

Town of Kittery Maine Town Planning Board Meeting December 10 , 2020

ITEM 4—16 Norton Road—Major Subdivision Modification

Action: Accept or deny plan as complete; continue application to a subsequent meeting; schedule site walk and/or public hearing; approve or deny plan. Pursuant to §16.10.9.3.B *Major modifications* and §16.6.4.D *Special exception use request* of the Town of Kittery Land Use and Development Code, owner/applicant Gallo Rentals, LLC requests approval for a major modification to an approved cluster subdivision and special exception request proposing the installation of twelve 24'x12' garages of which six (6) are centered in the Resource Protection Overlay Zone located on real property with an address of 16 Norton Road, Tax Map 56 Lot 26 in the Rural Residential Zone (R-RL) and Stream Protection (OZ-SP-75) and Recourse Protection (OZ-RP) Overlay Zones..

PROJECT TRACKING

REQ'D	ACTION	COMMENTS	STATUS			
NO	Sketch Plan Review	None.	N/A			
No	Site Visit	At the Board's discretion	TBD			
YES	Determination of Completeness/Acceptance	December 10, 2020	Ongoing			
No	Public Hearing	At the Board's discretion	TBD			
YES	Plan Approval		PENDING			
Plan Review Notes reflect comments and recommendations regarding applicability of Town Land Use Development Code, and standard planning and development practices. Only the PB makes final decisions on code compliance and approves, approves with conditions or denies final plans. Prior to the signing of the approved Plan any Conditions of Approval related to the Findings of Fact along with waivers and variances (by the BOA) must be placed on the Final Plan and recorded at the York County Registry of Deeds. PLACE THE MAP AND LOT NUMBER IN 1/4" HIGH LETTERS AT LOWER RIGHT BORDER OF ALL PLAN SHEETS. <u>As per Section 16.4.4.L</u> -Grading/Construction Final Plan Required Grading or construction of roads, grading of land or lots, or construction of buildings is prohibited until the original copy of the approved final plan endorsed has been duly recorded in the York County registry of deeds when applicable.						

Project Introduction

16 Norton Road ("Project") is located within the Rural-Residential (R-RL) zoning district, Resource Protection (OZ-RP) and Stream Protection (OZ-SL-75) Overlay Zones and FEMA Flood Hazard Zone (A-100 year). The project's current conditions comprise 11 dwelling units, a large storage structure located to the southeast of the lot and small individual storage units for each dwelling unit scattered around the lot. Abutting and in the general vicinity of the Project are single-family dwelling units consisting of a similar nature. The applicant is before the Planning Board ("Board") requesting to construct 12 garages totaling 3,456-sf, of which six (6) totaling 1,728-sf are located in the OZ-RP. This request necessitates a major subdivision modification review and special exception request for development within the Resource Protection.

Analysis and Staff Commentary

The property of 16 Norton Road has a long development history. In 1985, six (6) units (3 duplexes) were approved and constructed, and subsequently, the Planning Board in on August 14, 1987, approved and additional five (5) units comprising one (1) duplex and one (1) triplex with associated improvements and open space. On August 25, 1995, the Board approved an additional accessory structure with a subdivision modification request.

The current application is another subdivision modification request along with a special exception request to permit 6 new accessory structures to be located in the OZ-RP. The Board should first turn its attention

to the development standards for Resource Protection as more scrutiny is required since the proposed development therein requires a special exception permit to exists.

Structures located in Resource Protection

The Board should initially examine the following sections to determine whether or not the proposed 6 accessory units are permitted within the OZ-RP: §16.3.2.19.B(1)(b) Special exceptions; §16.3.2.19.D Standards¹, and §16.8.28.1 Dwellings in Resource Protection and Shoreland Overlay Zone². It stands true that the proposed garages are permitted by special exception, thereby the Board is the permit granting authority since the proposed development is within OZ-RP. Turning to the standards of the OZ-RP Zone, it appears the Board may want to inquire with the applicant whether or not there are alternative locations outside the OZ-RP for the garages to be located. The Board also needs more information with regard to building coverage as only the buildings within the OZ-RP were calculated and the rest of the buildings from the development were absent. As regards to the standards, pursuant to §16.8.28.1 Dwellings in Resource Protection and Shoreland Overlay Zone, it appears that the proposed development contravenes subsection F., as the total square footage allowed in the OZ-RP is 1,500-sf. and the proposed development is added 1,728-sf therein. Moreover, this development has a pre-existing building footprint of 7,700-sf within the OZ-RP, which is well over the permitted amount of area allowed under §16.8.28.1.F. Furthermore, it appears that subsection A. needs addressing as well as there may be viable alternative locations outside the Resource Protection Overlay Zone to place the garages. Taken together, the location of the proposed garages within the OZ-RP appears to be an issue that needs to be resolved before the application moved forward.

Procedural Steps and Recommendations

At this juncture, the Board should direct the applicant to submit a revised modification plan showing alternative locations of the 6 garages outside the OZ-RP before moving to vote on the applications

expressly authorized in the Resource Protection Overlay Zone.

¹ Standards:

^{1.} The design and performance standards of Chapters 16.8 and 16.9 and Shoreland Overlay Zone provisions of § 16.3.2.17 apply, where applicable, in addition to the following standards, whichever is the most restrictive.

^{2.} Dimensional standards such as front, side and rear yards, building coverage, height and the like are the same as those in the underlying zone.

Road construction and parking facilities are allowed in the Resource Protection Overlay Zone only where no reasonable alternative route or location is available outside the Resource Protection Overlay Zone, in which case a permit or site plan or subdivision plan approval is required by the Planning Board.
 Clearing or removal of vegetation for uses, other than timber harvesting as limited per Chapter 16.9, Article V, Design and Performance Standards, in a Resource Protection Overlay Zone, is prohibited within the strip of land extending 100 feet, horizontal distance, inland from the normal high-water line, except to remove safety hazards. Elsewhere in a Resource Protection Overlay Zone, the cutting or removal of vegetation is limited to that which is necessary for uses

 $^{^2}$ The Code Enforcement Officer may issue a permit for a new dwelling unit outside the base zone setback in the Shoreland Overlay Zone only provided the structure is conforming with all base zone setbacks. In addition to the criteria specified in §§ 16.6.6 and 16.10.8.3D, applicable to the granting of a special exception use request, the Planning Board may approve an application for a single-family dwelling special exception use request, within the Resource Protection Overlay Zone, provided the applicant demonstrates all of the following conditions are met:

A. There is no location on the property, other than a location within Resource Protection Overlay Zones, where a single-family dwelling can be built, provided the structure is conforming with all base zone standards

B. The lot on which the structure is proposed is undeveloped and was established and recorded in the York County Registry of Deeds before inclusion in the Shoreland or Resource Protection Overlay Zones.

C. All proposed buildings, sewage disposal systems, other than municipal sewer, and other improvements are located:

⁽¹⁾ On natural ground slopes of less than 20%;

⁽²⁾ Outside the floodway of the one-hundred-year floodplain along rivers; and

⁽³⁾ Outside the velocity zone in areas subject to tides, based on detailed flood insurance studies and as delineated on the Federal Emergency Management Agency's Flood Boundary and Floodway Maps and Flood Insurance Rate Maps.

D. The lowest floor elevation or openings of all buildings and structures, including basements, must be elevated at least one foot above the elevation of the one-hundred-year flood, the flood of record or, in the absence of these, the flood as defined by soil types identified as recent floodplain soils.

E. If the floodway is not shown on the Federal Emergency Management Agency Maps, it is deemed to be 1/2 the width of the one-hundred-year floodplain. F. The total ground-floor area, including cantilevered or similar overhanging extensions, of all principal and accessory structures is limited to a maximum of 1,500 square feet. This limitation may not be altered by variance.

G. All structures, except functionally water-dependent structures, are set back from the normal high-water line of a water body, tributary stream or upland edge of a wetland to the greatest practical extent but not less than 75 feet horizontal distance. In determining the greatest practical extent, the Planning Board must consider the depth of the lot, the slope of the land, the potential for soil erosion, the type and amount of vegetation to be removed, the proposed building site's elevation in regard to the floodplain and its proximity to the wetlands

completeness. The applicant also will need to revise the modification plan to incorporate more dimensional information and floodplain information pursuant to Title 16.

Recommended motion

Below are recommended motions for the Board's use and consideration:

Motion to continue application

Move to continue the major subdivision plan modification and special exception use request application from owner/applicant Gallo Rentals, LLC requesting approval of a major modification to an approved cluster subdivision proposing the installation of twelve 24'x12' garages of which six (6) are centered in the Resource Protection Overlay Zone located on real property with an address of 16 Norton Road, Tax Map 56 Lot 26 in the Rural Residential Zone (R-RL) and Stream Protection (OZ-SP-75) and Recourse Protection (OZ-RP) Overlay Zones.

TOWN OF KITTERY, MAINE TOWN PLANNING AND DEVELOPMENT DEPARTMENT

200 Rogers Road, Kittery, Maine 03904 PHONE: (207) 475 -1323 FAX: (207) 439 -6806 www.kittery.org



APPLICATION:

MAJOR MODIFICATION TO AN APPROVED PLAN-SITE PLAN

					 □ \$50/ADDITIONAL USE OF UNIT; OR □ \$0.50/LINEAR FOOT OF ADDITIONAL DOCK, SLIP & FLOAT; OR 			 \$5.00/100 SQ FT OF ADDITIONAL GROSS FLOOR AREA \$20.00/ADDITIONAL UNIT INTENDED TO PROVIDE OVERNIGHT SLEEPING ACCOMODATIONS 				Application Fee Paid: \$ Date: ASA Fee Paid: (TITLE 3.3 TOWN CODE) \$ Date:		
FEE FOR SITE PLAN AMENDMEN REVIEW: (TITLE 16.10.9		. P	300. 00 PLUS THE GREATER DF											
PROPERTY DESCRIPTION			Parcel ID M		56	Lot	26	5 Zone(s): Base: Overlay: MS4:			Rural Res. Res. Prot. YES NO	Total Land Area (Square Feet) 591,4		591,431
		Add		6 190	rton Ro	bad			i dataata aa da aa a					
996-99 T			Name	Ga	Gallo Rentals, LLC			15						
PROPI		IER'S	Phone Fax		207-651-7396		Mailing Address		71 Haybrook Drive Alfred, Maine 04002					
INFOR	MATION													
			Email	Email gallomag1@a			.com							
			Name		SAME		Name of Business				(11)			
	CANT'S		Phone	ne					-			10		
AGENT INFORMATION		Fax						Mailing Address						
			Email											
	Proiect N	ame: YANK		OERT		OMINI	UM							
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NOI														
Proposed Amendment Please describe how the approved plan is proposed to be amended. State any known areas of non-compliance to the Town Code and how this amendment will decrease or remove non-compliance. if applicable. ADDITION OF 12 GARAGE UINTS TO BENEFIT THE EXISTING CONDOMINIUM UNITS. SEE PLAN SHEET, LOT COVERAGE TABLE FOR CONFORMANCE OF THE TOWN LOT COVERAGE REQUIREMENTS								maliance to						
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		best of my out notify									and I will not	: devia	te from the p	lan
	Applicant's						Own			4	AME			- <u></u>
Signature: Date:		10-28-20				Signature: Date:								

Minimum Plan Submittal Requirements

- **15 COPIES OF THIS APPLICATION**
- □ 15 COPIES OF THE APPROVED SITE PLAN 12 REDUCED SIZE AT 11"X17"AND 3 FULL SIZE AT 24"X 36"
- □ 15 COPIES OF THE PROPOSED AMENDED SITE PLAN- 12 REDUCED SIZE AT 11"X17"AND 3 FULL SIZE AT 24"X 36"
- **1 PDF OF THE SITE PLAN SHOWING GPS COORDINATES**

PRIOR TO BEGINNING THE REVIEW PROCESS, THE PLANNING BOARD WILL DECIDE WHETHER SUFFICIENT INFORMATION HAS BEEN PROVIDED AND WILL VOTE TO DETERMINE COMPLETENESS/ACCEPTANCE.

THE APPLICANT IS RESPONSIBLE TO PRESENT A <u>CLEAR</u> UNDERSTANDING OF THE PROPOSED AMENDMENT.

- A) Paper size:
 □ No less than 11" X 17" (reduced) or greater than 24" X 36" (full)
- B) Scale size:
 □ Under 10 acres: no greater than 1" = 30'
 □ 10 + acres: 1" = 50'
- C) Title block:
 - □ Applicant's name and address
 - $\hfill\square$ Name of preparer of plans with professional
 - information and professional seal
 - Date of plan preparation
 - □ PARCEL'S TAX MAP ID (MAP/LOT) 1/4" TALL IN LOWER RIGHT
 - □ 'SITE PLAN AMENDMENT' CLEARLY PART OF TITLE
- D) Clearly show how the approved plan will be amended.
- E) Provide signature blocks for amended approval.
- F) Provide all associated reference material and or documentation that clarifies and or supports the purpose of the proposed amendment.
- G) Revisions to the boundary, internal lots and or parcels must be signed and sealed by a surveyor licensed in the State of Maine.
- Revisions to the proposed site must be signed and sealed by a professional engineer licensed in the State of Maine.

SEE TITLE 16.10.5.2 FOR COMPLETE LIST OF SUBMITTAL INFORMATION

NOTE TO APPLICANT: PRIOR TO THE SITE WALK, TEMPORARY MARKERS MUST BE ADEQUATELY PLACED THAT ENABLE THE PLANNING BOARD TO READILY LOCATE AND APPRAISE THE LAYOUT OF DEVELOPMENT.

Waiver Request

	Ordinance Section	Describe why this request is being made.
NOI	***EXAMPLE*** 16.32.560 (B)- OFFSTREET PARKING.	***EXAMPLE*** Requesting a waiver of this ordinance since the proposed professional offices have a written agreement with the abutting Church owned property to share parking.
DESCRIPTION		

16.10.8.2.5 Conditions or Waivers.

Conditions required by the Planning Board at the final plan review phase must have been met before the final plan may be given final approval unless so specified in the condition or specifically waived, upon written request by the applicant, by formal Planning Board action wherein the character and extent of such waivers which may have been requested are such that they may be waived without jeopardy to the public health, safety and general welfare.

16.7.4.1 Objectives Met. In granting modifications or waivers, the Planning Board must require such conditions as will, in its judgment, substantially meet the objectives of the requirements so waived or modified.

SUBMITTALS THE TOWN PLANNER DEEMS SUFFICIENTLY LACKING IN CONTENT WILL NOT BE SCHEDULED FOR PLANNING BOARD REVIEW.

COMPLETED BY OFFICE STAFF

ASA CHARGE	AMOUNT	ASA CHARGE	AMOUNT
REVIEW		SERVICES	
LEGAL FEES (TBD)		RECORDER	\$35
ENGINEERS REVIEW (TBD)		FACT FINDING (TBD)	
ABUTTER NOTICES		3 RD PARTY INSPECTIONS (TBD)	
POSTAGE	\$20	OTHER PROFESSIONAL SERVICES	\$50
LEGAL NOTICES		PERSONNEL	
ADVERTISING	\$300	SALARY CHARGES IN EXCESS OF 20 HOURS	
SUPPLIES			
OFFICE	\$5		
SUB TOTAL		SUB TOTAL	
		TOTAL ASA REVIEW FEES	Sector Sector

REFERENCE PLANS:

- "MAINE STATE HIGHWAY COMMISSION R.O.W. PLAN -STATE AID HIGHWAY NO.2 - KITTERY - YORK COUNTY -"HALEY ROAD" " SCALE: 1'=50' SEPT. 1945.
- "BOUNDARY PLAN OF LOTS YANKEE PROPERTIES KITTERY, ME." SCALE: 1'=50' DEC. 18, 1984 BY THOMAS P. MORAN INC. Y.C.R.D. PLAN BOOK 136, PAGE 4.
- "AMENDED AS-BUILT SITE PLAN PREPARED FOR YANKEE PROPERTIES CONDOMINIUM - KITTERY, ME." SCALE: 1'=50' MAY 11, 1989 BY THOMAS P. MORAN INC. Y.C.R.D. CONDOMINIUM FILE 328, PAGE 5.

NOTES:

- 1. "OWNER OF RECORD IS GALLO RENTALS, LLC, SEE BOOK 16497, PAGE 590 THE YORK COUNTY REGISTRY OF DEEDS
- 2. 56-26 DENOTES TAX MAP AND LOT NUMBER.
- 3. TOTAL AREA OF PARCEL IS 13.605 ACRES.
- 4. PARCEL IS ZONED: RURAL/ RESIDENTIAL.
- 5. ALL UTILITIES ARE UNDERGROUND, EXCEPT AS SHOWN, AND ARE DESIGNATED AS COMMON AREA.
- 6. BOUNDARY INFORMATION IS TAKEN FROM REFERENCE PLAN # 2.
- 7. PRIVATE WAY TO REMAIN PRIVATE. ALL DEEDS TO CONTAIN RESTRICTION THAT PRIVATE WAY IS TO REMAIN FOREVER PRIVATE AND NEVER BE MAINTAINED BY THE TOWN. THE 40' RIGHT OF WAY WILL SERVE ONLY 11 UNITS AND ANY FURTHER INTENSIFICATION OF USE WOULD REQUIRE RECONSIDERATION OF THE REDUCTION IN THE RIGHT OF WAY WIDTH BY THE PLANNING BOARD.
- 8. SEE ADDITIONAL CONDOMINIUM PLANS Y.C.R.D. FILE # 328, PAGES 1-3.

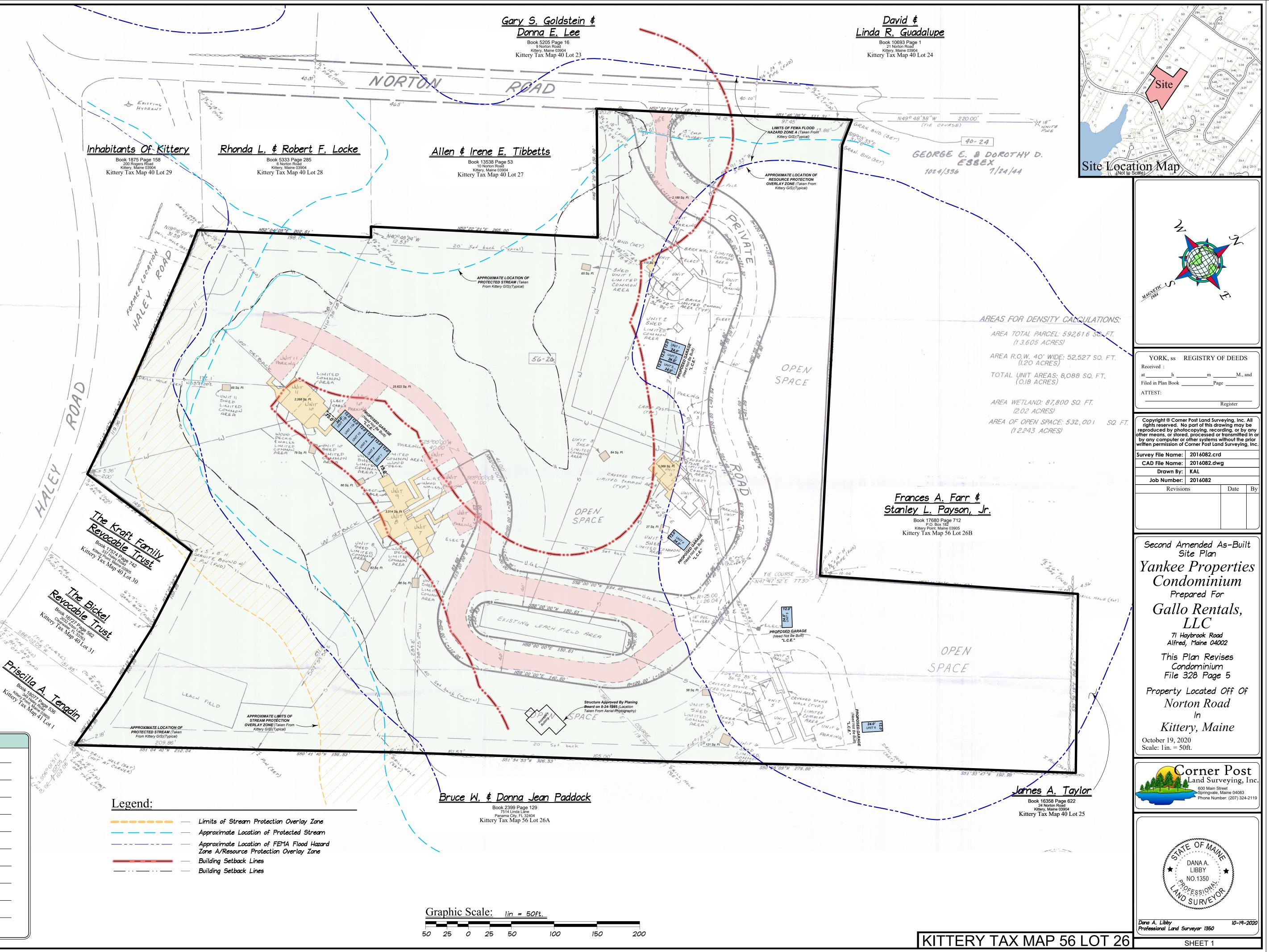
NOTES (11-23-2020):

:ain.)

1. Zoning Information: §16.3.2.1 Residential - Rural (R-RL)

- Minimum Land Area Per Dwelling Unit: 40,000 Square Feet Minimum Street Frontage: **150.0'**
- Minimum Front Yard: 40.0' Minimum Rear \$ Side Yards: **20.0'**
- Maximum Building Coverage: **15%**
- Maximum Building Height: **35.0'** Minimum Setback From Streams,
- Water Bodies and Wetlands: 100.0'
- 2. Purpose of Revision:
- To provide garages for the individual unit owners at their option.

Total Area Within Resource Protec 104,129 Square Feet	tion District:
Combined Area of Existing Sheds	734 Square Feet
Combined Area of Existing Units	6,966 Square Feet
Combined Area of Roadway/Driveways	27,811 Square Feet
Combined Area of Proposed Garages	1,728 Square Feet
Total Area of Coverage	37,239 Square Feet
	÷ 404,129 Square Feet
Percentage of Coverage	9.21%



Approved By:	Date:
·	
Planning Board	

