# Town of Kittery Planning Board Meeting April 11, 2019

### ITEM 3 - Wilson Road - Minor Subdivision Sketch Plan Review

Action: Accept or deny application; Approve or deny sketch plan. Owner Kerry A. Major and applicant Paul Hollis request consideration of a minor subdivision to construct a duplex on a 6.38-acre parcel located on Wilson Road, (Tax Map 54 Lot 20) in the Residential-Rural (R-RL) and Shoreland Overlay (OZ-SL-250') Zones.

#### PROJECT TRACKING

REQ'D	ACTION	COMMENTS	STATUS		
YES	Sketch Plan Review	Scheduled for 4/11/2019	PENDING		
NO	Site Visit				
YES	Preliminary Plan Review Completeness/Acceptance				
YES	Public Hearing				
YES	Preliminary Plan Approval				
YES	Final Plan Review and Decision				
Applicant: Prior to the signing of the approved Plan any <b>Conditions of Approval related to the Findings of Fact along with waivers and variances (by the BOA) must be placed on the Final Plan and, when applicable, recorded at the York County Registry of Deeds. PLACE THE MAP AND LOT NUMBER IN 1/4" HIGH LETTERS AT LOWER RIGHT BORDER OF ALL PLAN SHEETS.</b> As per Section 16.4.4.13 - Grading/Construction Final Plan Required Grading or construction of roads, grading of land or lots, or construction of buildings is prohibited until the original copy of the approved final plan endorsed has been duly recorded in the York County registry of deeds when applicable.					

### Background

The land in question is 6.38 acres in size and a duplex is proposed to be built on the lot. A legal opinion (attached) from the Town Attorney was sought by the Director of Planning and Development on the subdivision issue in March of this year. There are three (3) lots involved that have been conveyed out by Fay Major from one larger undivided lot. Previous conveyances of the lots have been determined to be gifts. The proposal to sell Lot 1 by Kerry Major to an unrelated third party would make Lot 1 a separate lot for counting purposes. The transfer would create a second lot (1 and 2). Lot 3 would still be exempt as a family gift transfer, however, where the new owner of Lot 1 seeks to construct a duplex on Lot 1 the construction of the duplex would create a third division and subject Lots 1, 2, and 3 to subdivision review by the Planning Board.

### **Staff Review**

- 1. <u>Submission:</u> The application meets the submission requirements for a subdivision sketch plan.
- 2. Special Exception Dwellings in a minor subdivision and Shoreland Overlay Zone Duplex. The proposed subdivision is presented as a minor conventional subdivision which is a special exception use. (See 16.6.4.D. (2)) in granting a special exception use, the Board must find the proposed development meets the criteria of Section 16.10.8.3.4 and 16.6.6. The Board can provide input to the applicant as to the likelihood of granting the special exception, however, the Board's action would not take place until the preliminary plan application. Since the duplex would be located entirely within the Shoreland Overlay Zone a special exception is also required for construction of the duplex.

- 3. <u>Standards</u>. Per 16.3.2.1.D.(3) Subdivision types and standards, the proposed subdivision is subject to net residential acreage and net residential density per 16.2.2. Further, under 16.3.2.1.D.3.(b) Subdivision development, the design and performance standards in Chapters 16.8 and 16.9 apply and include a minimum percentage of common open space of 15%.
- 4. <u>Dimensional standards.</u> The lot meets the 80,000-sf requirement in the R-RL Zone for a duplex. The lot contains approx. 773' of frontage. The proposed lot complies with the lot shape standards of 16.8.16.1.
- 5. <u>Floodplain, Shoreland Overlay and Wetlands</u>. Nearly all of the lot lies within the Shoreland Overlay Zone (OZ-SL-250') and a significant portion is in a FEMA Special Flood Hazard Area, Zone AE (El. 9). Under 16.9.8.10 when reviewing subdivisions, the Planning Board must assure that:
  - A. All such proposals are consistent with the need to minimize flood damage.
  - B. All public utilities and facilities, such as sewer, gas, electrical and water systems, are located and constructed to minimize or eliminate flood damages.
  - C. Adequate drainage is provided so as to reduce exposure to flood hazards.
  - D. All proposals include base flood elevation and, in a riverine floodplain, floodway data.
- 6. <u>Utilities / Available Community Facilities.</u> Information has been provided for the proposed subsurface wastewater disposal system. The test pit (TP#3) location is shown on the plan in the area of the proposed duplex.

#### Recommendation

The sketch plan submittal appears complete. If the Board decides no further information is needed, the Board may accept the sketch plan application as complete and classify the sketch plan as a minor subdivision.

Move to accept and approve the sketch plan application, dated February 21, 2019 from owner Kerry A. Major and applicant Paul Hollis for a minor subdivision to construct a duplex on a 6.38-acre parcel located on Wilson Road, (Tax Map 54 Lot 20) in the Residential-Rural (R-RL) and Shoreland Overlay (OZ-SL-250') Zones.



March 11, 2019

Via e-mail: ACausey@KitteryME.org

Mr. Adam Causey, AICP Director of Planning and Development 200 Rogers Road Kittery, ME 03904

Re: Subdivision issue

Adam,

You asked for an opinion on a subdivision issue relating to property located on the Wilson Road. You related the facts as follows:

#### Factual Background

The issue involves three lots conveyed out by Fay Major from one larger undivided lot. I have attached a copy of the Plan you sent me showing these three separate lots. I have encircled Lot 1, Lot 2, and Lot 3 on the Plan. Lot 2 was conveyed out by Fay Major to an unrelated third party in December of 2015. This conveyance left Lots 1 and 3 still owned by Fay Major. Lot 1 was then gifted by her to her son Kerry Major in September of 2017. Lot 3 was also gifted by her to her daughter Kimberly Major in September of 2017. both lots were gifted by Fay Major pursuant to the State subdivision statute dealing with family gifting. 30-A M.R.S. § 4401(4)D-4.

Duncan A. McEachern & Dan W. Thornhill

10 Walker Street, P.O. Box 360 Kittery, Maine 03904-0360 Telephone: 207/439-4881 Fax: 207/439-8893

## McEachern & Thornhill Attorneys at Law

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Although he has owned the lot for less than five years, Kerry Major, the owner of Lot 1, apparently now wishes to sell Lot 1 to a third unrelated party.

#### Issues Presented

Based on the above facts, the first issue presented is whether the sale of Lot 1 by Kerry Major to a third party brings Lots 1, 2, and 3 into a subdivision status requiring Planning Board approval. If it does not, the second issue then raised is whether the construction of a duplex on Lot 1 by a new owner would then create a subdivision requiring Planning Board approval of Lots 1, 2, and 3.

#### First Issue

Was a subdivision created by Fay Major requiring Planning Board approval when she gifted Lots 1 and 3 to her children?

Assuming the Code Enforcement Officer is satisfied that the gifts of Lots 1 and 3 by Fay Major to her son and her daughter were not intended by her to avoid the objectives of the Subdivision statute, the gifts of these lots did not create lots for purposes of the subdivision statute. 30-A M.R.S. § 4401(4)D-4. If the CEO is satisfied on this issue, Lots 1, 2, and 3 as

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conveyed by Fay Major would not constitute a subdivision for purposes of review by the Planning Board.

#### Second Issue

Would the construction of a duplex on Lot 1 create a subdivision subject to Planning Board review?

If Lot 1 is sold by Kerry Major to an unrelated third party, it would become a separate lot for counting purposes and cease to be exempt because it has not been held by him for five years. 30-A M.R.S. § 4401(4)D-1. This transfer, however, by itself would not create a subdivision of Lots 1, 2, and 3 subject to Planning Board review. It would create only the second lot (1 and 2). Lot 3 would still be exempt as a family gift transfer. If, however, the new owner of Lot 1 seeks to apply for a building permit to construct a duplex on Lot 1, the construction of that duplex on Lot 1 would create the third division and subject Lots 1, 2, and 3 to subdivision review by the Planning Board.

30-A M.R.S. § 4401(4) provides in part that a "Subdivision" is defined as the division of a tract or parcel of land into 3 or more lots "within any 5-year period . . . whether the division is

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accomplished by the sale, lease, development, <u>building</u> or otherwise." A duplex on Lot 1 would, therefore, constitute a subdivision when viewed together with Lot 2 based on the facts supplied and subject the lots to Planning Board review.

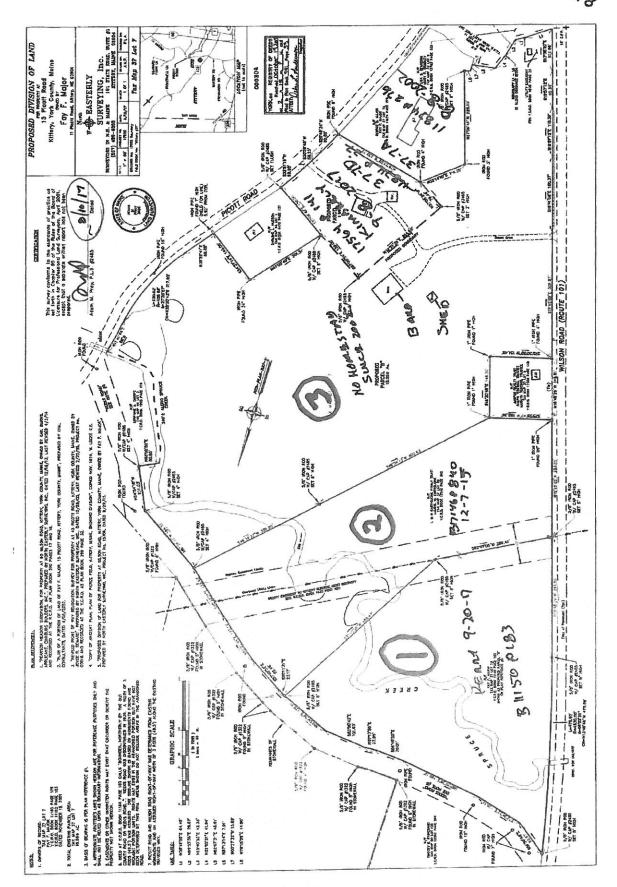
If you or Steve have any questions with regard to the above, don't hesitate to give me a call.

Best regards,

Duncan A. McEachern

DAMcE/cn Enclosure Copy (w/enc) to Mr. Stephen Wilson, CEO via e-mail: <u>SWilson@KitteryME.org</u>

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450-24460



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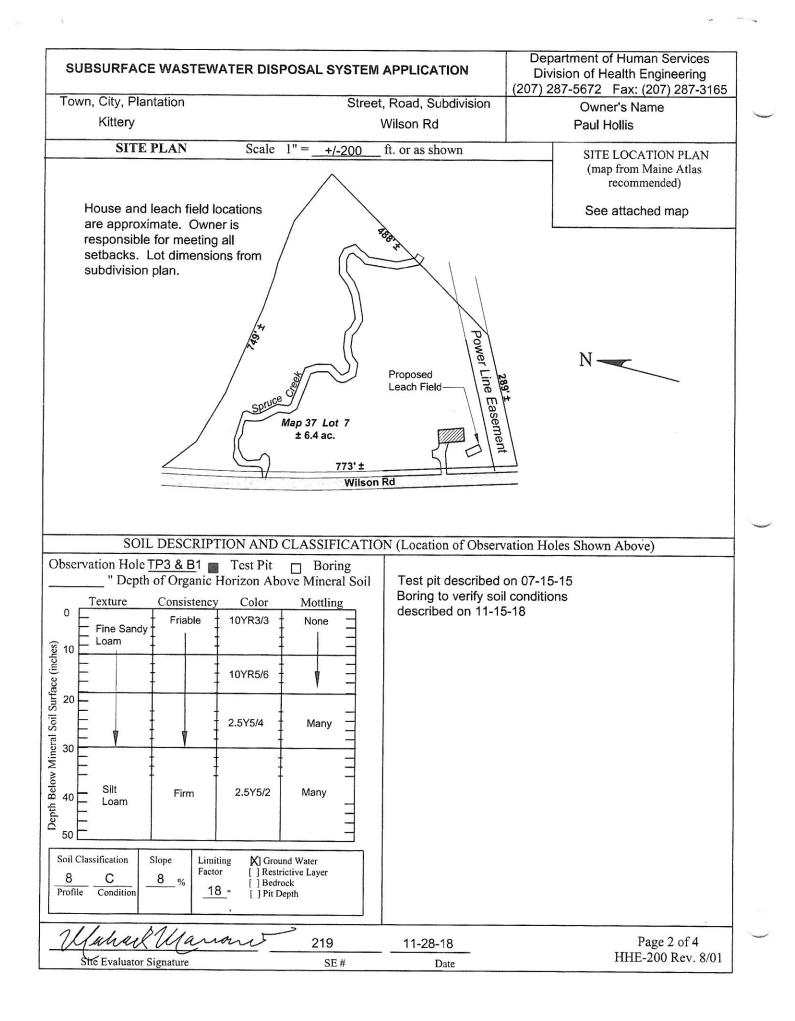
# TOWN OF KITTERY MAINE TOWN PLANNING AND DEVELOPMENT DEPARTMENT

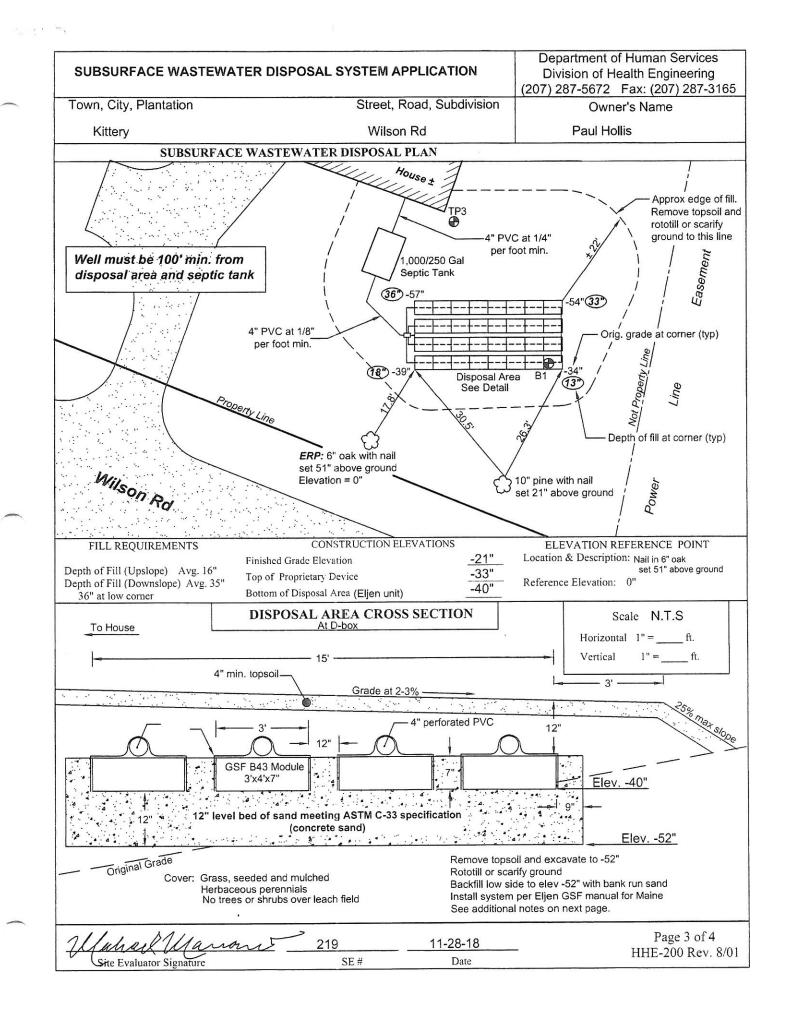
200 Rogers Road, Kittery, Maine 03904 Phone: (207) 475-1323 Fax: (207) 439-6806 www.kittery.org

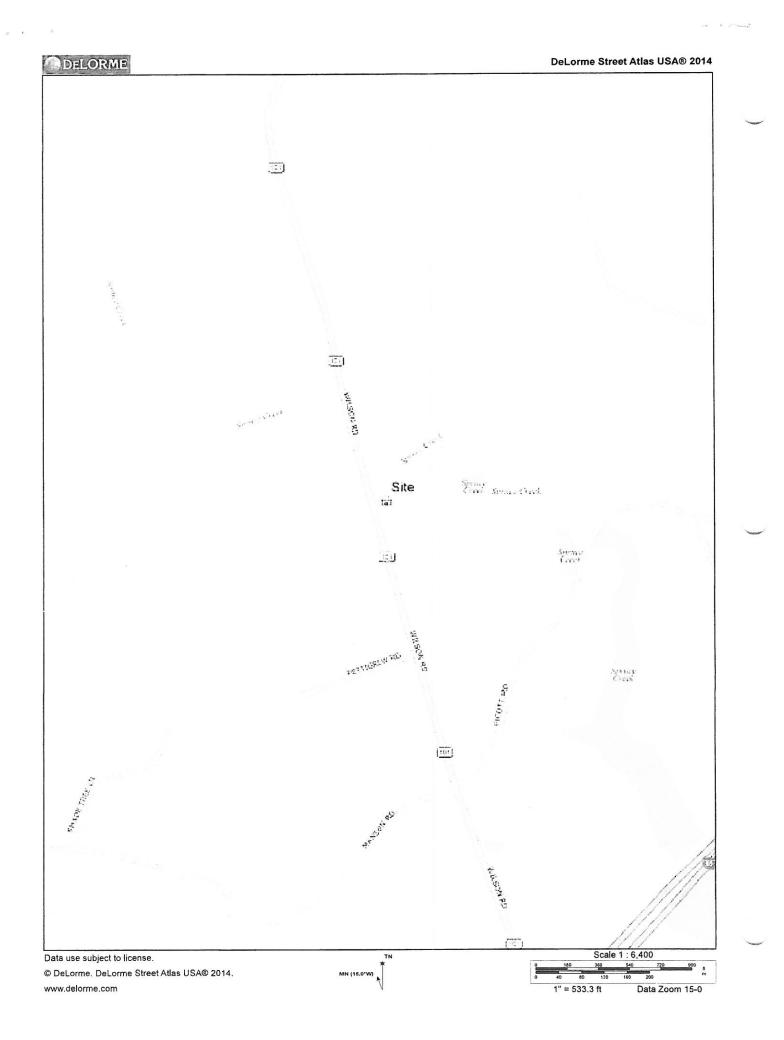
# **APPLICATION: SITE OR SUBDIVISION-SKETCH PLAN REVIEW**

	Applicat	tion Fee:	e e e Miñslege		200.00	Amount l	Paid: \$ 200	Dat	e: 03/20/19	
PROPERTY DESCRIPTION		Parcel ID	Map	54	Zone(s)- Base:	RL		Total Land Area	6.38 ocres	
			Lot	20	Overlay:	NIA		MS4	YES NO	
			V:L	ICA Reca	J ] (itte	-, ME OS	5904			
		Name	1Ser 1	1 Major	-		4 Pettisn	Pr. Pr.		
PROP	PERTY IER'S	Phone	207	-475-8	3147	Mailing				
	RMATION	Fax				Address	1 rittert, ME 03901			
		Email	jefk	ier irm@g	sma; 1.com					
ň		Name	Paul	Hellis		Name of Business	Grant Lo	ts of Maino		
APPL	ICANT'S IT	Phone	207-1	216-0333			28 Wears	R		
INFO	RMATION	Fax	<u>a</u>	2.10		Mailing Address	5.1	NH 03874		
		Email	ful	islandque	3Mai, 1.com		stablain	NH03813		
			See r	everse si	ide regar	ding infor	mation to	be provided.		
	Existing Land Use(s):									
	Vacant	and	<u> </u>				T			
	Proposed Land Use(s) and Development:									
PROJECT DESCRIPTION	Riplex residence									
ESCR	Please descri	scribe any construction constraints (wetlands, shoreland overlay zone, flood plain, non-conformance, etc.)								
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l certi witho	fy, to the best ut notifying th	of my know e Town Pla	wledge, anning a	this applicat	tion informa	tion is true an ment of any c	d correct and I	will not deviate fro	om the Plan submitted	
Applic Signat Date:	ant's	Vie C.	/ /	0	Oi Si	wner's gnature: ate:	Hey M	3/	21/19	

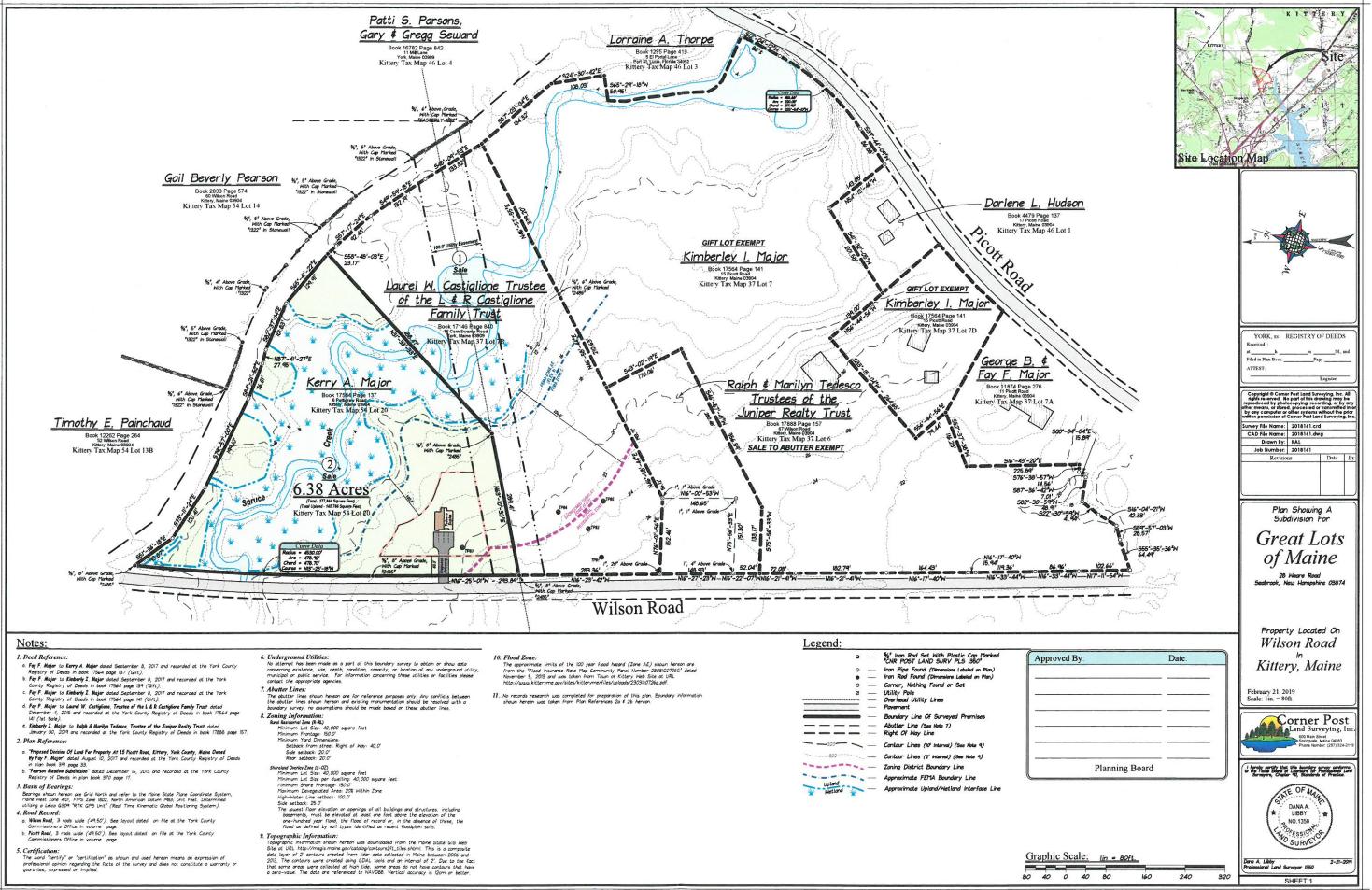
SUBSURF	ACE WA	STEWATER DISP	OSA					
	PROPERTY	LOCATION		>> CAU	TION: LPI APP	PROVAL REQUIRED <<		
City, Town, or Plantation	Kittery		Town/City Permit #					
Street or Road	Wilson Rd			Date Permit Issued/ Fee: \$ Double Fee Charged [ ]				
Subdivision, Lot #	Major, parce			Diumbing Inspects		L.P.I. #		
	R/APPLICA		LOCa	Local Plumbing Inspector Signature  Owner  Town  State				
ame (last, first, MI)	Hollis, Paul	D Owner 🗊 Applicant				l System <i>shall not</i> be installed until a		
Mailing Address	28 Weare R	and the second	Permit is issued by the Local Plumbing Inspector. The Permit shall					
of		and the second				all the disposal system in accordance		
Owner/Applicant	Seabrook N					ubsurface Wastewater Disposal Rules. <u>37</u> Lot # <u>7</u>		
Daytime Tel. #	207 216-03	33			CAUTION: INSPECTI			
I state and acknowledg	derstand that any t	tion submitted is correct to the best of alsification is reason for the Department		I have inspected	the installation authoirz ace Wastewater Dispos	zed above and found it to be in compliance		
Sign	ature of Owner or				Plumbing Inspector Sig	nature (2nd) date approved		
				NFORMATION	-145-2			
TYPE OF APP	LICATION	THIS APPLICATION RE	QUIRES	6		SAL SYSTEM COMPONENTS blete Non-engineered System		
1. First Time Sys		1. No Rule Variance			🗆 2. Primi	tive System (graywater & alt. tollet)		
□ 2. Replacement \$		2. First Time System Variance	noroval			native Toilet, specify: engineered Treatment Tank (only)		
Type replaced:		□ a. Local Plumbing Inspector A □ b. State & Local Plumbing Insp		proval		ng Tank, gallons		
Year installed:		3. Replacement System Variance			□ 6. Non-6	engineered Disposal Field (only)		
□ 3. Expanded Sys □ a. <25% Expar □ b. ≥25% Expar	stem nsion nsion	□ a. Local Plumbing Inspector A □ b. State & Local Plumbing Insp			🗆 8. Com	arated Laundry System plete Engineered System (2000 gpd or more)		
□ 4. Experimental :	System	4. Minimum Lot Size Variance				ineered Treatment Tank (only) ineered Disposal Field (only)		
5. Seasonal Conversion D 5. Seasonal Conversion Permit						treatment, specify:		
SIZE OF PROPERTY DISPOSAL SYSTEM TO S					🗆 12. Misc	cellaneous Components		
± 6.4	□ SQ. FT. ■ ACRES	<ul> <li>1. Single Family Dwelling Unit, 1</li> <li>2. Multiple Family Dwelling, No.</li> </ul>			ТҮРЕ	OF WATER SUPPLY		
		3. Other:			📱 1. Drilled W	fell 🗆 2. Dug Well 🗖 3. Private		
	septic system	(specify) Current Use □ Seasonal □ Year F		Lindeveloped	🗆 4. Public 🗆	5. Other		
□ Yes		DESIGN DETAILS (	SYSTE	M LAYOUT SH	OWN ON PAGE	3)		
		DISPOSAL FIELD TYPE &		GARBAGE DIS		DESIGN FLOW		
TREATMEN 1. Concrete	TTANK	□ 1. Stone Bed □ 2. Stone Trend		■ 1. No □ 2. Ye	New Association and the second second			
a. Regular		3. Proprietary Device		If Yes or Maybe, s	specify one below:	gallons per day BASED ON:		
b. Low Profile		📱 a. cluster array 🛛 c. Linear		a. multi-compar		1. Table 4A (dwelling unit(s))		
□ 2. Plastic □ 3. Other:		E b. regular load D d. H-20 loa	ad	□ btanks in t		<ul> <li>2. Table 4C (other facilities)</li> <li>SHOW CALCULATIONS for other facilities</li> </ul>		
CAPACITY: 100	00/250 GAL.	□ 4. Other: SIZE: 480 <b>E</b> sq. ft. □ lin		□ c. increase in ta □ d. Filter on Tanl				
		DISPOSAL FIELD SIZING			ECTOR PUMP			
SOIL DATA & DE		DISPOSAL FIELD SIZING		□ 1. Not Required		□ 3. Section 4G (meter readings)		
PROFILE CONDI	TION	□ 2. Medium2.6 sq. ft. / gpd		📓 2. May Be Requ	ired			
at Observation Hole	 e # TP1 & B1		gpd	□ 3. Required	1	LATITUDE AND LONGITUDE at center of disposal area		
Depth <u>18</u> "		🖺 4. Large4.1 sq. ft. / gpd				43° 17.232N Aerial Photo		
of Most Limiting So	il Factor	□ 5. Extra Large5.0 sq. ft. / gp	d		ngineered systems:	70° 44.473W if g.p.s., state margin of error:		
			/		gallons			
				TOR STATEME				
I certify that on	11-27-18	(date) I completed a si	ite eval	uation on this pr	operty and state	that the data reported are accurate an		
that the propose	ed system is	in compliance with the State	of Mair	ne Subsurface V	Vastewater Dispo	osal Rules (10-144A CMR 241).		
- 1U	ahad l	Marionet		219		28-18		
S	ite Evaluator	Signature		SE #		Date		
	MICHAEL	MARIANO		603 692-445	7 highlan	dsoilservices@comcast.net		
	ite Evaluator	Name Printed		Telephone N	Number	E-mail Address		
Note: Chan	ges to or de	viations from the design sl	hould b			Iuator. HHE-200 Rev. 02/20 Page 1 of		
Note: Chan	ges to or de	viations from the design sl	hould t			luator. HHE-200 Rev. 02/2 Page 1 c		







Project Name Major		Ap	olicant Name			Project Loc Wilson Rd.		
Observation Hole " Depth of Or Texture		Test Pit on Above M y Color	☐ Boring Iineral Soil Mottling	Obser	rvation Hole _ " Depth of Or Texture		on Above M	☐ Boring ∕ineral Soil Mottling
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section 10 Sandy Loam	V	10YR5/6		ace (inch			10YR5/6	
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by <u>8</u> (			Boring     Ineral Soil     Mottling     None     Groundwater     Bedrock     Bedrock     Pit Depth	n reference (inches) 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Soil Class			Mottling
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8. Zoning Info	ormation:
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Minimum	Lot Size: 40,000 square feet
Minimum	Frontage: 150.0'
Minimum	Yard Dimensions:

	1	
oren	d.	

• —	%" Iran Rad Set With Plastic Cap Marked "CNR POST LAND SURV PLS 1350"	ſ
• <u> </u>	Iron Pipe Found (Dimensions Labeled on Plan)	
•	Iron Rod Found (Dimensions Labeled on Plan)	
o —	Corner, Nothing Found or Set	
ø —	Utility Pole	
	Overhead Utility Lines	
	Pavement	
	Boundary Line Of Surveyed Premises	
	Abutter Line (See Note 7)	
	Right Of Way Line	
	Contour Lines (10' Interval) (See Note 9)	
	Contour Lines (2' Interval) (See Note 9)	
	Zaning District Boundary Line	
	Approximate FEMA Boundary Line	C
Upland	Approximate Upland/Wetland Interface Line	

