 58,601	\$ 729,491

## Fiduciary Funds

Fiduciary funds are used to account for assets held by the Town as an agent for individuals, private organizations or other governmental units. These assets are not available to support Town programs.

## COMBINING SCHEDULE OF NET POSITION PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2023

	Adult Ed Scholarships			Bob /hitten	/illiam ennett
ASSETS Cash and cash equivalents Due from other governments TOTAL ASSETS	\$ \$	- 4,680 4,680	\$	4,870 - 4,870	\$ 32 
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>
NET POSITION Restricted - held in trust TOTAL NET POSITION		4,680 4,680		4,870 4,870	 <u>32</u> 32
TOTAL LIABILITIES AND NET POSITION	\$	4,680	\$	4,870	\$ 32

# SCHEDULE K (CONTINUED)

### TOWN OF KITTERY, MAINE

### COMBINING SCHEDULE OF NET POSITION PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2023

	Priscilla Guy		Louise Whelton Art		Total	
ASSETS Cash and cash equivalents Due from other governments TOTAL ASSETS	\$ \$	1,996 - 1,996	\$	469 - 469	\$	7,367 4,680 12,047
LIABILITIES Accounts payable TOTAL LIABILITIES	\$	<u> </u>	\$	-	\$	<u>-</u>
NET POSITION Restricted - held in trust TOTAL NET POSITION		1,996 1,996		469 469		12,047 12,047
TOTAL LIABILITIES AND NET POSITION	\$	1,996	\$	469	\$	12,047

## COMBINING SCHEDULE OF CHANGES IN NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	-	ult Ed larships	Bob Whitten		illiam ennett
ADDITIONS Interest Contributions TOTAL ADDITIONS	\$		\$		\$ 
DEDUCTIONS Scholarships TOTAL DEDUCTIONS		700 700		750 750	 <u>-</u>
CHANGE IN NET POSITION		(700)		(750)	-
NET POSITION - JULY 1		5,380		5,620	 32
NET POSITION - JUNE 30	\$	4,680	\$	4,870	\$ 32

# SCHEDULE L (CONTINUED)

### TOWN OF KITTERY, MAINE

## COMBINING SCHEDULE OF CHANGES IN NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Priscilla Guy		Louise Whelton Art		 Total
ADDITIONS Interest Contributions TOTAL ADDITIONS	\$	-	\$		\$ - - -
DEDUCTIONS Scholarships TOTAL DEDUCTIONS		200 200		-	 1,650 1,650
CHANGE IN NET POSITION		(200)		-	(1,650)
NET POSITION - JULY 1		2,196		469	 13,697
NET POSITION - JUNE 30	\$	1,996	\$	469	\$ 12,047

## General Capital Assets

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities' column of the government-wide statement of net position.

## SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION JUNE 30, 2023

	Land and Non-depreciable Assets	Buildings, Building Improvements and Land Improvements	Furniture, Fixtures, Equipment and Vehicles	Infrastructure	Total
General government	\$-	\$ 2,933,449	\$ 455,090	\$ 8,479	\$ 3,397,018
Police	13,577	191,130	1,686,397	-	1,891,104
Fire	353,200	2,678,208	4,019,996	100,501	7,151,905
Public works	8,593,148	3,601,461	5,480,634	13,215,990	30,891,233
Health and sanitation	-	58,183	175,502	-	233,685
Recreation and culture	1,989,284	14,721,231	485,963	-	17,196,478
Harbor master	-	928,751	131,409	935,385	1,995,545
School department	65,922	26,076,660	1,243,268	-	27,385,850
Sewer department	285,980	19,456,787	722,258	12,009,465	32,474,490
Total General Capital Assets	11,301,111	70,645,860	14,400,517	26,269,820	122,617,308
Less: Accumulated Depreciation		(42,864,496)	(8,712,646)	(13,427,266)	(65,004,408)
Net General Capital Assets	\$ 11,301,111	\$ 27,781,364	\$ 5,687,871	\$ 12,842,554	\$ 57,612,900

### SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION FOR THE YEAR ENDED JUNE 30, 2023

	General Capital Assets 7/1/22			Additions	 Deletions	 General Capital Assets 6/30/23
General government	\$	3,370,874	\$	26,144	\$ -	\$ 3,397,018
Police		1,541,494		349,610	-	1,891,104
Fire		6,609,697		542,208	-	7,151,905
Public works		30,186,925		704,308	-	30,891,233
Health and sanitation		58,183		175,502	-	233,685
Recreation and culture		16,889,035		307,443	-	17,196,478
Harbor master		1,939,803		55,742	-	1,995,545
School department		27,312,324		131,468	(57,942)	27,385,850
Sewer department		32,188,240		286,250	-	 32,474,490
Total General Capital Assets		120,096,575		2,578,675	(57,942)	122,617,308
Less: Accumulated Depreciation		(61,957,768)		(3,104,582)	 57,942	 (65,004,408)
Net General Capital Assets	\$	58,138,807	\$	(525,907)	\$ 	\$ 57,612,900

## Federal Compliance Description

Federal compliance includes financial information and reports that are required in accordance with Government Auditing Standards and/or the Uniform Guidance in accordance with 2 CFR § 515. Such financial information and reports include:

- Schedule of Expenditures of Federal Awards
- Notes to Schedule of Expenditures of Federal Awards
- Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards
- Independent Auditor's Report on Compliance or Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance
- Schedule of Findings and Questioned Costs

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2023

Federal Grantor Pass-through Grantor Program or Cluster Title	Federal AL Number	Pass-through Grantor Number	Expenditures to Subrecipients	Federal Expenditures	
U.S. Department of Agriculture Passed-through State of Maine - Department of Education and Cultural Services: Child Nutrition Cluster: School Breakfast Program	10.553	3014	\$ -	\$ 55,258	
National School Lunch Program National School Lunch Program National School Lunch Program Summer Food Service Program for Children Summer Food Service Program for Children Subtotal Child Nutrition Cluster	10.555 10.555 10.555 10.559 10.559	3022 3024 6662 3016 3016	- - - - - - -	104,072 76,791 33,264 3,315 32,005 304,705	
Pandemic EBT Administrative Costs Total U.S. Department of Agriculture	10.649	6184	<u>-</u>	<u> </u>	
U.S. Department of Transportation Passed-through State of Maine - Department of Transportation: Highway Planning and Construction Cluster: Highway Planning and Construction Subtotal Highway Planning and Construction Cluster	20.205	CSN #29499		<u> </u>	
Total U.S. Department of Transportation			<u>-</u>	644,142	
U.S. Department of Treasury Passed-through State of Maine - Department of Health and Human Services Coronavirus Capital Projects Fund	21.029	N/A	_	163,223	
Total U.S. Department of Treasury	21.023			163,223	

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2023

Federal Grantor Pass-through Grantor Program or Cluster Title	Federal AL Number	Pass-through Grantor Number	Expenditures to Subrecipients	Federal Expenditures
U.S. Department of Education Passed-through State of Maine - Department of Education and Cultural Services:				
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010A 84.010A	N/A 3107	- 	124,978 35,505 160,483
Special Education Cluster (IDEA): Special Education Grants to States Special Education Grants to States Subtotal Special Education Cluster (IDEA)	84.027A 84.027X	3046 7170	- 	228,960 22,722 251,682
Improving Teacher Quality State Grants Student Support and Academic Enrichment Program	84.367A 84.424	3042 3345		30,597 19,055
Education Stabilization Fund Education Stabilization Fund Education Stabilization Fund Education Stabilization Fund	84.425D 84.425D 84.425D 84.425D 84.425D	7051 7071 7041 Multilingual Learners	- - - - -	61,065 350,840 1,250 <u>21,896</u> 435,051
Total U.S. Department of Education				896,868
TOTAL FEDERAL ASSISTANCE			<u>\$</u> -	\$ 2,010,822

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2023

## 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Town of Kittery, Maine under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town of Kittery, Maine, it is not intended to and does not present the financial position, changes in net position or cash flows of the Town of Kittery, Maine.

- 2. Summary of Significant Accounting Policies
  - a. Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and/or OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
  - b. The Town of Kittery, Maine has not elected to use the 10 percent *de minimis* indirect cost rate as allowed under the Uniform Guidance.



Proven Expertise & Integrity

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Town Council Town of Kittery Kittery, Maine

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Kittery, Maine as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the Town of Kittery, Maine's basic financial statements and have issued our report thereon dated March 19, 2024.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Kittery, Maine's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Kittery, Maine's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Kittery, Maine's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

3 Old Orchard Road, Buxton, Maine 04093 Tel: (800) 300-7708 (207) 929-4606 Fax: (207) 929-4609 www.rhrsmith.com Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Kittery, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we reported to management of the Town of Kittery, Maine in a separate letter dated February 19, 2024.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

RHR Smith & Company

Buxton, Maine March 19, 2024



#### Proven Expertise & Integrity

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Town Council Town of Kittery Kittery, Maine

## Report on Compliance for Each Major Federal Program

## **Opinion on Each Major Federal Program**

We have audited the Town of Kittery, Maine's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Town of Kittery, Maine's major federal programs for the year ended June 30, 2023. The Town of Kittery, Maine's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town of Kittery, Maine complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*) and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibility section of our report.

We are required to be independent of the Town of Kittery, Maine and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Town of Kittery, Maine's compliance with the compliance requirements referred to above.

## Management's Responsibility

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Town of Kittery, Maine's federal programs.

## Auditor's Responsibility

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error and express an opinion on the Town of Kittery, Maine's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Town of Kittery, Maine's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Town of Kittery, Maine's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Town of Kittery, Maine's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Town of Kittery, Maine's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibility section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

RHR Smith & Company

Buxton, Maine March 19, 2024

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2023

# Section I - Summary of Auditor's Results

• Financial Statements

Type of auditor's report is	Unmodified						
<ul> <li>Internal control over finan</li> <li>Material weakness(es)</li> <li>Significant deficiency(i</li> <li>Noncompliance material</li> </ul>	yes yes yes	<u>X</u> no Xno Xno					
• Federal Awards							
Internal control over majo	r programs:						
<ul><li>Material weakness(es)</li><li>Significant deficiency(i</li></ul>	yes yes	<u>X</u> no <u>X</u> no					
Type of auditor's report issued on compliance for major programs: Unmodified							
Any audit findings disclosed that are required to be reported in accordance with §200.516 of Uniform Guidance?yesX							
Identification of major prog	grams:						
AL Numbers	Name of Federal Program or Clu	<u>ister</u>					
84.425	Education Stabilization Fund						
Dollar threshold used to d	\$750,	000					
Auditee qualified as low-ri	sk auditee?	<u>X</u> yes	no				

# Section II – Financial Statement Findings

None

# Section III – Federal Awards Findings and Questioned Costs

None



## INDEPENDENT AUDITOR'S REPORT ON STATE REQUIREMENTS

Town Council Town of Kittery Kittery, Maine

We have audited the financial statements of Town of Kittery, Maine for the year ended June 30, 2023 and have issued our report thereon dated March 19, 2024. Our audit was made in accordance with auditing standards generally accepted in the United States of America and applicable state and federal laws relating to financial and compliance audits and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In connection with our audit, we reviewed the budgetary controls that are in place and have reviewed the annual financial report that was submitted to the Maine Department of Education for accuracy. In addition, we have reviewed the Town of Kittery, Maine's compliance with applicable provisions of the Maine Finance Act as noted under MRSA Title 20A, section 6051 as we considered necessary in obtaining our understanding.

The results of our procedures indicate that with respect to the items tested, the Town of Kittery, Maine complied, in all material respects, with the provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the Town of Kittery, Maine was in noncompliance with or in violation of, those provisions.

Management has determined that adjustments were necessary to the fiscal books of the Town of Kittery, Maine and have attached the following schedule as it relates to the reconciliation of audit adjustments to the updated annual financial data submitted to the Maine Education Financial System maintained at the Maine Department of Education.

This report is intended solely for the information of the Town Council, School Board, management and the Maine Department of Education. This report is not intended to be and should not be used by anyone other than the specified parties.

RHR Smith & Company

Buxton, Maine March 19, 2024

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# KITTERY SCHOOL DEPARTMENT

## RECONCILIATION OF AUDIT ADJUSTMENTS TO ANNUAL FINANCIAL DATA SUBMITTED TO THE MAINE EDUCATION FINANCIAL SYSTEM FOR THE YEAR ENDED JUNE 30, 2023

	Ge	eneral Fund (1000)	Fu	Special Revenue Funds (2000) & (6000)		(2000) Funds			 Total
June 30, 2023 Balance per MEFS	\$	2,749,429	\$	1,953,187	\$	851,057	\$	-	\$ 5,553,673
<b>Other adjustments:</b> Fund Balances:									
General fund		2,749,429		-		-		-	2,749,429
Special revenue funds		-		1,953,187		-		-	1,953,187
Capital projects funds		-		-		851,057		-	 851,057
Audited GAAP Basis Fund Balance June 30, 2023	\$	2,749,429	\$	1,953,187	\$	851,057	\$	-	\$ 5,553,673