1	CALL TO ORDER
2 3	ROLL CALL
3 4	
5	Present: Drew Fitch, Member; Dutch Dunkelberger, Member; Russel White, Member; Mark
6 7	Alesse, Member; Karen Kalmar, Vice Chair; and Ann Grinnell, Chair
8	Absent: Ronald Ledgett, Member;
9	
10	Staff: Jamie Steffen, Town Planner; Adam Causey, Director of Planning and Development;
11 12	Jessa Kellogg, Shoreland Resource Officer/Stormwater Coordinator
13	PLEDGE OF ALLEGIANCE
14	
15	PUBLIC HEARING
16	
17	ITEM #1 – Town Code Amendments – 16.9 and 16.7 Land Use Zone Regulations
18	The proposed amendments clarify and update the Title 16 zoning ordinance pertaining to
19	wetland setbacks (16.9 Wetland Setback Table) and nonconforming structure repair and/or
20	expansion (16.7.3.3.2 Nonconforming Structure Repair and/or Expansion) in the shoreland
21	zone. Public Hearing Vote to Recommend. Take public comment. Review and discuss
22	proposed changes to 16.9 Wetland Setback Table and 16.7.3.3.2 Nonconforming Structure Repair and/or Expansion. Vote to recommend to the Town Council.
23 24	Repair and/or Expansion. Vote to recommend to the rown Council.
24 25	Vice Chair Kalmar moved to recommend the proposed amendments to the
26	aforementioned codes to the Town Council, seconded by Mr. Dunkelberger.
27	
28	The Board thanked Jessa Kellogg Shoreland Resource Officer/Stormwater Coordinator for her
29	work on drafting the amendments.
30	
31	Mr. White questioned the origin of the green highlighted language. Ms. Kellogg explained that
32	after the last meeting she sent the amendments to Mike Morse at Maine DEP for approval. The
33	green highlighted additions are his comments to meet state minimum shoreland zoning
34	standards. Everything else he is okay with.
35	
36	Chair Grinnell stated that it will now go to the Town Council with the full support of Planning
37 29	Board.
38 39	Motion carried 6-0-0.
50	

**1** | Page

## 40 Continuation of the PUBLIC HEARING 8-21-18 -Town Zoning Map Amendment

41 This zoning map amendment is the second step to a two-part process replacing the Business

42 Park (B-PK) zoning district. The first step proposes a text amendment changing the B-PK zone

- to the Neighborhood Mixed-Use (MU-N) zone and replace the zoning requirements. This step
- is currently under consideration by Town Council after going through a public hearing process
   with the Planning Board on June 14, 2018. This second step proposes a zoning map
- 46 amendment which will expand the proposed boundary of the new Neighborhood Mixed-Use
- 47 (MU-N) zone currently under consideration by Town Council.
- 48

## 49 **PUBLIC COMMENTS**

50

51 Debbie Driscoll, Pepperrell Terrace asked if the Board would be answering the questions that 52 were brought up at the previous meeting.

53

Jen Thayer, Martin Rd also asked about getting answers to the questions asked. She stated her concerns about wetlands being filled on other side of Martin Rd. She discussed the fill being composed of asphalt from the road and noted her concern about trees are dying in the area.

58

59 Ms. Kellogg shared that the process for wetland filling starts with the town and they look at if 60 the wetland is of special significance and how much fill proposed. Maine DEP may issue 61 permits but wetland filling and crossings require Planning Board approval. She stated that she 62 was not aware of when the fill for Happy Ave was placed there but she was aware of the filling 63 that was done at 122 Martin Road.

- 64 Chair Grinnell explained that Ms. Kellogg would happily deal with any their complaints in that 65 regard.
- 66

<sup>67</sup> The Board then addressed the questions from the public hearing on August 21<sup>st</sup>.

68

Barry Fitzpatrick, Rodgers Rd questions: The parcels are owned by individual property owners
not by the Town of Kittery. They have access to Town sewer but do not have any roads built.
Water would need to be extended and they do not have 3 phase power. Power could be
extended. The height of 70 feet for the proposed zone only.

73

Vern Gardner Tucker Cove questions: The additional twelve lots will not be in the TIF District.

Mr. Alesse mentioned the question - Why has this parcel been so hard to develop. He stated

that the obvious answer is that the property has a lot of wetlands. Plus, the area didn't havesewer.

79 Vice Chair Kalmar asked Mr. Causey to speak about the implications of changing the 80 ordinance to improve the desirability of the land for future development. 81 82 Adam Causey, Director of Planning and Development discussed the study done in 2017 by the 83 84 Southern Maine Planning and Development Commission which examined the reasons why the parcel hasn't been developed. He noted that the study is on the Town's website. He explained 85 that it touches many aspects, such as sewer extension, environmental conditions including 86 wetlands, roadway infrastructure and modifying the zoning to create higher densities that 87 88 would attract worthwhile development. 89 EDC letter by George Dow, Bartlett Rd: Mr. Steffen noted that he had not received the letter for 90 the Board's packets. Needs to be included in packet. 91 92 Judy Spiller, Rosellen Dr: No questions. 93 94 Kathy Hardy, Armour Drive: No questions. 95 96 97 Chair Grinnell noted that affordable housing is not included into the zone currently, however, there was potential for the topic to be included at a later time. 98 99 100 Chair Grinnell stated the question by Susan Emery, School Lane about how much effort was 101 being put into using the property as a strictly business zone. It was noted even with sewer 102 available there has been none. 103 Mr. Alesse mentioned the question about who owns the largest parcels of land within the 104 105 proposed zone. Mr. Gerison approached the podium and explained the ownership arrangement for the properties involved – thirteen (13) acres are owned by Gerison Family 106 Entities LLC, and eighty (83) acres are owned by YSKICE, LLC. He pointed out the parcels on 107 the maps furnished by the Planning Department. 108 109 110 Mr. Causey answered the question about traffic concerns by noting that the Kittery Area Comprehensive Transportation System (KACTS) traffic and safety study for Route 236 will 111 kick-off next month. For the Dennett Road he discussed the Joint Land Use Study with the 112 Naval Shipyard, financed by the Department of Defense through a grant beginning in the 113 114 October - November timeframe. The study will look at the impact on the town and the region of the shipyard traffic. He explained that a big part of the study will be looking the traffic impact at 115 every corridor coming into Kittery and Dennett Rd will be part of that. He further explained that 116 any proposed development whether or not this area gets rezoned depending on the intensity of 117

the use would require a traffic study. After question from Chair Grinnell, he discussed the

funding for the Shipyard study and explained that he thought the cost was \$240,000 with the
 Town's match being 10%. He further discussed previous plans and study and felt this would be
 a great benefit.

122

123 Chair Grinnell discussed the proposed building height allowance of 70 feet. She stated that the owner of the property said at the last meeting he did not foresee building anything 70 feet 124 high and would be okay with a 50 foot height limit. The EDC also stated that 55 feet would be 125 acceptable provided it include allowances to exclude solar and other rooftop equipment in the 126 127 height calculation. Vice Chair Kalmer explained that the language of the proposed zoning amendment does exclude solar and other appurtenances from the height limitation. Chair 128 Grinnell noted that the Town Council would be meeting on Monday and will discuss the 129 language change to Title 16 and when the public hearing will be set. 130

131

Mr. Alesse ask for clarification on the proposal relative to the 70 foot height allowance. He
asked if we were opening the door on allowing that height in the expanded zone along Route
236. Vice Chair Kalmar explained that the Board voted a recommendation and cannot undo
that, however, the Chair can ask for greater consensus. Vice Chair Kalmar stated that she is
not in favor of the map amendment. The Board discussed obtaining consensus around the
building height and sending a recommendation to Town Council.

138

The Board discussed giving the Town Council suggestions for the new zoning but not vote on
the map. Vice Chair Kalmar, Mr. Alesse and Mr. Fitch all stated that they would like to table the
proposal until the language is changed on the 70 foot height.

142

Mr. Dunkelberger stated that he would like to add a caveat that any building adjacent to Route236 have a height limit of 50 feet.

145

The Board discussed that it doesn't want any 70-foot high buildings in Town. Mr. White added
Chair Grinnell wasn't present at the meeting where the vote on the recommendation was made
and explained that the Board probably should have waited until it had a full board for the vote.
He felt that the expansion changes picture of the zone. Chair Grinnell echoed having a full
board on matters such as this one.

151

Mr. Dunkelberger stated that the reason for the 70-foot height increase was in part because of
the business park development and from the Town Manager whom he noted wasn't present.
There was discussion amongst the Board on the purpose of allowing the 70 foot height. It was
stated that it intended to allow for greater flexibility and higher density and because of the
limitations of the property. Mr. Steffen explained that it was also to allow for parking

underneath the building and to allow one to utilize more of the property for building rather than
 for parking lots. The EDC has made the suggestion that it is cost prohibitive and the Board
 stated it is willing to limit it.

160

161 Chair Grinnell polled the Board on the limiting the building height in the proposed new zone to 162 50 feet. The vote was 5-1-0. Chair Grinnell discussed that it was non-binding and wanted 163 consensus on what to say in a memo to Town Council.

164

Vice Chair Kalmar includes discussed the buildable area of the larger parcel that runs up to 165 166 Martin Rd. She stated that she would like to see a greater buffer, or some adjustment precludes any large structure being built near that residential area. She discussed the building 167 envelope that could be filled between two homes and was concerned about maintaining the 168 residential character of Martin Rd. She discussed the need for an intensive buffer within 500 169 170 feet anywhere that there is residential. The Board discussed further buffering for adjacent residential areas. Chair Grinnell proposed changing the section of the business park property 171 to up near martin Road to R-S. Mr. Steffen responded by stating that would require a whole 172 173 new public hearing process as it would be another zoning change.

174

175 The Board discussed further buffering for adjacent residential areas. Mr. Steffen added that 176 those types of requirements could be included in the text amendment.

177

Mr. Gerison discussed the available upland for development in regard to Dennett and Martin
Roads. He explained that there will be a significant amount of woodland between any potential
development and the residential areas. Mr. White suggested that the Board not pick a number
like 500 feet because a developer and the Town would need to work with the site on any
development proposal.

183

Mr. Causey discussed the current zoning amendment text which includes a lot of buffer 184 requirements between different uses. He explained that the Board could add requirements to 185 the text amendment for additional buffering or fencing where needed to protect residential 186 properties. He discussed incorporating a height plane into the requirements as a form of 187 buffering. Mr. Steffen read the current language in the text amendment for the buffer 188 requirements. Mr. Dunkelberger noted that this would be in addition to those requirements. 189 Mr. Causey explained that the buffer would be determined by the appropriate height plane and 190 discussed a possible development scenario. Vice Chair Kalmar asked about applying the 191 192 buffer requirements where single family residential would abut multi-family residential. Mr. White discussed including a larger buffer for more intensive development on the ground. 193 194

- The Board reached a consensus increasing the perimeter buffers to protect existing residential
  structures regardless of zone and to add that text to the proposed ordinance.
  The vote of the Board was 6-0-0.
- The Board reached a consensus that it did not want to vote at this time on the proposed amendment to expand the boundaries of the new zone. Vice Chair Kalmer stated that the Board would be in favor of the zone expansion if the Town Council voted to reduce the building height to 50 feet and adding the extra buffer requirements.
- 204
- The Board then had a lengthy discussion on what they were going to vote on for a recommendation to Town Council on the proposed zoning map change. The Board discussed drafting a memo for the Town Council. It was decided by Board that staff would write the memo detailing the Board's position on the proposed zoning change and have it sent to the Board for its approval before it is forwarded to the Town Council. The Board wished to have Mr. Causey communicate with the Town Council about the memo.
- 211

## 212 NEW BUSINESS

213

## **ITEM #2 – Midway Way – Street Naming Application**

- Action: Accept or deny application. Grant or deny approval of street name. Owner/applicant
   Ronald Dalrymple requests consideration of naming a private right-of-way off of Shapleigh
   Road currently known as 1 Mill Lane to Midway Way (Tax Map 15 Lot 1).
- 218

# Vice Chair Kalmar moved to approve the renaming of 1 Mill Lane to Midway Way, seconded by Mr. White.

221

# 222 Motion carried 6-0-0.

223

## 1224 ITEM #3 – Bayberry Lane – Street Naming Application <u>Action: Accept or deny application</u>.

- 225 Grant or deny approval of street name. Applicant William Cullen requests consideration of
- naming the unnamed private right-of-way off of Martin Road to Bayberry Lane (Tax Map 11 Lot 20-2) WITHDRAWN
- 227 29-2). WITHDRAWN228
- 229 ITEM #4 Proposed Amendments Related to Signs
- 230 <u>Discussion</u>: Changes proposed to clarify language and requirements for certain types of
- signage, location and approval thereof.
- 232

Mr. Steffen gave an overview of the proposed amendments. He explained that these have come from staff for sections of the code that caused problems in the past. He highlighted the areas that have been trouble spots for staff, applicants and the Planning Board – message boards / internal and external lights and timers; numbers and sizes of free-standing signs allowed, temporary signs; sign location, character / appearance and sign permit application / administration procedures. He noted that the proposed amendments are shown in yellow highlight, strike out text and underline.

- 240
- Mr. Steffen discussed the proposed language for moving or animated signs, and sign lighting.
  There was discussion amongst the Board about internally illuminated signs and what was
  currently allowed. Trailer sign only permitted if sign is used on day to day transportation use.
- 244

Specific questions from the Board on the proposed changes: Line 191 – where does the 21 245 246 days come from and who is going to keep track of it. Do they have to have a permit? If they want a banner sign does it need to go through the permit process? Would this apply to 247 banners placed over the street? Mr. Causey responded it was more for businesses put them 248 on a railings, etc. There was discussion about enforcement and who is going to count the 21 249 days. Mr. Causey responded that it would be the job of Code Enforcement staff. He further 250 251 explained that we would need to go out with an education push and inform the businesses of what is allowed and what is not allowed. After question from the Chair, clarification was made 252 for the 21 day period. It is out of 90 days. It essentially gives a business a time in a season for 253 254 special sales.

255

The Board stated that it approves of the draft language and would like a schedule a public hearing.

258

Mr. Dunkelberger moved to hold a Public Hearing on the proposed amendments at the
 September 27, 2018 meeting, seconded by Vice Chair Kalmar.

- 261
- 262 Motion carried 6-0-0.
- 263
- 264 OLD BUSINESS
- 265

268

- 266 ITEM #5 Board Member Items / Discussion
- 267 A. Planning Board Action Item List

# **ITEM #6 – Town Planner/Director of Planning & Development Items**

- A. Other
- 271

**7 |** P a g e

272	ITEM #7 – Adjournment
273	
274	Moved by Mr. Alesse, seconded by Mr. Dunkelburger.
275	
276	Motion carried 6-0-0.
277	
278	Board meeting of Aug 23 <sup>th</sup> , 2018 adjourned at 7:18 p.m.
279	
280	Submitted by Jordan Williams, Minute Recorder, on September 17 <sup>th</sup> , 2018.
281	
282	Disclaimer: The following minutes constitute the author's understanding of the meeting.
283	Whilst every effort has been made to ensure the accuracy of the information, the minutes are
284	not intended as a verbatim transcript of comments at the meeting, but a summary of the
285	discussion and actions that took place. For complete details, please refer to the video of the
286	meeting on the Town of Kittery website at http://www.townhallstreams.com/locations/kittery-
287	maine.
288	