1Town of Kittery2Planning Board Meeting3August 10, 20234

5 **ITEM 1 – 79 Tower Road– Shoreland Development Plan Review**

<u>Action: Accept or deny application. Approve or deny plan</u>: Pursuant to §16.9.3 Shoreland Development
Review of the Town of Kittery Land Use and Development Code, Duncan Mellor, on behalf of
owner/applicants Linda K Gingras Rev. Trust, request approval for the replacement-in-kind of an existing
seawall and stone steps located on the property of 79 Tower Road, Tax Map 58. Lot 44, in the ResidentialRural Conservation (R-RC) and Shoreland Overlay (OZ-SL-250') zones.

11

12 PROCESS SUMMARY

REQUIRED	ACTION	COMMENTS	STATUS
Yes	Staff Review	August 3 rd , 2023	Pending
No	Site Visit	Optional	Optional
No	Public Hearing	Optional	Optional
Yes	Final Plan Review	TBD	TBD

13

14 **PROJECT INTRODUCTION**

15 79 Tower Road is located on the eastern shore of Gerrish Island within the Residential Rural Conservation

16 (R-RC) and Shoreland Overlay (OZ-SL-250') Zones, with the shoreline of the lot partially located in the

17 Resource Protection (OZ-RP) Zone. The property is a legally non-conforming lot of 25,969 sq ft containing

18 a single-family dwelling and a non-conforming seawall of 74 sq ft located 40' from the highest astronomical

19 tide (HAT) line, in between a landscaped yard and the shoreline located on the lot. A small stone stairway

20 built within the seawall provides access to the shoreline.

21 The plan proposes to repair the seawall and attached stone steps, which were damaged by a recent storm.

22 The project will be a replacement-in-kind, maintaining the dimensions, footprint, and setback of the existing

23 seawall, with the stone steps repaired in the same location and dimensions as needed. To conform to DEP

standards, the replacement seawall will not increase the height, length, or thickness of the seawall.

25 Per §16.7.3.A.(1), Planning Board review of the proposal is required due to the seawall's proximity within

the Shoreland Overlay Zone. The seawall is within the 100' shoreland setback, and within a flood hazard

27 area subject to erosion from adjacent tidal waters. Any proposed development must maintain or reduce non-

- 28 conformance to setback and devegetation requirements.
- 29

30 APPLICATION & PLAN REVIEW

- 31 Staff reviewed the submitted application and plan and have the following comments:
- The applicant has provided an approved permit from Maine DEP. Army Corps of Engineer approval is not required as the project is entirely above the HAT line.
- As the proposed seawall is completely above the HAT line, port authority approval is not required
 prior to planning board approval.
- a. There is a note on the site plan titled "Kittery Port Authority Jurisdiction: 100' from NHW).
 Per KPA bylaws and §16.9.1.B.(1), KPA jurisdiction is only applicable for review of

- certain water-dependent uses that are below the HAT line. The seawall is completely above
 the HAT line and is only within the purview of the planning board.
- 3. The Shoreland Overlay Zone Ordinance §16.4.28.E.(3).(a). requires new principal and accessory structures to be set back at least 100 feet, horizontal distance, from the normal HAT line of any water bodies, tributary streams, the upland edge of a coastal wetland, or the upland edge of a freshwater wetlands. The seawall and stone steps are located 40 feet from the HAT line; as this is a replacement-in-kind, the development will be rebuilt in the same location and maintain the current setback.
- 46 4. §16.4.28.E.(2). allows 20% of total lot area in the shoreland zoning overlay to be comprised of non-vegetated surfaces or structures. With a lot size of 25,969 sq ft, current devegetation sits at 7,008, or 25.99%. The property is a legally non-conforming lot, and the proposed plan will maintain the current devegetation of the lot.
- 50 DISCUSSION, NEXT STEPS, AND RECOMMENDATIONS

The seawall is an existing non-conforming structure. The proposed replacement-in-kind does not appear to increase the nonconformance of the lot, and repairs would improve the safety of both the property and its residents. Staff suggest acceptance of the plan and allowing the application to move to final plan approval and meet all other permitting requirements. The Planning Board should discuss the plan and determine if it meets the requirements to accept the plan, and/or direct the applicant to make any changes that are necessary.

57 **Recommended motions**

58 Below are motions for the Planning Board's consideration:

59 *Motion to accept the application*

60 Move to accept the plan for a shoreland development application from owner/applicants Linda K Gingras

61 Rev. Trust and agent Duncan Mellor requesting approval for the replacement in kind of an existing seawall

62 and stone steps located on the property of 79 Tower Road, Tax Map 58. Lot 44, in the Residential-Rural

63 Conservation (R-RC) and Shoreland Overlay (OZ-SL-250') Zones.

64 *Motion to approve the application*

65 Move to approve the plan for a shoreland development application from owner/applicants Linda K Gingras

66 Rev. Trust and agent Duncan Mellor requesting approval for the replacement in kind of an existing seawall

and stone steps located on the property of 79 Tower Road, Tax Map 58. Lot 44, in the Residential-Rural

68 Conservation (R-RC) and Shoreland Overlay (OZ-SL-250') Zones.

Findings of Fact	DRAFT
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For 79 Tower Road Shoreland Development Plan Review	
Shoreianu Development i län Keview	
WHEDEAS: A cont Duncon Mollor, on bobalf	of owner/applicants Linda K Gingras Rev. Trust, r
	ing seawall and stone steps located on the property
	ential-Rural Conservation (R-RC) and Shoreland O
(OZ-SL-250') zones.	
,	
	by the Planning Board as noted in the plan review
prepared for 8/10/2023.	
Shoreland Davelonment Plan Staff Daview	August 10 th 2023
Shoreland Development Plan Staff Review Site Walk	None
Public Hearing	None
Approval	August 10 th 2023
	1
New England. NOW THEREFORE, based on the entire recor	d before the Planning Board and pursuant to the
New England. NOW THEREFORE, based on the entire recor applicable standards in the Land Use and Develo factual findings and conclusions:	received 7/17/2023 from Duncan Mellor of Civilw d before the Planning Board and pursuant to the opment Code, the Planning Board makes the following
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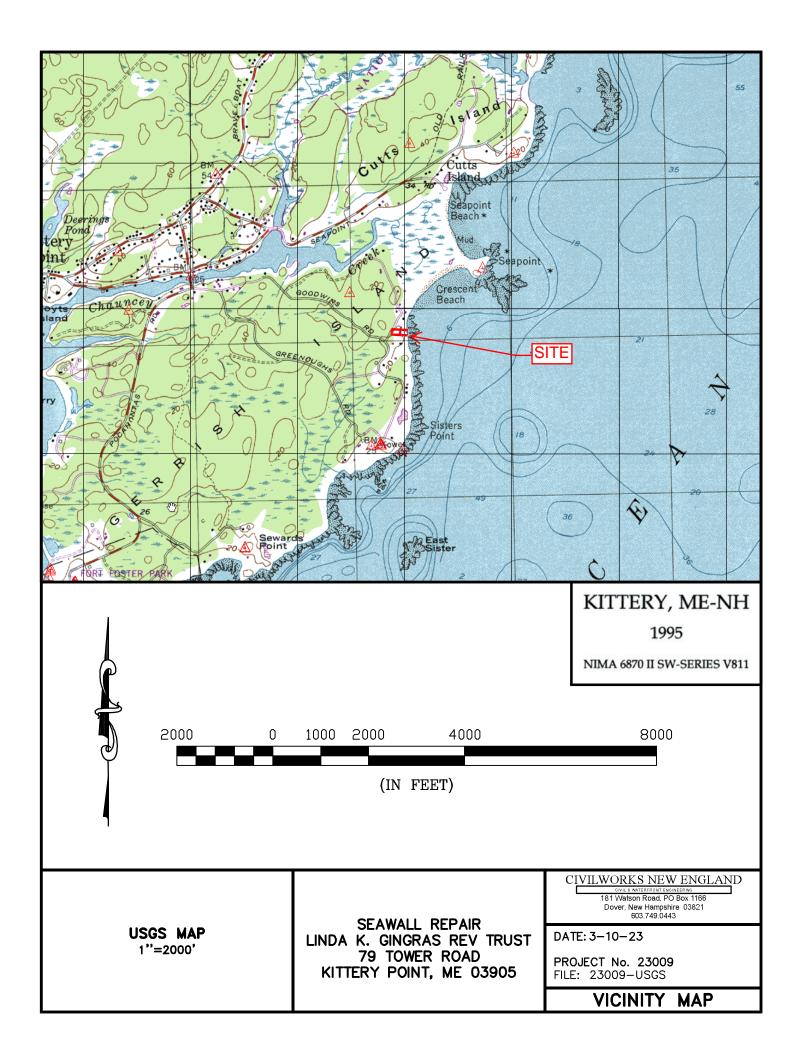
(2) An application will be approved or approved with conditions if the reviewing authority makes a positive finding based on the information presented. It must be demonstrated the proposed use will:

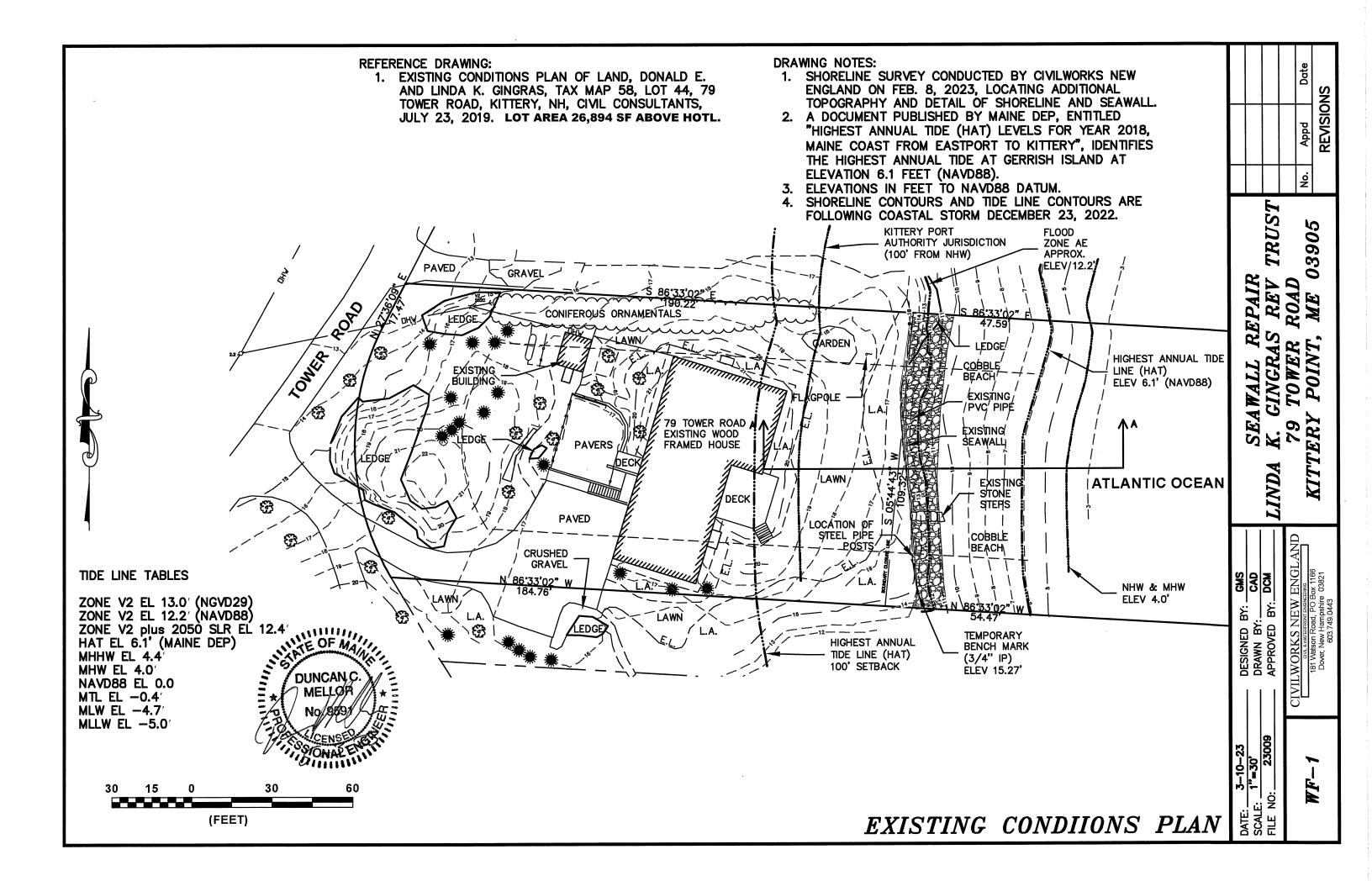
(a). Maintain safe and healthful conditions:						
Finding: Repairing the damaged seawall and steps would improve safety of the lot and its residents.						
Conclusion: This requirement appears to be met. Vote: in favor against abstaining						
(b) Not result in water pollution, erosion or sedimentation to surface waters:						
<u>Finding</u> : The proposed development as represented in the plans and application will reduce the risk of water pollution, and best practices for erosion and sedimentation will be observed in development.						
Conclusion: This requirement appears to be met. Vote:in favoragainstabstaining						
(c) Adequately provide for the disposal of all wastewater:						
Finding: The proposed development would not produce wastewater or affect current disposal systems on the lot.						
Conclusion: This requirement does not appear applicable. Vote:in favoragainstabstaining						
(d) Not have an adverse impact on spawning grounds, fish, aquatic life, bird or other wildlife habitat:						
<u>Finding</u> : The proposed development as represented in the plans appears to reduce the risk of adverse impact on nearby natural resources.						
Conclusion: The requirement appears to be met. Vote: in favor against abstaining						
(e) Conserve shore cover and visual, as well as actual, points of access to inland and coastal waters:						
<u>Finding</u> : Shore cover is conserved in accordance with the Code. There are no adverse impacts to visual or actual points of access to water.						
Conclusion: This requirement appears to be met. Vote:in favoragainstabstaining						
(f) Protect archaeological and historic resources:						
Finding: There appear to be neither archaeological nor historic resources impacted.						
Conclusion: This requirement does not appear applicable. Vote:in favoragainstabstaining						
(g) Not adversely affect existing commercial fishing or maritime activities in a commercial fisheries/maritime activities district:						
<u>Finding</u> : The property is not located in the Commercial Fisheries / Maritime Use Zone and will have no adverse effect on commercial fishing nor maritime activities.						

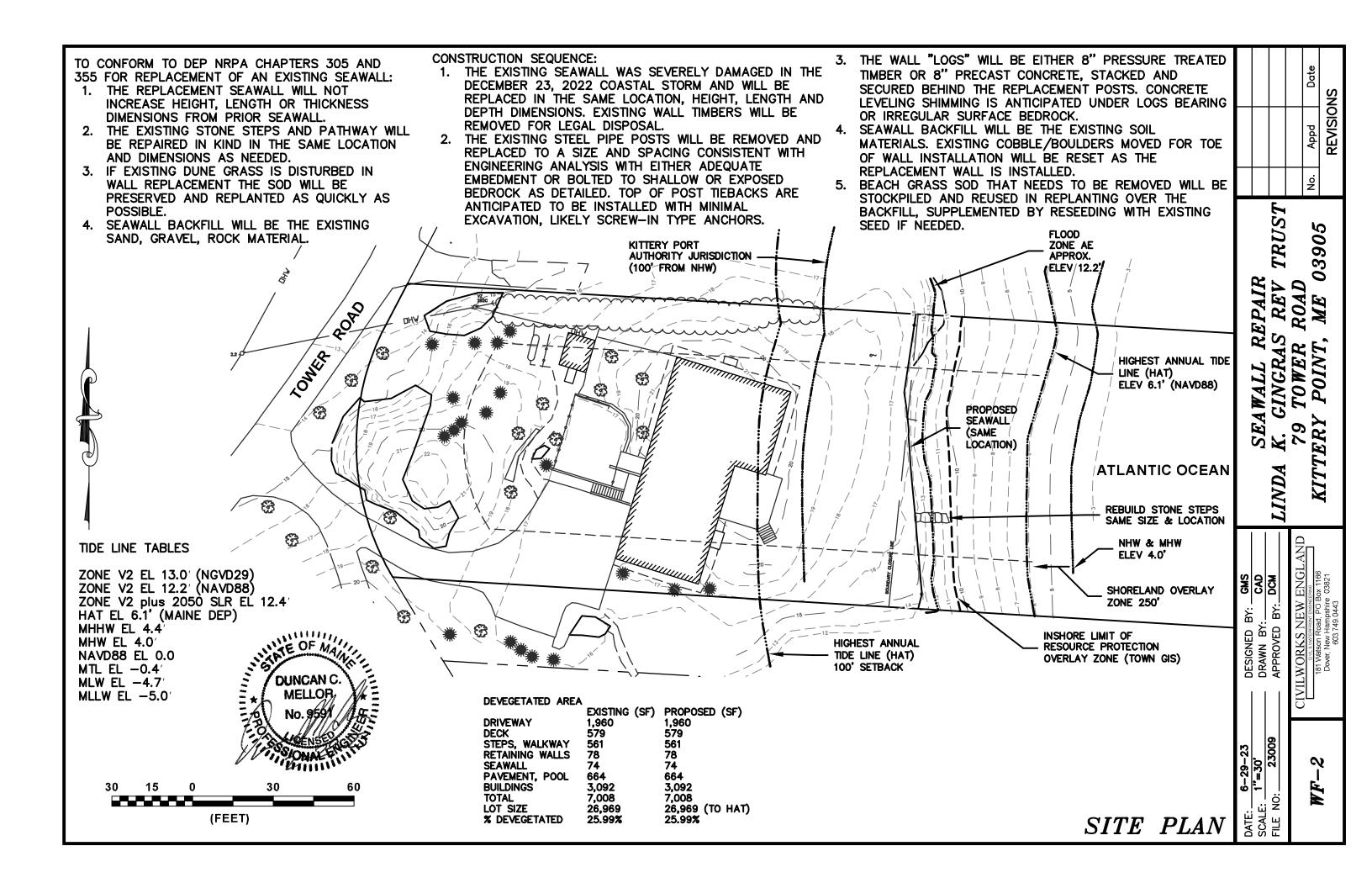
Conclusion: This requirement is not applicable.							
Vote: in favor against abstaining							
(h) Avoid problems associated with floodplain development and use:							
<u>Finding</u> : The proposed development will meet DEP and Town standards to avoid adverse impact while repairing the seawall.							
Conclusion: This requirement appears to be met.							
Vote: in favor against abstaining							
(i) Is in conformance with the provisions of this code:							
<u>Finding</u> : The proposed project is an existing non-conforming system, and proposed improvements will improve the property's conformity to the provisions of Title 16.							
Conclusion: This requirement appears to be met.							
Vote: in favor against abstaining							
(j) Be recorded with the York County Registry of Deeds:							
<u>Finding</u> : A plan suitable for recording once the Surveyor's stamp is added has been prepared by Civilworks New England.							
Conclusion: As stated in the Notices to Applicant contained herein, a Shoreland Development Plan must be recorded with the York County Registry of Deeds prior to the issuance of a building permit.Vote:in favoragainstabstaining							
Based on the foregoing Findings, the Planning Board finds the applicant has satisfied each of the review standards for approval and, therefore, the Planning Board approves the Shoreland Development Plan Application subject to any conditions or waivers, as follows:							
Waivers: None							
Conditions of Approval (to be depicted on final plan to be recorded):							
1. No changes, erasures, modifications or revisions may be made to any Planning Board approved final plan per Title 16.9.3.I.							
2. Applicant/contractor will follow Maine DEP <i>Best Management Practices</i> for all work associated with site and construction to ensure adequate erosion control and slope stabilization.							
3. All <u>Notices to Applicant</u> contained herein (Findings of Fact dated <u>8/10/2023</u>).							
Conditions of Approval (not to be depicted on final plan):							
1. Incorporate any plan revisions on the final plan as recommended by Staff, Planning Board or Peer Review Engineer, and submit for Staff review prior to presentation on final plan.							

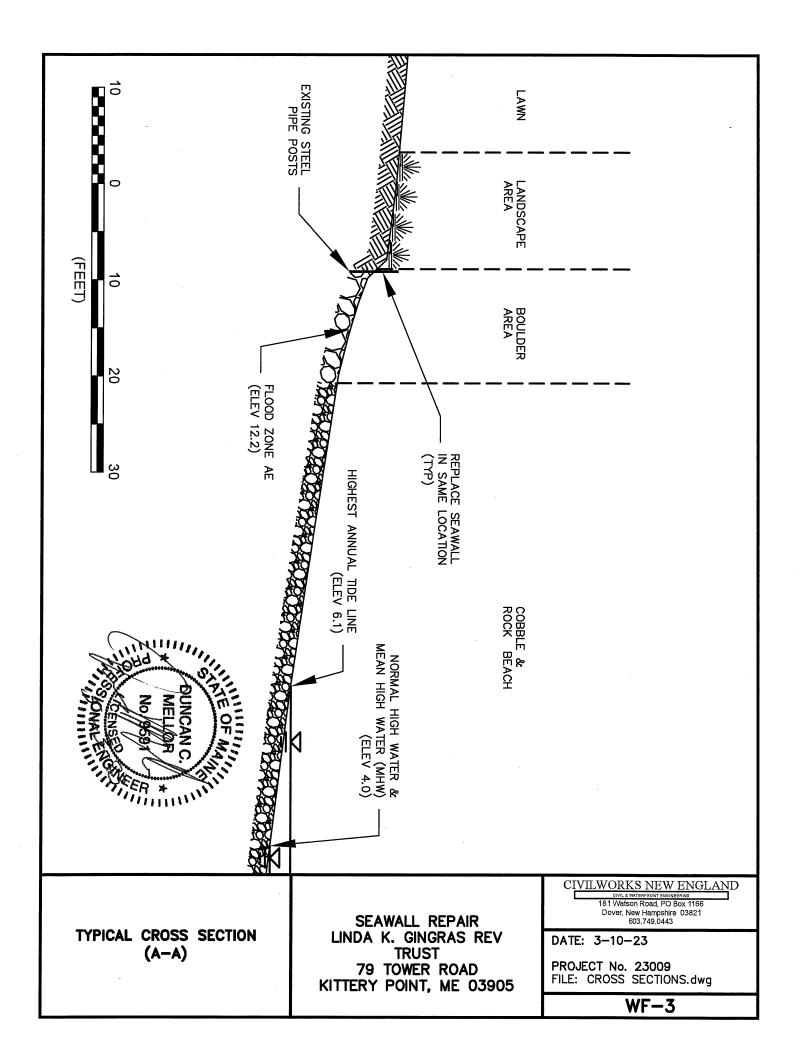
51 2. Surveyor's stamp must be on the final plan.

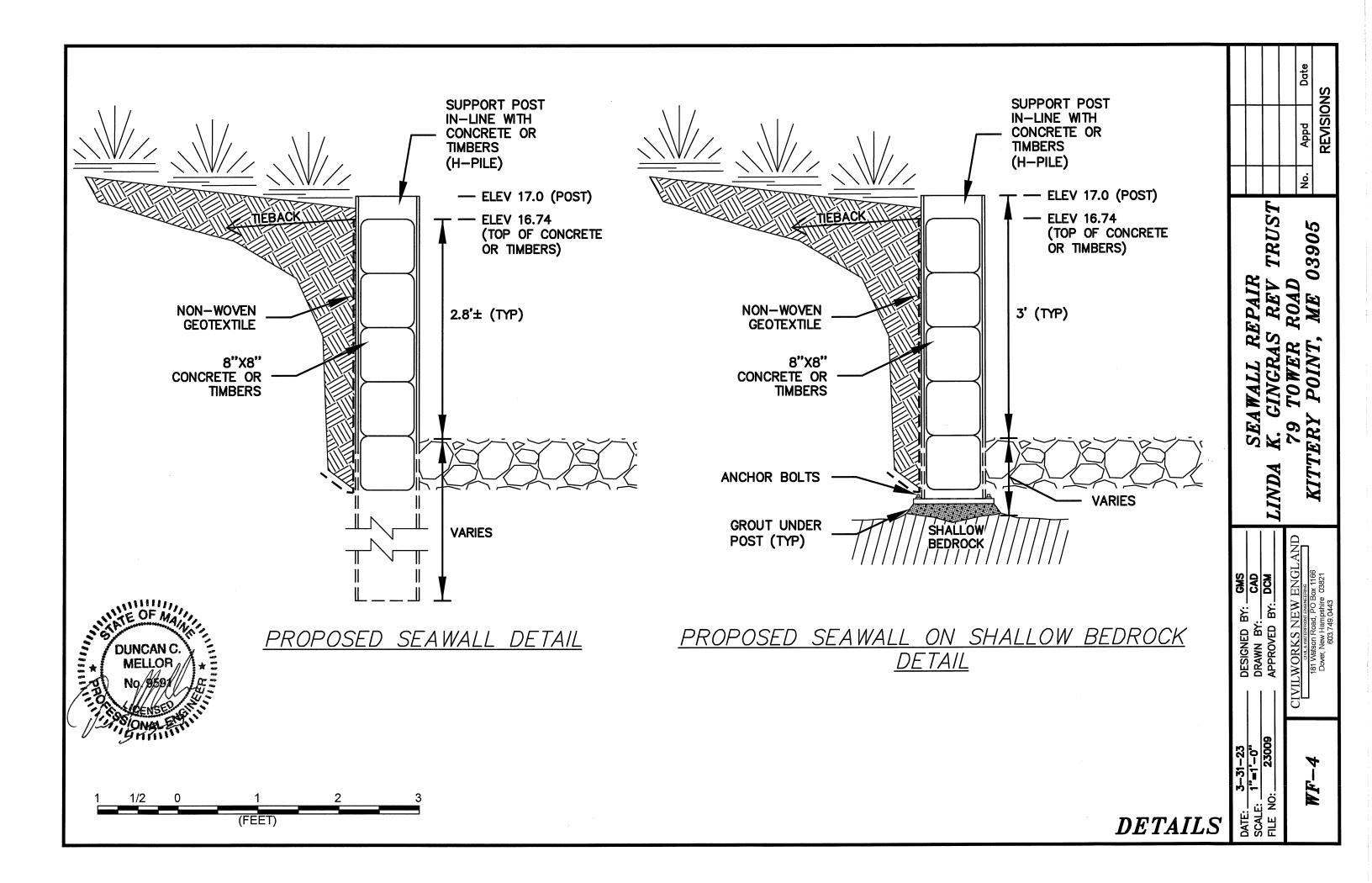
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53								
54	Notices to Applicant:							
55	<u>Nonces to Applicant.</u>							
56	1. Incorporate any plan revisions on the final plan as required by Planning Board and submit for							
57	Staff review prior to presentation of final plan.							
58	2. Prior to the release of the signed plans, the applicant must pay all outstanding fees associated with							
59	the permitting, including, but not limited to, Town Attorney fees, peer review, newspaper							
60	advertisements and abutter notification.							
61	3. One (1) copy of the final plan and any and all related state/federal permits or legal documents that							
62	may be required, must be submitted to the Town Planning Department for signing. Date of Planning							
63	Board approval shall be included on the final plan in the Signature Block. After the signed plan is							
64	recorded with the York County Registry of Deeds, a copy of the signed and recorded original must be							
65	submitted to the Town Planning Department.							
66	4. This approval by the Town Planning Board constitutes an agreement between the Town and the							
67	Developer, incorporating as elements the Development Plan and supporting documentation, the							
68	Findings of Fact, and any Conditions of Approval.							
69	5. Prior to construction, applicant shall obtain any and all permits required by the code enforcement							
70	office to complete proposed work.							
71								
72	The Planning Board authorizes the Planning Board Chair or Vice chair to sign the Final Plan and the							
73	Findings of Fact upon confirmation of required plan changes.							
74								
75	Vote: in favor against abstaining							
76								
77	APPROVED BY THE KITTERY PLANNING BOARD ON							
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82	Dutch Dunkelberger, Planning Board Chair							
83								
84 85								
85 86	Der Title 16 2 12 An aggrigved north with logal standing mer anneal a final desigion of the Diswing							
86 87	<u>Per Title 16.2.12 An aggrieved party with legal standing may appeal a final decision of the Planning</u> Board to the York County Superior Court in accordance with Maine Rules of Civil Procedures Section							
87 88	80B, within forty-five (45) days from the date the decision by the Planning Board was rendered.							
89	oob, whilin forty-five (45) days from the date the decision by the Flamming Doard was felidefed.							
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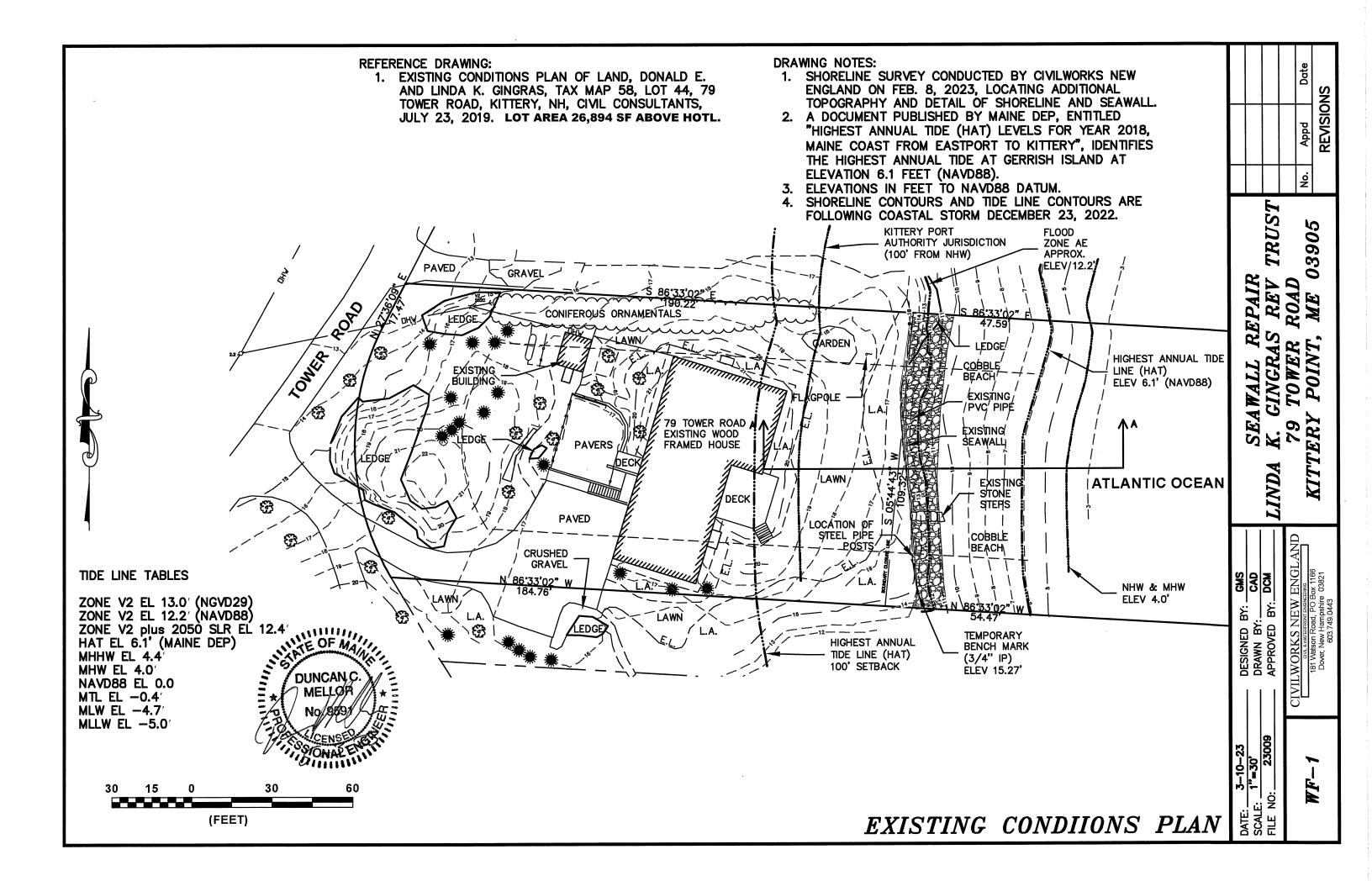


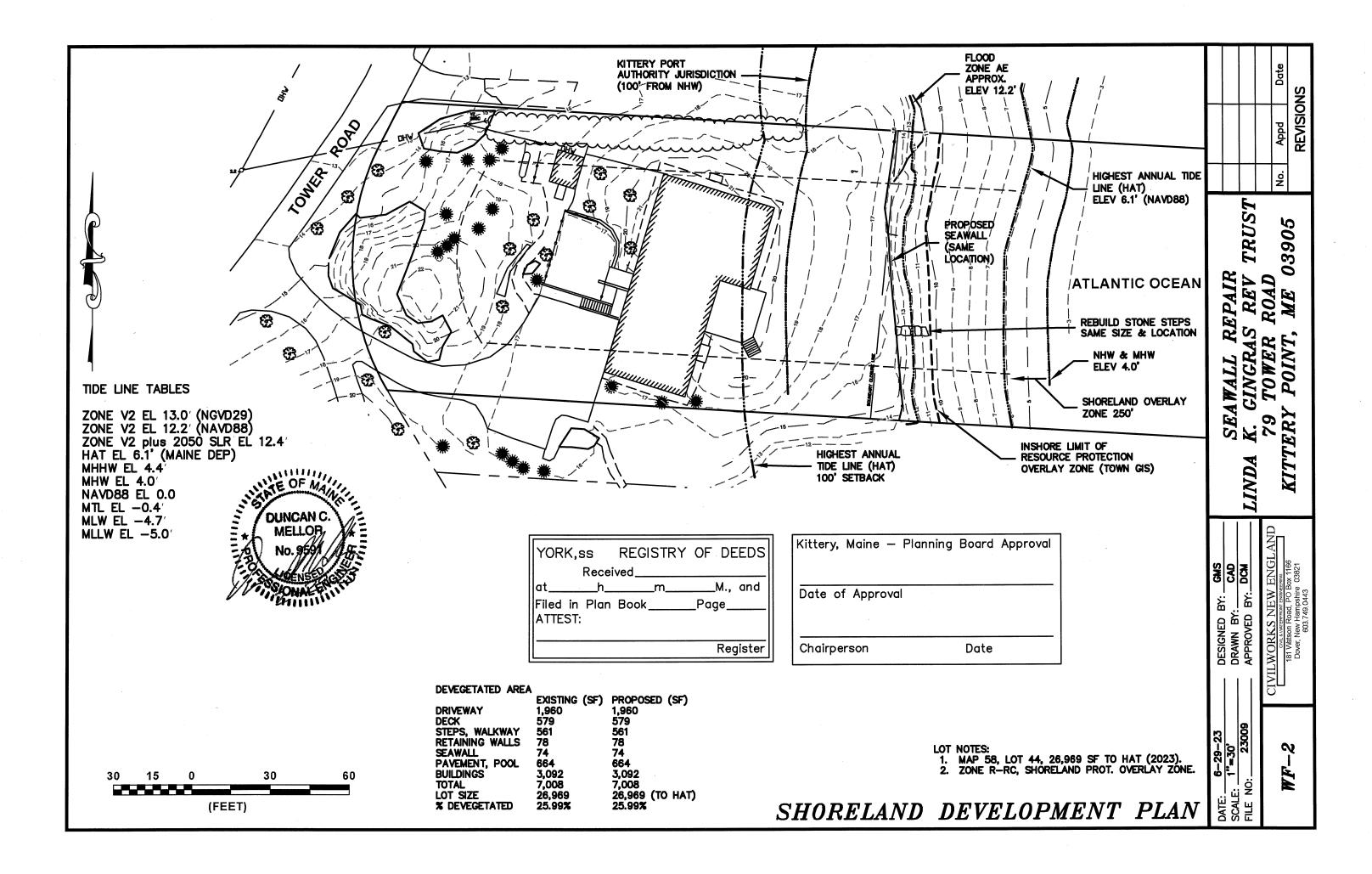


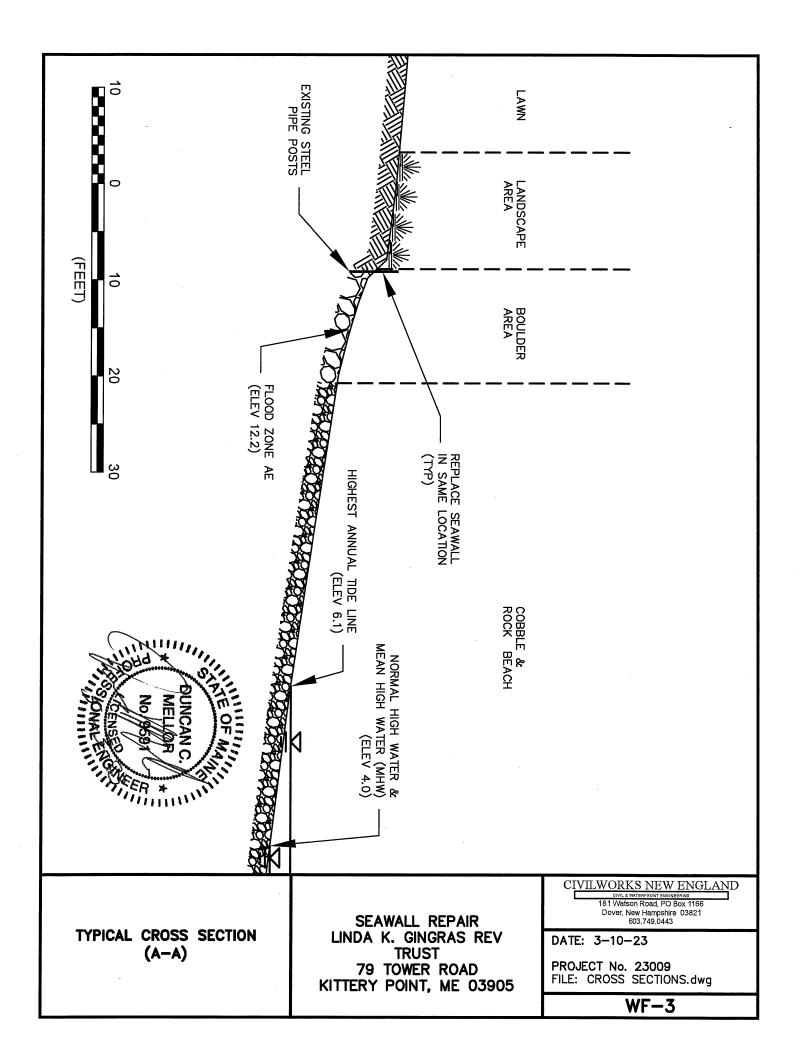


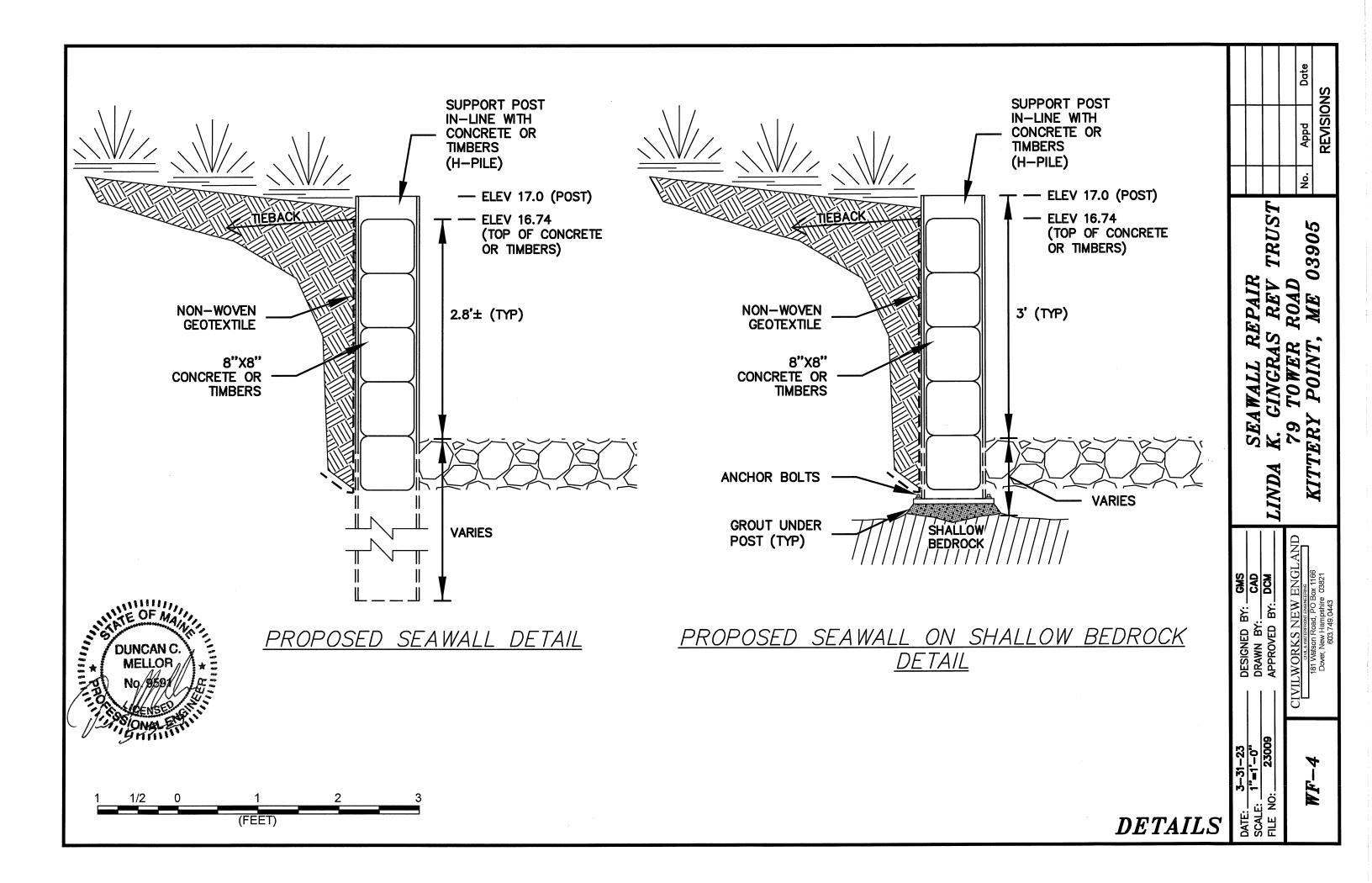












DEPARTMENT OF ENVIRONMENTAL PROTECTION PERMIT BY RULE NOTIFICATION FORM

(For use with DEP Regulation, Natural Resources Protection Act - Permit by Rule Standards, Chapter 305)

APPLICANT INFORMATION (Owner)		AGENT INFOR		f Applying on	Behalf of Owner)			
Name:	Linda K Gingras Rev. Trust			Name:				
Mailing Address:	79 Tower Rd			Mailing Address:				
Mailing Address:				Mailing Address:				
Town/State/Zip:	Kittery Point, ME 03905			Town/State/Zip:				
Daytime Phone #:	(603) 765-2780 Ext:			Daytime Phone #:			Ext:	
Email Address:	dgi	ngras@gatecitye	electric.com		Email Address:			
			PRO	JECT	INFORMATION			
Part of a larger project? (check 1):	☐ Yes ☑ No	After the Fact? (check 1):	☐ Yes ☑ No		ct involves work below low water? (check 1):	☐ Yes ☑ No	Name of waterbody:	
Project Town:	Kittery	•	Town Email Address:	ceo@	kitteryme.org		Map and Lot Number:	58/44
Brief Project Description:	Replace st	torm damaged s	eawall, repai	r stone	e steps			
Project Location & Brief Directions to Site: 79 Tower Rd, Kittery Point, ME: left after Gerrish Island bridge, follow Goodwin Rd to ocea end of Tower Rd								
PERMIT BY RULE (PBR) SECTIONS (Check at least one): I am filing notice of my intent to carry out work that meets the requirements for Permit-by-Rule (PBR) under DEP Rules, <u>Chapter 305</u> . I and my agent(s), if any, <u>have read</u> and will comply with all of the standards in the Sections checked below.								
 Sec. (2) Act. Adj. to Prot. Natural Res. Sec. (3) Intake Pipes Sec. (4) Replacement of Structures Sec. (6) Movement of Rocks or Veg. Sec. (7) Outfall Pipes Sec. (8) Shoreline Stabilization Sec. (10) Stream Crossing Sec. (10) Stream Crossing Sec. (11) State Transportation Facilities Sec. (12) Restoration of Natural Areas Sec. (13) F&W Creat./Water Qual. Improv. Sec. (15) Public Boat Ramps 			U Ser U Ser Ser v. U Ser	c. (16-A) Beach c. (17) Transfer/ c. (18) Maintena c. (19) Act. Near	Permit Extension Ince Dredging			
NOTE: Municipal permits also <i>may</i> be required. Contact your local code enforcement office for information. Federal permits may be required for stream crossings and for projects involving wetland fill. Contact the Army Corps of Engineers at the Maine Project Office for information.								
NOTIFICATION FORMS CANNOT BE ACCEPTED WITHOUT THE NECESSARY ATTACHMENTS AND FEE								
Attach all required submissions for the PBR Section(s) checked above. The required submissions for each PBR Section are outlined in Chapter 305 and may differ depending on the Section you are submitting under.								
☑ <u>Attach</u> a loc	cation map	that clearly ide	entifies the s	ite (U	.S.G.S. topo map, M	laine Atlas	& Gazetteer, o	r similar).
<u>Attach</u> Proof of Legal Name if applicant is a corporation, LLC, or other legal entity. Provide a copy of Secretary of State's registration information (available at <u>http://icrs.informe.org/nei-sos-icrs/ICRS?MainPage=x</u>). Individuals and municipalities								

are not required to provide any proof of identity. **FEE:** Pay by credit card at the Payment Portal. The Permit-by-Rule fee may be found here <u>https://www.maine.gov/dep/feeschedule.pdf</u>

Attach payment confirmation from the Payment Portal when filing this notification form.

Signature & Certification:

and is currently \$288.

- I authorize staff of the Departments of Environmental Protection, Inland Fisheries & Wildlife, and Marine Resources to access the project site for the purpose of determining compliance with the rules.
- I understand that this PBR becomes effective 14 calendar days after receipt by the Department of this completed form, the required submissions, and fee, *unless the Department approves or denies the PBR prior to that date.*

By signing this Notification Form, I represent that the project meets all applicability requirements and standards in Chapter					
305 rule and that the applicant has sufficient title, right, or interest in the property where the activity takes place.					
Signature of Agent or Applicant (may be typed):	Donald Gingras	Date:	05/22/2023		

<u>Keep a copy as a record of permit</u>. Email this completed form with attachments to DEP at: <u>DEP.PBRNotification@maine.gov</u>. DEP will send a copy to the Town Office as evidence of DEP's receipt of notification. No further authorization will be issued by DEP after receipt of notice. A PBR is valid for two years, except Section 4, "Replacement of Structures," are valid for three years. **Work carried out in violation of the Natural Resources Protection Act or any provision in Chapter 305 is subject to enforcement**.



STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION Permit-by-Rule & Notice of Intent Review Form

Natural Resources Protection Act	PBR # 76926
Stormwater Management Law	PBR #
Maine Construction General Permit	NOI #

Applicant: Linda K Gingras Rev. Turst Project Address: 79 Tower Road

Town: Klttery Tax Map/Lot #: 58/44

NRPA PBR Sections – Ch. 305

- Z Sec. 2 Act. Adj. to Prot. Natural Res.
- □ Sec. 3 Intake Pipes
- □ Sec. 4 Replacement of Structures
- □ Sec. 6 Movement of Rocks or Veg.
- □ Sec. 7 Outfall Pipes
- □ Sec. 8 Shoreline Stabilization
- Sec. 12 Restoration Natural Areas
 - □ Sec. 13 F&W Creat./Water Quality

□ Sec. 11 State Transport. Facilities

□ Sec. 9 Utility Crossing

□ Sec. 10 Stream Crossing

- □ Sec. 15 Public Boat Ramps
- 🗹 Sec. 16 Coastal Sand Dune Project
- □ Sec. 17 Transfer/Permit Extension
- □ Sec. 18 Maintenance Dredging
- □ Sec. 19 Act. Near SVP Habitat
- □ Sec. 20 Act. Near Waterfowl/Bird Habitat

Notes:

- 5/24/2023
- Replacement of storm damaged seawall and steps.
- Automatically accepted on 5/18/2023. Reviewed after the fact by Anna Smith.
- Missing correct form and wrong PBR information.
- Received correct form and confirmed review of PBR sections.

Reviewer:	Deficient Date:	□ NRPA	□ SW	□ NOI
Reviewer: Anna Smith	Accepted Date: 05/18/202	☑ NRPA	□ SW	□ NOI