1 ITEM 4

Town of Kittery Planning Board Meeting October 13, 2022

ITEM 4 – 90 Goodwin Road – Shoreland Development Plan Review

Action: Accept or deny application as complete; if accepted: continue application to a subsequent meeting, set public hearing and/or site walk (discretionary), or approve or deny application: Pursuant to of §16.4 Land Use Regulations and §16.9.3 Shoreland Development Review of the Town of Kittery Land Use and Development Code, owner/applicant Yang Living Trust and agent Tim DeCoteau request approval to reconstruct a legally non-conforming dwelling unit on a legally non-conforming lot within the base zone setback of the Shoreland Overlay Zone located on real property with the address of 90 Goodwin Road, Tax Map 58, Lot 63, in the Residential-Rural Conservation Zone (R-RC), Shoreland Overlay Zone (OZ-SL-250'), and Resource Protection Overlay Zone (OZ-RP)/FEMA Flood Zone.

PROJECT TRACKING

REQUIRED	ACTION	COMMENTS	STATUS
No	Sketch Plan	N/A	N/A
No	Site Visit	9/15/22	Held
Yes	Completeness / Acceptance	8/11/22	Accepted
No	Public Hearing	N/A	Not Held
Yes	Final Plan Approval	10/13/22	Pending

PROJECT INTRODUCTION

90 Goodwin Road is located on Gerrish Island along the shore of the Atlantic Ocean within the Rural Residential Conservation Zone (R-RC), Shoreland Overlay Zone (OZ-SL-250), and Resource Protection Zone (OZ-RP)/FEMA Flood Zone. The property is a legally non-conforming lot of approximately 0.75 acres, according to Town records (30,569sf with 80,000sf required in the R-RC Zone), containing a legally, non-conforming dwelling unit. The existing dwelling unit (2,262 square feet, including an attached garage) is positioned within the base zone setback (100 feet) of the Shoreland Overlay Zone as well as the base zone setback (100 feet) for a Wetland of Special Significance in the Resource Protection Zone. In addition, the existing building sits partially within the AO Floodplain Zone based on the 1984 FEMA Floodplain Map which makes it again, non-conforming in regards to the Resource Protection Zone. The site's existing total devegetated area – 4,035 square feet (including the dwelling, deck, steps, driveway, generator pad, walkways) – is 13.2%, below the zone's requirement of 20% maximum de-vegetation.

The existing house was built in 1983. The file for the property contains a hand-drawn site plan which shows a basic outline for the building which roughly matches the footprint of the current building along with setbacks as existed at that time. The building permit issued contains blanks for dimensions and total square footage so the Town does not have that historic information.

- 36 The owner proposes to remove the existing house and re-construct a new dwelling which will align
- 37 somewhat with the old building's footprint. The new building will be moved back a bit on three
- sides and moved outward to the east from the existing building's eastern wall, including what is
- 39 currently part of the deck. On the south side, the deck will be expanded as compared to the existing
- deck's footprint with part of the expansion due to the building's wall being moved back. The new
- building will be 2,260sf: two square feet less than the existing building.

APPLICATION & PLAN REVIEW

- 43 Applicant is putting in new septic and the old well identified off the deck on the September 15th
- 44 site walk will be capped
- 45 Staff reviewed the submitted application and plan from North Easterly Surveying, dated July 21,
- 46 2022 and have the following comments:
 - 1. The site is a legal, nonconforming lot of record with a legal, non-conforming dwelling unit, which is within overlapping base zone setbacks of the Shoreland Overlay Zone (100 feet) as well as the base zone setback for a Wetland of Special Significance in the Resource Protection Zone (100 feet). Additionally, the existing building sits partially within the AO Floodplain Zone based on the 1984 FEMA Floodplain Map which makes it non-conforming in regards to the Resource Protection Zone. The site limits the area in which any structure could become conforming. The applicant notes that moving the structure closer to the road encroaches on the septic system to the north and closer to the wetland to the south.

2. The proposed plan maintains the conforming 21-foot side setback along the northern property boundary and increases the side setback on the southern property boundary, which is still non-conforming at 20.7 feet, but farther than the existing 19 feet. The proposed plan likewise increases the setback to the wetland of special significance to the south from 29.6 feet to 33.2 feet. The proposed plan maintains the same 80.5 feet from the HAT as the existing structure. This appears to satisfy § 16.1.8C(2)(a), which states:

Except as otherwise provided in this title, a nonconforming condition must not be permitted to become more nonconforming

The proposed new dwelling will be no taller than the existing structure at 26.6 feet.

 3. The proposed plan lists the total lot area at .38 acres in Note 2 yet the lot area shown in the Building Coverage and De-vegetated Coverage calculations shows 30,569 square feet, which would be .70 acres. This is still different from the Tax Assessor records showing the lot at .75 acres, or 32,670 square feet. The applicant's calculations show an increase in the overall de-vegetated area from 13.2% to 15.5%, which is still under the 20% allowable threshold.

4. The zoning district requires a maximum building coverage of 6%, which is 1,834 square feet. The applicant provides calculations showing the existing building coverage at 2,262

square feet (or 7.399% of the 30,569sf lot area shown on the plan), which is non-conforming, and the proposal slightly reduces building coverage to 2,260 square feet, or 7.393%, which is at the required threshold. Town records indicate the site is 32,670sf (.75 acre), in which case the building coverage area would be 6.92% existing and 6.91% proposed. In either case, the building coverage is being slightly reduced.

80 81 82

83

84

76 77

78

79

5. Title 16 has additional regulations for the expansion of structures within the shoreland overlay base zone setback. This plan is subject to Section 16.1.C.8.(4)(b)[3](e)[v][A], which states:

[A] For structures located less than the base zone setback from the normal highwater line of a water body, tributary stream, or upland edge of a coastal or

freshwater wetland, the maximum combined total footprint for all structures may

not be expanded to a size greater than 1,000 square feet, or 30% larger than the footprint that existed on January 1, 1989, whichever is greater. The maximum

height of any portion of a structure that is located within the base zone setback may

not be made greater than 20 feet, or the height of the existing structure, whichever

The above means that there is a limit to structure expansion based on what structures

existing in 1989. That 30% expansion limit is applied cumulatively over the years and can

never be exceeded. The applicant has provided calculations of the existing structures in

place in 1989 (all structures not including the driveway), which amount to 2,752 square

feet. 30% of that figure is 825.6 square feet for a total allowable expanded footprint of

3,577.6 square feet (inclusive of all structures). Staff notes that the dwelling unit proposed

will actually reduce in size by 2 square feet. The plan proposes a total structure footprint

6. Any shoreland development plan submitted for final approval shall carry the surveyor or

engineer's signature and seal, the Planning Board signature block, and the York County

89 90

91 92

93

94 95 96

98 99

97

101 102

100

103 104

105

113

Staff Review Update 10/13/22:

Registry of Deeds block.

is greater.

- 106 Revised plans show accurate information regarding the lot size, de-vegetated area, and the
- applicant has provided architectural elevations showing a revised building height. A new state

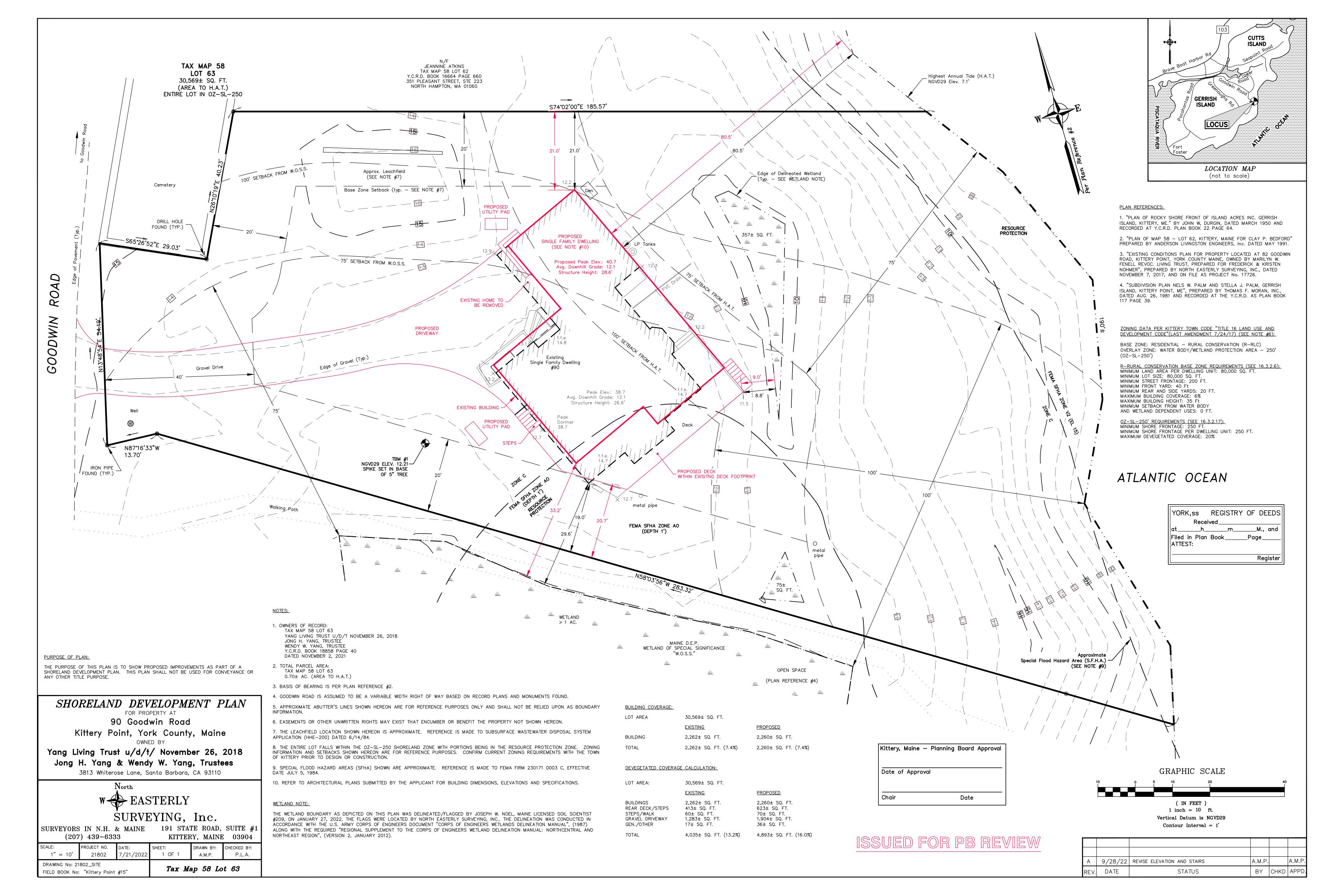
of 2,846 square feet, which is under the allowable expansion threshold.

- law now allows for up to 3 feet of additional freeboard height that will not count against the total
- building height within the shoreland overlay zone. Thus, the building's new height complies with
- the shoreland overlay zone requirements. Staff believes this increase in freeboard height will
- protect the new structure from extreme flooding events and is a practice that should be replicated
- in similar projects throughout Town.

DISCUSSION, NEXT STEPS, AND RECOMMENDATIONS

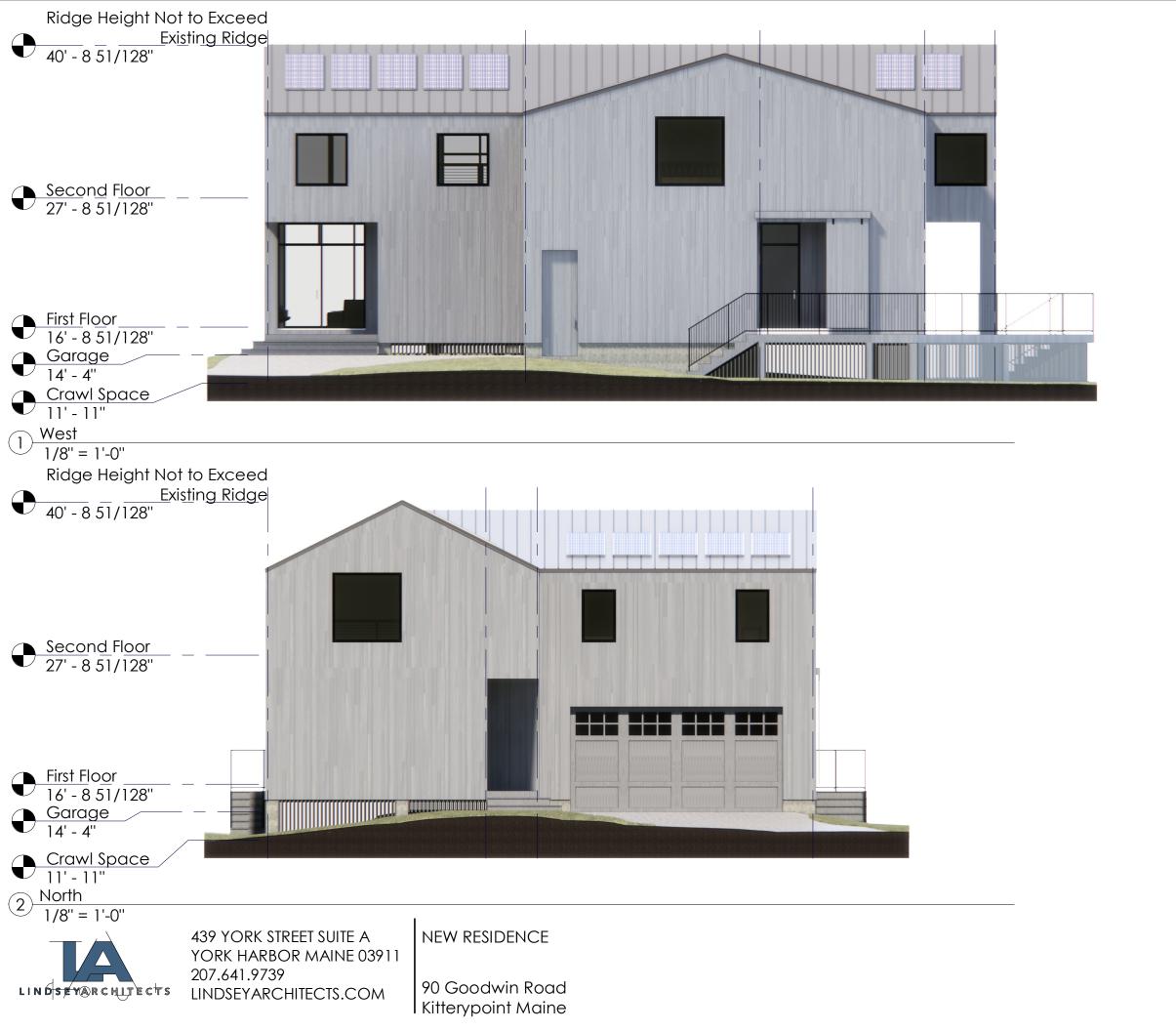
- Planning Board should discuss the plan and determine if it meets the requirements to approve the
- plan and/or direct the applicant to make any changes that are necessary.

116 117 **RECOMMENDED MOTIONS** 118 Below is staff's recommended motion for the Board's consideration: 119 Motion to approve 120 Move to approve the shoreland development application from owner/applicant Yang Living Trust 121 and agent Tim DeCoteau request approval to reconstruct a legally non-conforming dwelling unit 122 on a legally non-conforming lot within the base zone setback of the Shoreland Overlay Zone 123 located on real property with the address of 90 Goodwin Road, Tax Map 58, Lot 63, in the 124 Residential-Rural Conservation Zone (R-RC), Shoreland Overlay Zone (OZ-SL-250'), and 125 Resource Protection Overlay Zone (OZ-RP)/FEMA Flood Zone. 126





NEW RESIDENCE 90 Goodwin Road Kitterypoint Maine



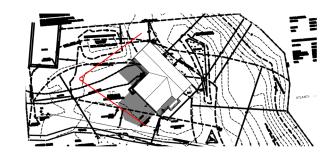
Elevations

09-29-2022 Page PB-01



Elevations

09-29-2022 Page PB-02 2 OF 6





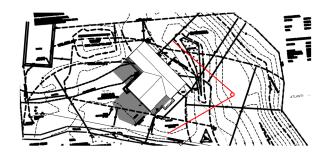


439 YORK STREET SUITE A YORK HARBOR MAINE 03911 207.641.9739 LINDSEYARCHITECTS.COM NEW RESIDENCE

90 Goodwin Road Kitterypoint Maine Perspective

09-29-2022 Page PB-03

3 OF 6







439 YORK STREET SUITE A YORK HARBOR MAINE 03911 207.641.9739 LINDSEYARCHITECTS.COM NEW RESIDENCE

90 Goodwin Road Kitterypoint Maine Perspective

09-29-2022 Page PB-04 4 OF 6





















> 3 4

> 5

Kittery Planning Board

UNAPPROVED

Findings of Fact

M 58 L 63

For 90 Goodwin Road

Shoreland Development Plan Review

6 7 8

9

10

WHEREAS: Owner Yang Living Trust requests approval to reconstruct a legally non-conforming dwelling unit on a legally non-conforming lot within the base zone setback of the Shoreland Overlay Zone located on real property with the address of 90 Goodwin Road, Tax Map 58, Lot 63, in the Residential-Rural Conservation Zone (R-RC), Shoreland Overlay Zone (OZ-SL-250'), and Resource Protection Overlay Zone (OZ-RP)/FEMA Flood Zone.

11 12 13

Hereinafter the "Development" and

14 15 16

Pursuant to the Plan Review meetings conducted by the Planning Board as noted in the plan review notes prepared for 7/14/2022

17 18

Shoreland Development Plan Review	8/11/2022 & 10/13/2022	
Site Walk	9/15/2022	
Public Hearing	none	
Approval	10/13/2022	

19 20

And pursuant to the application and plan and other documents considered to be a part of a plan review decision by the Planning Board in this Finding of Fact consisting of the following (hereinafter the "Plan"):

22 23 24

21

1. Shoreland Development Plan Application, received 7/27/2022

252627

28 29 **NOW THEREFORE,** based on the entire record before the Planning Board and pursuant to the applicable standards in the Land Use and Development Code, the Planning Board makes the following factual findings and conclusions:

2. Shoreland Development Site Plan dated September 28, 2022 from North Easterly Surveying, Inc.

30 31

FINDINGS OF FACT

32 33

Chapter 16.4 LAND USE ZONE REGULATIONS

16.4.28.E. Shoreland Overlay Zone

- (2) The total footprints of the areas devegetated for structures, parking lots and other impervious surfaces, must not exceed twenty (20) percent of the lot area, including existing development, except in the following zones:
- (a) Mixed-use. Badgers Island (MU-BI) and Mixed-Use Kittery Foreside (MU-KF) Zones, where the maximum devegetated area is 60%. The Board of Appeals may approve a miscellaneous appeal application to increase allowable devegetated area in the Mixed-Use Badgers Island (MU-BI) Zone to 70% where it is clearly demonstrated that no practicable alternative exists to accommodate a water-dependent use.

<u>Finding</u>: The proposed development's devegetated area is 16.0%, which is under the allowed threshold.

Conclusion: The requirement appears to be met.
Vote: in favor against abstaining
vote in favor against abstanning
Chapter 9 MARITIME AND SHORELAND RELATED DEEVELOPMENT Article III Planning Board Shoreland Development Review
16.9.3.F. Findings of Fact
(2) An application will be approved or approved with conditions if the reviewing authority makes a positive finding based on the information presented. It must be demonstrated the proposed use will: (a). Maintain safe and healthful conditions;
(a). Mathain safe and nearing a conditions,
<u>Finding:</u> The proposed development as represented in the plans and application does not appear to have an adverse impact on public health and safety.
Conclusion: This requirement appears to be met.
Vote: in favor against abstaining
(b) Not result in water pollution, erosion or sedimentation to surface waters;
Finding: The proposed development as represented in the plans and application will not result in water
pollution and best practices for erosion and sedimentation will be observed.
Conclusion: This requirement appears to be met.
Vote: in favor against abstaining
(c) Adequately provide for the disposal of all wastewater;
Finding: The applicant has an operational septic but will pursue a new system for the new structure.
Conclusion: This requirement appears to be met.
Vote: in favor against abstaining
(d) Not have an adverse impact on spawning grounds, fish, aquatic life, bird or other wildlife habitat;
<u>Finding</u> : The proposed development as represented in the plans and application does not appear to have an adverse impact.
Conclusion: The requirement appears to be met.
Vote: in favor against abstaining
(e) Conserve shore cover and visual, as well as actual, points of access to inland and coastal waters;
<u>Finding</u> : Shore cover is conserved in accordance with the Code. There are no adverse impacts to visual or actual points of access to waters.
Conclusion: This requirement appears to be met.
Conclusion: This requirement appears to be met. Vote: in favor against abstaining

<u>Finding</u> : There does not appear to be any archaeological nor historic resources impacted.				
Conclusion: This requirement appears to be met.				
Vote: in favor against abstaining				
(g) Not adversely affect existing commercial fishing or maritime activities in a commercial fisheries/maritime activities district;				
<u>Finding</u> : The property is not located in the Commercial Fisheries / Maritime Use Zone and will have no adverse effect on commercial fishing nor maritime activities.				
Conclusion: This requirement is not applicable. Vote: in favor against abstaining				
(h) Avoid problems associated with floodplain development and use;				
<u>Finding</u> : The proposed new residence will be built on piers with adequate freeboard to protect the building from flooding.				
Conclusion: This requirement appears to be met.				
Vote: in favor against abstaining				
(i) Is in conformance with the provisions of this code;				
<u>Finding</u> : The proposed project is in conformance with the provisions of Title 16.				
Conclusion: This requirement appears to be met.				
Vote: in favor against abstaining				
(j) Be recorded with the York County Registry of Deeds.				
<u>Finding</u> : A plan suitable for recording once the Surveyor's stamp is added has been prepared by North Easterly Surveying, Inc.				
<u>Conclusion</u> : As stated in the Notices to Applicant contained herein, a Shoreland Development Plan must be recorded with the York County Registry of Deeds prior to the issuance of a building permit.				
Vote: in favor against abstaining				

Based on the foregoing Findings, the Planning Board finds the applicant has satisfied each of the review standards for approval and, therefore, the Planning Board approves the Shoreland Development Plan Application subject to any conditions or waivers, as follows:

Waivers: None

Conditions of Approval (to be depicted on final plan to be recorded):

1. No changes, erasures, modifications or revisions may be made to any Planning Board approved final plan per Title 16.9.3.I.

2. Applicant/contractor will follow Maine DEP *Best Management Practices* for all work associated with site and construction to ensure adequate erosion control and slope stabilization.

50 3. All Notices to Applicant contained herein (Findings of Fact dated 10/13/2022). 51 52 **Conditions of Approval** (not to be depicted on final plan): 1. Incorporate any plan revisions on the final plan as recommended by Staff, Planning Board or Peer 53 54 Review Engineer, and submit for Staff review prior to presentation on final plan. 55 2. Surveyor's stamp must be on the final plan. 56 57 **Notices to Applicant:** 58 59 1. Incorporate any plan revisions on the final plan as required by Planning Board and submit for 60 Staff review prior to presentation of final plan. 61 2. Prior to the release of the signed plans, the applicant must pay all outstanding fees associated with the permitting, including, but not limited to, Town Attorney fees, peer review, newspaper 62 advertisements and abutter notification. 63 3. One (1) copy of the final plan and any and all related state/federal permits or legal documents that 64 may be required, must be submitted to the Town Planning Department for signing. Date of Planning 65 Board approval shall be included on the final plan in the Signature Block. After the signed plan is 66 recorded with the York County Registry of Deeds, a copy of the signed and recorded original must be 67 submitted to the Town Planning Department. 68 69 4. This approval by the Town Planning Board constitutes an agreement between the Town and the 70 Developer, incorporating as elements the Development Plan and supporting documentation, the Findings of Fact, and any Conditions of Approval. 71 72 The Planning Board authorizes the Planning Board Chair or Vice chair to sign the Final Plan and the 73 74 Findings of Fact upon confirmation of required plan changes. 75 Vote: in favor against abstaining 76 77 78 APPROVED BY THE KITTERY PLANNING BOARD ON October 13, 2022 79 80 81 82 Dutch Dunkelberger, Planning Board Chair 83 84 85 Per Title 16.2.12. - An aggrieved party with legal standing may appeal a final decision of the Planning Board to the York County Superior Court in accordance with Maine Rules of Civil Procedures Section 86 80B, within forty-five (45) days from the date the decision by the Planning Board was rendered. 87 88